25.0179.01006 Title. Fiscal No. 2 Prepared by the Legislative Council staff for Senator Wanzek

February 14, 2025

Sixty-ninth Legislative Assembly of North Dakota

PROPOSED AMENDMENTS TO

SENATE BILL NO. 2012

Introduced by

Appropriations Committee

- 1 A BILL for an Act to provide an appropriation for defraying the expenses of the department of
- 2 transportation: to create and enact a new section to chapter 54-27 of the North Dakota Century
- 3 Code, relating to a legacy earnings fund; to amend and reenact section 6-09.4-10.1,
- 4 <u>subsection 1 of section 21-10-06, and sections 24-02-37.3, 49-17.1-05, 54-27-19.3, and</u>
- 5 57-40.3-10 of the North Dakota Century Code, relating to funds invested by the state
- 6 investment board, the flexible transportation fund, the state rail fund, and motor vehicle excise
- 7 tax collections; to repeal sections 21-10-12 and 21-10-13 of the North Dakota Century Code,
- 8 relating to legacy fund definitions and a legacy earnings fund; to provide a continuing
- 9 appropriation; to provide an effective date; and to provide an exemption.

10 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

- 11 SECTION 1. APPROPRIATION. The funds provided in this section, or so much of the funds
- 12 as may be necessary, are appropriated from other funds derived from special funds and federal
- 13 funds, to the department of transportation for the purpose of defraying the expenses of the
- department of transportation, for the biennium beginning July 1, 2025, and ending June 30,
- 15 2027, as follows:

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17		Base Level	Enhancements	<u>Appropriation</u>
18	Salaries and wages	\$219,279,648	\$0	\$219,279,648

19 Operating expenses 316,256,474 0 316,256,474

20 Capital assets 1,101,395,065 0 1,101,395,065

Adjustments or

1	Grants	112,821,458	<u>0</u>	<u>112,821,458</u>	
2	Total other funds	\$1,749,752,645	\$0	\$1,749,752,645	
3	Full-time equivalent positions	1,001.00	0.00	1,001.00	
4	Salaries and wages	\$219,279,648	\$16,710,943	\$235,990,591	
5	New and vacant FTE pool	0	13,364,077	13,364,077	
6	Operating expenses	316,256,474	71,088,648	387,345,122	
7	Capital assets	1,101,395,065	461,494,552	1,562,889,617	
8	Grants	112,821,458	(3,581,000)	109,240,458	
9	Total other funds	\$1,749,752,645	\$559,077,220	\$2,308,829,865	
10	Full-time equivalent positions	1,001.00	3.00	1,004.00	
11	SECTION 2. ONE-TIME FUN	DING - EFFECT ON B	ASE BUDGET - REP	ORT TO	
12	SEVENTIETH LEGISLATIVE ASS	SEMBLY. The following	amounts reflect the o	ne-time funding	
13	items included in the appropriation	n in section 1 of this Ac	t, which are not includ	ed in the entity's	
14	base budget for the 2027-29 bienr	nium and which the ent	tity shall report to the a	appropriations	
15	committees of the seventieth legis	lative assembly regard	ling the use of this fun	ding:	
16	One-Time Funding Description Other Funds				
17	Facility improvements \$5,970,000				
18	Appointment system upgrade 3,000,000				
19	Inventory tracking system 350,000				
20	Federal formula funds match 171,300,000				
21	United States highway 85 project 100,000,000			100,000,000	
22	Increased roadway maintenance of			9,842,212	
23	Walking trail grant			100,000	
24	Equipment			5,872,000	
25	Total			\$296,434,212	
26	SECTION 3. NEW AND VACA	ANT FTE POOL - LIMI	TATION - TRANSFER	REQUEST. The	
27	department of transportation may	not spend funds appro	priated in the new and	vacant FTE pool	
28	line item in section 1 of this Act, but may request the office of management and budget to				
29	transfer funds from the new and vacant FTE pool line item to the salaries and wages line item in				
30	accordance with the guidelines and reporting provisions included in House Bill No. 1015, as				
31	approved by the sixty-ninth legislative assembly.				

