

2025 HOUSE ENERGY AND NATURAL RESOURCES

HB 1414

2025 HOUSE STANDING COMMITTEE MINUTES

Energy and Natural Resources Committee Coteau AB Room, State Capitol

HB 1414
1/30/2025

Relating to the exercise of public domain in geological storage of carbon dioxide

4:45 p.m. Chairman Porter called the hearing to order.

Members Present: Chairman Porter, Vice Chairman Anderson, Vice Chair Novak,
Representatives: Dockter, Hagert, Headland, Heinert, Johnson, Marschall, Olson, Ruby,
Conmy, Foss

Discussion Topics:

- Eminent domain
- Carbon market opportunity in North Dakota
- Property rights

4:45 p.m. Representative Heilman introduced the bill.

4:50 p.m. Senator Magrum, testified in favor and submitted testimony. #33056

4:59 p.m. Zachary Cassidy, Dakota Resource Council, testified in favor and submitted testimony. #32318

5:00 p.m. Curtis Jundt, ND Resident, testified in favor.

5:07 p.m. Jeff Zueger, CEO of Harvestone Low Carbon Partners, North Dakota Ethanol Producers Association, testified in opposition and submitted testimony. #32751

5:10 p.m. Charlie Adams, Ag and Stakeholder Relations Manager, Summit Carbon Solutions, testified in opposition and submitted testimony. #32969

5:13 p.m. Arik Spencer, President and CEO, Great North Dakota Chamber, testified in opposition.

5:13 p.m. Brady Pelton, Vice President, North Dakota Petroleum Council, testified in opposition and submitted testimony. #32841 #32842 #32843

5:16 p.m. Jonathan Fortner, Vice President of Government Relations, Lignite Energy Council, testified in opposition and submitted testimony. #32955

Additional written testimony:

Meredith Gross, ND Resident, submitted testimony in favor. #31964

Jessica Tiegs, ND Resident, submitted testimony in favor. #32388

Ann Bernhardt, ND Resident, submitted testimony in favor. #32707

SuAnn Olson, Representative, North Dakota House of Representatives, submitted testimony in favor. #32804

Bruce and Stephanie Doolittle, ND Residents, submitted testimony in favor. #32798

Lianne Rockstad, ND Resident, submitted testimony in opposition. #32763

Dave Nehring, Summit Carbon Solutions, submitted testimony in opposition. #32878

Andrea Pfennig, Vice President of Government Affairs, GNDC, submitted testimony in opposition. #32942

5:17 p.m. Chairman Porter closed the meeting

Addison Randazzo for Leah Kuball, Committee Clerk

Chairman and Committee Members:

I am writing in support of HB1414 revocation of common carrier status for carbon dioxide pipelines. I feel that the carbon dioxide pipelines that are being proposed to be built in North Dakota for the sole purpose of transportation of carbon captures off ethanol plants from Iowa, Nebraska, South Dakota and Minnesota and to be stored underground in North Dakota – should not qualify for common carrier status as if they were the same as natural gas. Carbon capture and its sequestration is not being used or going to be essential for the public good. It may be that down the road the gas being stored in the ground will be used to help with the fracking of oil in the Bakken, but to me that is another discussion.

Meredith Gross

1808 Harmon Ave.

Bismarck, ND 58501

Zach Cassidy

Organizer

Dakota Resource Council

Dear Mr Chairman and members of the committee. I am Zachary Cassidy, writing in support of HB 1414, which would specify that the state may not exercise eminent domain for renewable energy, hydrogen, and CO2-related infrastructure. Similar to HB 1292 we see this bill as an important step in protecting private property rights in North Dakota. The use of eminent domain for infrastructure projects, especially CO2 pipelines whose "public good" is questionable, has gone way beyond its original intent. Forcing a pipeline on landowners that could be dangerous should not be done. Summit has been very enthusiastic about forcing landowners to sign easements, and eminent domain has been the biggest tool they have used. These companies will brag about how many voluntary easements they have signed, but how many gave up because they fear losing it anyway?

DRC recommends DO PASS on this bill.