	SECTION 4. EXEMPTION - LINE ITEM TRANSFERS. Notwithstanding section 54-16-04,
	the director of the office of management and budget shall transfer appropriation authority
	among the salaries and wages, operating expenses, capital assets, and grants line items in
	section 1 of this Act as requested by the director of the department of transportation when it is
	cost-effective for construction and maintenance of highways. The department of transportation
	shall notify the legislative council of any transfers made pursuant to this section.
	SECTION 5. ESTIMATED INCOME - STRATEGIC INVESTMENT AND IMPROVEMENTS
	FUND. The estimated income line item in section 1 of this Act includes the sum of \$171,300,000
	from the strategic investment and improvements fund to match federal highway formula funds
i i	and \$100,000,000 from the strategic investment and improvements fund for a United States
	highway 85 project from reference point 120.3 north to the long x bridge.
	SECTION 6. AMENDMENT. Section 6-09.4-10.1 of the North Dakota Century Code is
	amended and reenacted as follows:
	6-09.4-10.1. Legacy sinking and interest fund - Debt service requirements - Public
	finance authority.
T	There is created in the state treasury the legacy sinking and interest fund. The fund consists
	of all moneys deposited in the fund under section 21-10-1310 of this Act. Moneys in the fund
	may be spent by the public finance authority pursuant to legislative appropriations to meet the
	debt service requirements for evidences of indebtedness issued by the authority for transfer to
	the Bank of North Dakota for allocations to infrastructure projects and programs.
	SECTION 7. AMENDMENT. Subsection 1 of section 21-10-06 of the North Dakota Century
	Code is amended and reenacted as follows:
	1. Subject to the provisions of section 21-10-02, the board shall invest the following
	funds:
	a. State bonding fund.
	b. Teachers' fund for retirement.
	c. State fire and tornado fund.
	d. Workforce safety and insurance fund.
	e. Public employees retirement system.
	f. Insurance regulatory trust fund.
	g. State risk management fund.

1	h Pudget etabilization fund
	h. Budget stabilization fund.
2	i. Water projects stabilization fund.
3	j. Health care trust fund.
4	k. Cultural endowment fund.
5	I. Petroleum tank release compensation fund.
6	m. Legacy fund.
7	n. Legacy carnings fund.
8	Opioid settlement fund.
9	p.o. A fund under contract with the board pursuant to subsection 3.
10	SECTION 8. AMENDMENT. Section 24-02-37.3 of the North Dakota Century Code is
11	amended and reenacted as follows:
12	24-02-37.3. Flexible transportation fund - Continuing appropriation - Budget section
13	approval - Report. (Retroactive application - <u>See note</u>)
14	There is created in the state treasury the flexible transportation fund. The fund consists of
15	eligible federal or state funding and any contributed private funds.
16	1. The flexible transportation fund must be administered and expended by the director
17	and may be used for the following:
18	a. Providing a match for federal funding obtained by the department of
19	transportation.
20	b. State-funded road and bridge construction and maintenance, and transportation
21	support costs including staffing, facilities, and operational expenditures on the
22	state highway system.
23	c. State-funded road and bridge construction and maintenance activities within the
24	state but off of the state highway system. The director shall establish the terms
25	and provisions of the program.
26	2. All money derived from the investment of the flexible transportation fund or any portion
27	of the fund, must be credited to the flexible transportation fund. The director shall
28	monthly transmit all moneys collected and received under this chapter to the state
29	treasurer to be transferred and credited to the flexible transportation fund. All moneys
30	in the fund are appropriated on a continuing basis to the department for the purposes

1		maintenance and improvement of county and township paved and unpaved
2		roads and bridges.
3	b.	Six and one-quarter percent of state funds deposited in the fund must be
4		allocated by the director for grants to eligible townships located in
5		non-oil-producing counties for road and bridge repair and replacement projects
6		with priority given for road graveling projects.
7	C.	Twelve and one-half percent of state funds deposited in the fund must be
8		allocated by the director for grants to eligible counties for bridge repair and
9		replacement projects. Grants provided under this subdivision must:
10		(1) Give priority to projects based on the number of bridge needs for each
11		county as identified in the most recent data available from the department's
12		bridge condition assessment inventory.
13		(2) Give priority to projects that include the permanent closure and removal of a
14		different bridge in the same county.
15		(3) Require counties to provide matching funds equal to ten percent of total
16		project costs except for projects that include the permanent closure and
17		removal of a different bridge in the same county.
18	d.	Six and one-quarter percent of state funds deposited in the fund must be
19		allocated by the director for grants to eligible cities for road and bridge repair and
20		replacements projects.
21	е	The director shall establish criteria to distribute the funds under this subsection.
22		Priority must be given to projects that match federal or private funds and to
23		projects that improve roadways that serve as local corridors. Priority for
24		organized township road projects must be given to projects located in townships
25		that levy at least eighteen mills for general purposes and and have a general
26		fund balance of less than one hundred thousand dollars as of December
27		thirty-first of the prior year.
28	f.	The amount allocated to organized townships under this subsection must be paid
29		by the county treasurer to each organized township and the amount allocated for
30		unorganized townships under this subsection must be credited by the county
31		treasurer to a special fund for unorganized township roads.

- 5. The state treasurer shall allocate a portion of funds deposited in the flexible transportation fund for the benefit of road and bridge maintenance and projects in counties, cities, and townships, as follows:
 - a. Six and one-quarter percent of state funds deposited in the fund must be distributed to non-oil-producing counties for the benefit of organized and unorganized township road needs using the distribution method in section 54-27-19.4. To receive an allocation under this subdivision, an organized township must levy at least eighteen mills for general purposes and have a general fund balance of less than one hundred thousand dollars as of December thirty-first of the prior year.
 - b. Six and one-quarter percent of state funds deposited in the fund must be distributed to counties and cities using the formula established in subsection 4 of section 54-27-19.
- 6. For purposes of this section, "non-oil-producing county" means a county that had average annual oil production of fewer than ten million barrels based on the average annual oil production in the three-year period ending with the most recently completed even-numbered fiscal year before the start of each biennium.
- 5.7. The director shall provide periodic reports to the budget section regarding the status of the fund and projects receiving allocations from the fund.

SECTION 9. AMENDMENT. Section 49-17.1-05 of the North Dakota Century Code is amended and reenacted as follows:

49-17.1-05. Subsidy of railway lines - Continuing appropriation.

The department, with the approval of the commission, may provide financial assistance, within the limits of funds appropriated by the legislative assembly, for the continuation of operations and maintenance of any railroad within the state, as provided for in the Railroad Revitalization and Regulatory Reform Act of 1976 [Pub. L. 94-210; 90 Stat. 149; 49 U.S.C. 1651 et seq.], or other relevant federal legislation. Moneys in the state rail fund are appropriated to the department on a continuing basis for distributions authorized under this section. The department or the commission may act as the agent in cooperation with the federal government, any local or regional transportation authority, local governmental units, any group of rail users, or any person in any rail service assistance program.

1	SEC	CTION 10. A new section to chapter 54-27 of the North Dakota Century Code is created
2	and ena	acted as follows:
3	Leg	acy earnings fund - State treasurer - Legacy fund distribution - Allocations.
4	1.	There is created in the state treasury the legacy earnings fund. The fund consists of al
5		moneys distributed by the state treasurer from the legacy fund pursuant to section 26
6		of article X of the Constitution of North Dakota. The distribution from the legacy fund
7		on July first of each odd-numbered year must be equal to eight percent of the five-year
8		average value of the legacy fund balance as reported by the state investment board.
9		The average value of the legacy fund balance must be calculated using the fund
10		balance at the end of each fiscal year for the five-year period ending with the most
11		recently completed even-numbered fiscal year.
12	2.	From the amount distributed to the legacy earnings fund under subsection 1, the state
13		treasurer shall allocate seven-eighths of the funding in July of each odd-numbered
14		year in the following order:
15		a. The first one hundred two million six hundred twenty-four thousand dollars or an
16		amount equal to the amount appropriated from the legacy sinking and interest
17		fund for debt service payments for a biennium, whichever is less, to the legacy
18		sinking and interest fund under section 6-09.4-10.1.
19		b. The next two hundred twenty-five million dollars to the general fund to provide
20		support for tax relief initiatives approved by the legislative assembly.
21		c. The next one hundred million dollars to the legacy earnings highway distribution
22		fund for allocations under section 54-27-19.3.
23		d. The remaining amount as follows:
24		(1) Fifty percent to the general fund.
25		(2) The remainder to the strategic investment and improvements fund to be
26		used in accordance with section 15-08.1-08.
27	3.	From the amount distributed to the legacy earnings fund under subsection 1, the state
28		treasurer shall allocate the remaining one-eighth of the funding in July of each
29		odd-numbered year to the flexible transportation fund for allocations under section
30		<u>24-02-37.3.</u>