Testimony in Support of HB 1414

James and Jessica Tiegs

To the Honorable ND Legislators,

Up to this point in time, we have been lifelong residents, landowners and farmers in the State of ND. We are both educated people; James obtained a bachelor's degree in Agricultural Business from SDSU in 1997 and Jessica a BSN from UND in 1999. James is considered a 3rd generation farmer and Jessica is 4th generation. It's important you all understand the magnitude of our investment, hard work, and commitment to the land entrusted to us.

We were initially contacted by SCS greater than three years ago. We did some research and made an easy decision that we absolutely did not want a high-pressure supercritical carbon dioxide pipeline near our family and community. We quickly realized they were not going to take "NO" for an answer, so we turned all communications over to our lawyer. We were never removed from the route; they plan to cross greater than two miles of some of our best crop land. During these years, we have also denied wind and solar companies access to our crop land. Please understand that we grow crops on this land to make an honest living and we take the God-given responsibility of land stewardship very seriously. We expect the ND legislature to uphold and strengthen our constitutional protections.

PLEASE support HB 1414. In recent SD news, we read that an attorney from SCS was quoted as saying, "Eminent domain pulls people to the table so that we can engage in the type of conversations that result in success". This tactic is brutal and completely one-sided; North Dakota property owners deserve better. It's outrageous to allow a private company, that's not even for public use, to infiltrate the freedoms of ND citizens. We know the eminent domain card has given SCS a tremendous advantage in the process of obtaining their "voluntary" easements. The use of eminent domain has gone way beyond its original intent; evolving into outright abuse. If our property rights are not properly secured, then freedom is lost.

We urge a DO PASS on this bill.

Thank you for your consideration.

Testimony in support of HB 1414

Ann Bernhardt
Linton ND
January 28, 2025

Using Eminent Domain for private gain is WRONG! Never have I seen such an abuse of power. This fight has gone on way too long. Our state has spent so much money on a CO2 fight when all we had to do from the beginning is admit that sequestering CO2 is not for the public – it is a money laundering project where a few big dogs make money by stealing land.

Personally I don't believe that Eminent Domain is ever necessary. If a project is good and benefits the public as a whole then landowners will gladly sign easements and in many cases without compensation. My family farm is a good example. We have electrical poles, buried fiber cables for phone and internet and water lines running through our property – why because years ago we wanted everyone to have a phone, we believed everyone should have electricity. Now we have wind towers, we use to believe that this was a good thing – a clean source of energy but like the CO2 project – it's just another wealth building tool for the big dogs.

Please Pass HB 1414, you just never know when your son, daughter, or grandchild owns lands and is subject to a project they don't believe in.



Testimony of Jeff Zueger, CEO of Harvestone Low Carbon Partners

North Dakota Ethanol Producers Association

Opposition of HB 1210, 1292, 1414

January 30, 2025

Chairman Porter and members of the House Energy and Natural Resources committee,

I am Jeff Zueger, the CEO of Harvestone Low Carbon Partners (formally known as Midwest Ag Energy) which owns two plants in North Dakota, Blue Flint in Underwood and Dakota Spirit in Spiritwood. I am also a director on the North Dakota Ethanol Producers Association (NDEPA) board, which represents North Dakota's six ethanol plants, industry stakeholders and associated businesses. On behalf of NDEPA, I am here to oppose HB 1210, 1292 and 1414.

These bills would be detrimental—and in some cases fatal—to the ethanol industry with respect to any future advancements in the carbon (CO₂) markets. North Dakota's legislature has diligently invested immense resources in research and development to advance the CO₂ markets and opportunities in ND, and it has spent 15 years creating a legal, tax, and regulatory regime to encourage investment in the CO₂ markets. Each of these bills could unilaterally undo the very thoughtful and at times groundbreaking work you have invested in safe and permanent CO₂ storage.