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SECTION 11. AMENDMENT. Section 54-27-19.3 of the North Dakota Century Code is amended and reenacted as follows:

54-27-19.3. Legacy earnings highway distribution fund.

A legacy earnings highway distribution fund is created as a special fund in the state treasury into which must be deposited any allocations of legacy fund earnings made under section 21-10-1310 of this Act. Any moneys in the legacy earnings highway distribution fund must be allocated and transferred by the state treasurer, as follows:

- Sixty percent must be transferred to the department of transportation for deposit in the state highway fund;
- 2. Ten percent must be transferred to the legacy earnings township highway aid fund;
- 3. One and five-tenths percent must be transferred to the public transportation fund; and
- 4. Twenty-eight and five-tenths percent must be allocated to cities and counties using the formula established in subsection 4 of section 54-27-19. Moneys received by counties and cities must be used for roadway purposes in accordance with section 11 of article X of the Constitution of North Dakota.

SECTION 12. AMENDMENT. Section 57-40.3-10 of the North Dakota Century Code is amended and reenacted as follows:

57-40.3-10. Transfer of revenue.

After the deposits under sections 57-39.2-26.1, 57-39.2-26.2, and 57-39.2-26.3, moneys collected and received under this chapter must be deposited monthly in the state treasury and allocated as follows:

- 1. Fifty percent to the general fund; and
- 2. The remaining fifty percent to the flexible transportation fund under section 24-02-37.3.

SECTION 13. REPEAL. Sections 21-10-12 and 21-10-13 of the North Dakota Century Code are repealed.

SECTION 14. DEPARTMENT OF TRANSPORTATION FACILITY EQUIPMENT

EXPENSES. Notwithstanding any other provision of law, the director of the department of transportation may expend funds to purchase basic workplace appliances, limited to coffee makers, microwaves, and refrigerators, for local department maintenance facilities for the biennium beginning July 1, 2025, and ending June 30, 2027.

1	SEC	CTION 15. REST AREA COOPERATIVE AGREEMENT. During the biennium beginning	
2	July 1, 2025, and ending June 30, 2027, the director of the department of transportation shall		
3	review options to enter a cooperative agreement pursuant to section 24-02-02.5 to jointly		
4	adminis	ter a rest area at the Theodore Roosevelt national park painted canyon visitor center.	
5	The dire	ector may expend moneys from the state highway fund within the limits of legislative	
6	appropr	iations for operational support of the facility and for facility improvements to support	
7	year-rou	und operations of the facility.	
8	SEC	CTION 16. EXEMPTION - UNEXPENDED APPROPRIATIONS. The following	
9	appropr	iations are not subject to the provisions of section 54-44.1-11 and may be continued into	
10	the bien	nium beginning July 1, 2025, and ending June 30, 2027:	
11	1.	The sum of \$100,000,000 appropriated from special funds for the purpose of road and	
12		bridge construction projects in subsection 2 of section 13 of chapter 15 of the 2021	
13		Session Laws;	
14	2.	The sum of \$317,000,000 appropriated from federal funds for state, county, and	
15		township road and bridge projects in section 7 of chapter 548 of the 2021 Session	
16		Laws;	
17	3.	The sum of \$61,700,060 appropriated from federal funds for surface transportation	
18		grants in subdivision 10 of section 1 of chapter 27 of the 2021 Session Laws;	
19	4.	The sum of \$13,660,000 appropriated from special funds for information technology	
20		projects in section 1 of chapter 40 of the 2021 Session Laws;	
21	5.	The sum of \$9,125,000 appropriated from the general fund in the operating expenses	
22		line item relating to information technology projects in section 1 of chapter 12 of the	
23		2023 Session Laws;	
24	6.	The sum of \$2,500,000 appropriated from special funds to match funding from the	
25		state of Minnesota and other sources for studies, preliminary engineering, and	
26		environmental studies to address northern Red River valley infrastructure affected by	
27		flooding in section 2 of chapter 12 of the 2023 Session Laws;	
28	7.	The sum of \$5,000,000 appropriated from special funds for an environmental study of	
29		a portion of United States highway 52, in section 1 of chapter 12 of the 2023 Session	
30		Laws;	

Sixty-ninth Legislative Assembly

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- The sum of \$757,000 included in the deferred maintenance funding pool line item and transferred to the department of transportation pursuant to section 9 of chapter 640 of the 2023 Special Session Session Laws; and
- 9. The sum of \$161,000,000 appropriated from special funds for flexible transportation fund projects in section 1 of chapter 12 of the 2023 Session Laws.

SECTION 17. EFFECTIVE DATE. Section 12 of this Act is effective for motor vehicle excise tax collections transmitted to the state treasurer after July 31, 2025.

STATEMENT OF PURPOSE OF AMENDMENT:

Senate Bill No. 2012 - Department of Transportation - Senate Action

	Base Budget	Senate Changes	Senate Version
Salaries and wages	\$219,279,648	\$16,710,943	\$235,990,591
New and vacant FTE pool		13,364,077	13,364,077
Operating expenses	316,256,474	71,088,648	387,345,122
Capital assets	1,101,395,065	461,494,552	1,562,889,617
Grants	112,821,458	(3,581,000)	109,240,458
Total all funds	\$1,749,752,645	\$559,077,220	\$2,308,829,865
Less estimated income	1,749,752,645	559,077,220	2,308,829,865
General fund	\$0	\$0	\$0
FTE	1,001.00	3.00	1,004.00

Department 801 - Department of Transportation - Detail of Senate Changes

Salaries and wages New and vacant FTE pool	Adjusts Base Funding ¹ \$1,454,225	Adds Funding for Salary and Benefit Increases ² \$14,583,718	Adds Funding to Replace 2023-25 New and Vacant FTE Pool ² \$18,408,702	Transfers Funding for 2025-27 New and Vacant FTE Pool [±] (\$18,890,597) 13,364,077	Adjusts Federal Funds Authority [‡]	Adds Funding for Data Management program ⁶ \$451,898
Operating expenses Capital assets Grants	12,429,669 (35,505,573)		-		\$46,286,963 364,215,913 (3,681,000)	
Total all funds Less estimated income	(\$21,621,679) (21,621,679)	\$14,583,718 14,583,718	\$18,408,702 18,408,702	(\$5,526,520) (5,526,520)	\$406,821,876 406,821,876	\$451,898 451,898
General fund	\$0	\$0	\$0	\$0	\$0	\$0
FTE	0.00	0.00	0.00	0.00	0.00	0.00
Salaries and wages New and vacant FTE pool	Adds Bridge Load Rating Coordinator ² \$249,997	Adds Funding for Highway 85 Position ⁸ \$203,003	Adds Local Government Team Position ⁹ \$249,997	Increases Local Match Authority ¹⁰	Increases Funding for Information Technology ¹¹	Reduces Special Fund Authority ¹²
Operating expenses Capital assets Grants		·		\$3,800,000	\$4,022,016	(\$171,500,000)
Total all funds Less estimated income General fund	\$249,997 249,997 \$0	\$203,003 203,003 \$0	\$249,997 249,997 \$0	\$3,800,000 3,800,000 \$0	\$4,022,016 4,022,016 \$0	(\$171,500,000) (171,500,000) \$0
FTE	1.00	1.00	1.00	0.00	0.00	0.00
	Adjusts State Fleet Authority ¹³	Provides One- Time Funding ¹⁴	Provides One- Time Matching Funds ¹⁵	Adds One- Time Funding for Highway 85 Project ¹⁶	Total Senate Changes	
Salaries and wages New and vacant FTE pool Operating expenses Capital assets Grants	\$5,000,000 7,500,000	\$3,350,000 21,684,212 100,000	\$171,300,000	\$100,000,000	\$16,710,943 13,364,077 71,088,648 461,494,552 (3,581,000)	
Total all funds Less estimated income General fund	\$12,500,000 12,500,000 \$0	\$25,134,212 25,134,212 \$0	\$171,300,000 171,300,000 \$0	\$100,000,000 100,000,000 \$0	\$559,077,220 559,077,220 \$0	
FTE	0.00	0.00	0.00	0.00	3.00	