North Dakota's ethanol industry contributes nearly \$1.7 billion annually to the state's economy and provides thousands of direct and indirect jobs. Thanks to North Dakota's innovative private sector and supportive state government, the state's ethanol production capacity is 550 million gallons per year, which is fifty percent more than what it was a decade ago. The plants produce 2.4 million tons of CO₂ annually. Red Trail Energy in Richardton has been capturing and storing the CO₂ it produces for over two years. They were the first Class VI injections well approved by a state regulator with EPA primacy. Harvestone's Blue Flint plant has been working on its CO₂ project for the past several years and now has an operational CO₂ injection site. Tharaldson Ethanol signed onto the Summit Carbon Solutions pipeline which will be able to capture CO₂ from various Midwest ethanol plants and store it in central North Dakota.

There is a tremendous advantage to capturing and storing North Dakota's CO₂ emitted from the ethanol plants. There are a couple of powerful economic factors at play: (1) the ability to capture more revenue with low-carbon ethanol and (2) 45Q tax credits. The ethanol produced from these plants can be sold to developed and emerging low carbon fuels markets that are willing to pay a premium for low carbon fuel. Low carbon ethanol is often sold at a premium—around \$0.20-\$0.30 cents more a gallon. Assuming a \$0.20 lift in every gallon ethanol, at 550 million gallons of production in the state, assuming all CO₂ from ND's ethanol plants be permanently stored, that would amount to an additional \$110M (550M X \$0.20) in increased annual revenue. That revenue supports North Dakota's agriculture economy. Those who permanently store carbon can also utilize the 45Q tax credit which is currently valued at \$85/ton. ND ethanol plants produce 2.4 million tons CO₂ annually, the 45Q tax credit on this volume could generate \$204M per year in federal tax credits taken directly to the plant's bottom line (2.4M x \$85). The 45Q tax credit is available for 12 years. Also, lower carbon-intensity scores at a plant enables it to pay a higher price for corn in their area, which translates directly into a better economy for our farmers in ND. These are game-changing opportunities for ND agriculture.

Regarding HB 1210, relating to carbon dioxide pipeline damage, this bill creates a broad and impractical liabilities for carbon dioxide pipelines and facilities tied to CO₂ projects. It also introduces significant financial and legal risks that could deter critical carbon capture and storage (CCS) projects. The unrestricted lien provisions and "Kill zone" framework would jeopardize investment in this essential infrastructure, hindering the states leadership in carbon management. **This legislation is not grounded in science or evidence but is instead an attempt to obstruct thoroughly vetted and publicly supported projects. Further, using terms like "kill zone" to incite fear is not responsible public policy.**

With regard to the eminent domain bills, HB 1414 and HB 1292 completely repeals common carrier status for CO₂ projects. Our industry works extremely hard to be sure that landowners are treated fairly and appropriately- they are our suppliers for corn and customers for distillers grains. We all share benefits if we're able to successfully build and operate these projects. Eminent domain, simply put, is not a desired tool, but small vocal minorities of protestors should not be given veto power over any linear infrastructure that allows our state to compete and prosper.

Similarly, with regard to the amalgamation bills, Senate Bill 1414 repeals amalgamation for CO₂ storage. Similar to eminent domain, NDEPA understands that amalgamation is never the first mode of action, but it is a tool that must be utilized at times to avoid property rights of the minority outweighing the property rights of the majority on project development. Again, the industry aims for 100% consent

from landowners on these projects but there are instances that amalgamation is the voice of the super majority. The CCUS projects related to the ethanol industry have tremendous pore-space owner support. Our project in McLean County secured 92% of voluntary pore space owners, Gevo/Red Trail secured 96% of voluntary pore space owners, and Tharaldson Ethanol's partner, Summit Carbon Solutions, has secured 95% of voluntary pore space owners.

Addressing a carbon-constrained future is a critical public purpose. Our two major industries, agriculture and energy, cannot survive and thrive without them. Additionally, hindering projects for the ethanol industry would put the 550 million gallons of ethanol produced by home grown corn in North Dakota at a disadvantage on the national level. Thank you for your time today and on behalf of NDEPA I respectfully urge a 'Do Not Pass' on HB 1210, 1292, 1414.

January 29, 2025

Attention: House Energy and Natural Resources Public Hearing

Subject: Opposition to eminent domain

I have testified that my financial offer for over one mile of Summit Carbon easement is the equivalent of 10 gallons of milk per week for 99 years. My heirs cannot settle for milk money. I am oppose to eminent domain based on the following timeline & testimony.

Timeline of Events:

October 7th, 2021- Richland County parcel illegal survey conducted on Sec 03 T135N R51W. I happened upon a surveyor leaving my cornfield when driving by. I notified NDSU Ag Department, they told me that Tom Bray with the TRC said they were only on land they were given permission. This is totally false.

The surveyor said when he was pressed hard by me that he was dropped off and was to call a cell when he was to be picked up. Wade Boeshans and Jimmy Powell were notified in emails on October 7th, 2021, and replied, Powell acknowledged the issue via the NDSU Ag Department, of which I have a copy.

December 2021- When I went to pay my Richland County taxes, I inquired at different departments in the courthouse if anyone had heard of Midwest Carbon Express, they said they had not.

February 2022- I went to Richland County EMS, Brett Lambrecht and asked if he had any proposed pipeline maps, he said he had none and was not aware of who Midwest Carbon Express was.

March 2022- I went back to Richland County EMS office and still no maps. I was given Jay Volk's number in Iowa which I called and was told they would get back to me. He never returned my call.

April 2022 - My closest family member was diagnosed with cancer, due to extended trips to Mayo at Rochester MN my Midwest Carbon Express/ Summit Carbon communication became very intermittent. I was still trying to find out what was going on and there was no response to me either via phone or e-mail.

July 11th, 2022- letter from Dimeo's offices stating they had made numerous attempts to obtain voluntary consent to access my property to determine a beneficial route for proposed pipeline. This is completely false, I had no phone calls or voicemails or missed calls, etc. nor did they physically come to my door (Ring Camera) . As I noted above on October 7th, 2021 I caught them surveying my land Powell already acknowledged in the e-mail noted above. This was parcel Sec 03 T135N R51W. I called 701-638-1032 , Summit's Bismarck number and I left a message that I did not want the pipeline on my land.

April 22nd, 2023- I attended the PSC Wahpeton hearing and discuss with Summit representative (Powell) that I did not want the pipeline on my land for the reasons I already stated. I did not testify in front of the Commission at that meeting.

June 2nd, 2023- Bismarck PSC hearing. I testified in front of the Commission I had a conversation with Jimmy Powell (Witness in attendance) where I explained in detail the current route would harm my development quarter. I had the appraisal with me and he said "Summit Carbon had paid way more than 30,000 an acre before and it shouldn't be a problem," I explained to him I had an alternative route which would be my CRP/ pasture quarter. He said if it was possible they would look into it. I never received a response from anyone.

May 24th, 2024- Wahpeton PSC hearing. I testified in front of the Commission period to summarize this testimony I requested the pipeline be removed from the middle of the best producing quarter of land (Sec 14T135N,R51W) to the outside perimeter of the ease of farming and protection of the most productive land. I testified about the value of the development quarter (Sec 03 T135N, R51W) in the question and answer part after my testimony, Commissioner Sherri Haugen- Hoffert asked me which one of my two parcels is the most important to you to have a reroute? I testified that it would be the development quarter Sec 03 T135N R51W (160 acres).

The offer I received from Summit is the financial equivalent to 10 gallons of milk a week for 99 years, ironically this same amount of money my mother received when she milked cows on this land in the 1950s. If I accepted this offer, I would be accepting "milk money" for my heirs born and unborn in exchange for a 99 year lease to a multibillion dollar pipeline.

June 25, 26, 27 and July 1st 2024- Wade Boeshans called and said they would investigate a reroute survey on the farming quarter of land, Sec 14 T 135 N, R51W. A survey was done with the proposed route from the center of this quarter to the east border. I discussed with Boeshans the development land value of my home quarter of land, Sec 03 T135N R51W

that I was in the fastest growing school district southwest of Horace. Rural water was already in place for development.