² The following funding is added for 2025-27 biennium salary adjustments of 3 percent on July 1, 2025, and 3 percent on July 1, 2026, and increases in health insurance premiums from \$1,643 to \$1,893 per month:

	Other
	<u>Funds</u>
Salary increase	\$8,694,284
Health insurance increase	5,889,434
Total	\$14,583,718

³ Funding is added to replace 2023-25 biennium new and vacant FTE pool funding as follows:

	Other
	<u>Funds</u>
Vacant FTE positions	\$14,863,018
New FTE positions	3,545,684
Total	\$18,408,702

⁴ Funding of \$18,890,597 for new FTE positions and estimated savings from vacant 2025-27 FTE positions is removed and \$13,364,077 is added for a new and vacant FTE pool line item resulting in net savings of \$5,526,520.

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	Other
	<u>Funds</u>
New FTE positions	(\$702,997)
Vacant FTE positions	(18, 187, 600)
Total	(\$18,890,597)
Funding pool line item	13,364,077
Net savings	(\$5,526,520)

⁵ Federal funding authorization is adjusted based on estimated 2025-27 biennium federal funds to be received.

¹⁴ One-time funding is provided for the following items:

	Other
	<u>Funds</u>
Department facility improvements	\$5,970,000
Appointment system upgrade	3,000,000
Inventory tracking system	350,000
Increased roadway maintenance costs	9,842,212
Walking trail grant	100,000
Equipment replacement	5,872,000
Total	\$25,134,212

¹⁵ One-time funding from the strategic investment and improvements fund is added to match federal highway formula funds

¹ Funding is adjusted based on agency base budget adjustments.

⁶ Funding is added to develop a department data management program.

⁷ Funding is added for an FTE position to coordinate bridge load rating analysis.

⁸ An FTE position is added for maintenance of newly expanded US Highway 85 segments.

⁹ Funding is added for an FTE position to assist local government entities with federal and state programs.

¹⁰ Estimated appropriation authority is increased for the estimated local match funds for federal projects.

¹¹ Additional funding is provided for agency information technology costs.

¹² Funding authorization from the flexible transportation fund is removed.

¹³ Appropriation authority is increased for State Fleet operating and capital asset costs.

¹⁶ One-time funding from the strategic investment and improvements fund is added for a US Highway 85 project from reference point 120.3 North to the Long X Bridge.

Senate Bill No. 2012 - Other Changes - Senate Action

This amendment also:

- Adds a section regarding the use of funding in the new and vacant FTE pool line item.
- · Adds a section to identify funding provided from the strategic investment and improvements fund.
- Amends the legacy earnings fund to increase the percent of market value deposited in the fund from 7 to 8 percent and transfers the additional percent amount to the flexible transportation fund.
- Amends the flexible transportation fund to designate the use of moneys deposited in the fund and to provide the fund with a continuing appropriation.
- · Amends the state rail fund to provide a continuing appropriation.
- Amends the deposit of motor vehicle excise taxes to provide all taxes after distributions to other funds are deposited in the flexible transportation fund.
- Authorizes the department to purchase certain appliances at local maintenance facilities.
- Directs DOT to review options to enter agreements regarding the Painted Canyon visitor center.
- Adds a section to authorize the carryover of funding into the 2025-27 biennium for various projects.