The next generation within four to six years is poised to develop this land. He said it was **“too late.”** I reiterated that it couldn't possibly be too late because I had brought it to Summit's attention multiple times beginning in 2021 as noted above in my timeline notes. If you grant eminent domain, it forces my descendants and unborn heirs to accept 10 gallons of milk per week for giving up a one mile easement to a multi billion dollar private investors.

September 16th 2024 -Bismarck PSC working session. I attended public comments were closed. I wore a name tag that showed my name location and “Unresolved.”

I respectfully oppose eminent domain based upon my tragic circumstances.

Regards,

Lianne Rockstad

15950 County Road 2

Walcott, ND 58077

701-361-3484

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This testimony is in support of HB 1414

Bruce and Stephanie Doolittle
Hazelton, ND
January 28, 2025

There are two constitutional limitations on the power of eminent domain:

1. Just compensation must be paid for the property condemned.
2. The property must be necessary for a public use.

Carbon dioxide pipelines do not supply or provide heat, refrigeration, or power for the use of any county, city, or the inhabitants thereof. A carbon dioxide pipeline has no public use and should therefore never have been granted status as a common carrier in North Dakota.

As rural landowners we have signed numerous easements over the years to ensure our community has adequate power, a reliable water source, and telecommunications. We understand the “common” good that these services bring. Eminent domain was never mentioned or needed.

Summit Carbon Solutions is on record threatening property owners with eminent domain in a public commission meeting 2 years prior to their project being approved. The outpouring of concerns regarding the tactics they used should be of great concern to our leaders. When private property owners are threatened because of an unconstitutional and unjust law being exploited by a private, out-of-state company seeking private gain...we must take a stand. We must defend our private property rights!

It is time for the ND legislature to right the wrong and amend the ND Century Code removing carbon dioxide pipelines from common carrier status.

We ask for a DO PASS on HB 1414.

Comments of Curtis Jundt

Before the ND Legislative Senate/House Natural Resources Committee

In support of HB1292 (Sponsor Rep. Lori VanWinkel, et al)

SB2322 (Sponsor Senator Magrum, et al)

HB1414 (Sponsor Rep Heilman, et al)

Purpose: Various Senate and House Bills to Amend NDCC Sections 32-15-02, 49-19-01, 49-19-11 and 49-19-19 to Eliminate “CO2” from the Definition of Common Carrier Status and, to Repeal Section 38-22-10 (HB1414) relating to the exercise of Public (Eminent) Domain in Geologic Storage CO2 and,

SB2320 (Sponsor Senator Magrum, et al)

Purpose: To remove/repeal NDCC 57-06-01: the 10-year Tax Exemption for CO2 Pipelines for EOR or Sequestration and,

HB1210 and (Sponsor Rep SuAnn Olson, et al)

Purpose: To create a new NDCC Section 35 creating a CO2 Pipeline Operator’s Liability Victims Fund

January 30, 2025

Good morning (afternoon) Senate Committee Chair Patten (House Committee Chair Porter) and Legislator Committee Members:

My name is Curtis Jundt. I am here today in support the Senate (House) Bill before you along with several others Bill’s proposed that are part-and-parcel to CO2 Pipeline transportation and CCUS (Carbon Capture Utilization and Storage) where CO2 has been lumped in and treated on par with the true transportation Commodities of Crude Petroleum (Crude Oil and Its Refined Residual Fuels), Coal and **Natural Gas**.

A couple of Philosophical Comments to Preface my Testimony:

I disagree with the former U.S. president who repeatedly said that “Climate Change is an Existential Threat to America – I believe the most significant Existential Threat to our Country is the ever-increasing National Debt

*How can anyone be against the “Green New Deal (Scam) – that is 100% about reducing “carbon emissions” that is primarily CO2 emissions – and STILL be in favor of our Country and State spending Trillions of dollars on CCUS? It’s an oxymoron and an imponderable! *

I’ve spent my entire nearly 43-year engineering career in the energy industry with emphasis on building Natural Gas-producing assets, energy project economics and micro-macroeconomics within the energy Industry as a whole. Natural Gas, like Crude Oil and Refined Products, are true Commodities, derived from the word “Commerce” (the activity of Buying and Selling especially on a large scale) – all traded as Commodities on the NYSE. A “Common Carrier” transportation Company, like a pipeline for example, transport a Commodity for benefit of “Public Convenience and Necessity”. **Pursuant to Article 1, Section 16 of the North Dakota Constitution:**

“.....a Public Use or a Public Purpose does not include benefits of Economic Development, including and increase in tax base, tax revenues, employment, or general economic health” and continues “Private Property Shall Not be taken for the use of, or ownership by, any private individual or entity, unless that Property is necessary for conducting a common carrier or utility business (emphasis supplied)”

So trying to sell the Summit CO2 pipeline beyond its original purpose of CO2 sequestration by saying that is vital to the survival/sustenance/growth of ND’s oil shale production by use of CO2 in EOR to increase recoverable reserves of oil and gas - that then equates to sustaining or growing the State’s oil tax collections - does not justify a CO2 pipeline as a “Common Carrier” transporter. Nevertheless, for the first twelve (12) years, the CO2 pipeline transportation will be strictly used for permanent sequestration and DOES NOT in any way fit that definition. First, there is no “Commerce” taking place in the CCUS-CO2 pipeline

transportation. Secondly, there is NO GOOD or “Public Convenience and Necessity” benefiting the Public, the citizens of North Dakota. In fact, it’s quite the opposite. Any CO2 pipeline, like Summit CS, seeking to take advantage of the Inflation Reduction Act’s 45Q/Z/V/etc. CCUS tax subsidies and/or credits are proposed to **happen at a Public Cost**. No citizen, landowner, commercial or residential customer will ever be able to tap into Summit’s CO2 pipeline for any purpose except, possibly in the future, a mega-Meat Processing/Packing Plant using CO2 to euthanize the livestock. Safety is a much greater justified citizen concern. In addition to CO2 being used to euthanize animals (Hitler used it to do the same to humans), there are CO2 weapons of mass destruction that exist in military arsenals around the world that once dropped, turn the landscape into a total realm of euthanizing every living breathing bug, rodent, wildlife, livestock and humans as the heavier than air CO2 spreads overland as an asphyxiant.

So here now we have the taxpayers paying for the CO2 pipeline ROI (Summit CS will generate \$1.6 billion per year totally \$19.4 billion (or more) in 12 years in taxpayer subsidies/credits) the CO2 pipeline comes with a very different set of operational and safety risks to landowners, towns, cities and Counties along its route that are substantially greater due to the more complex thermophysical properties of CO2 and thermodynamic challenges of transporting CO2 in a high pressure supercritical state. When released from a CO2 pipeline rupture, dense-phase CO2 at 60 lbs/cubic feet (or more) in a 24-inch CO2 2,183PSIG/50 degrees Fahrenheit goes through multiple phase changes eventually becoming an odorless, colorless gas spreading along the ground at 1.53X the weight of air. At concentrations of 3 to 4% CO2 by volume in our breathable air exposure in minutes can begin to cause problems for humans while at concentrations of 8% and higher you have minutes, not hours, to save yourself and your family or be rescued.

In a Natural Gas pipeline, a rupture from the same pipeline conditions has a density of less than 9lbs/cubic feet and when venting to the atmosphere in a

single-phase gas that is 1/2 the weight of air tends to disperse more easily. Believing that CO2 pipelines are safer than a Natural Gas pipeline - or any other pipeline running through ND is - in my experience and belief - patently false! For this and other reasons, it has been an unintended consequence for ND's Legislators to have treated CO2 as though it were in the same category as crude oil, refined petroleum products or Natural Gas while inserting CO2 throughout our Century Code to receive the same treatment as the other energy hazardous fluid and gases. To further support how different CO2 transportation is from Natural Gas pipeline transportation, I have provided below **USDOT's PHMSA's January 15, 2025, release of its 346-Page DRAFT Proposed Rulemaking "To Strengthen Safety Requirements for Carbon Dioxide Pipelines"**

(End Direct Testimony – Due to 5-Minute Time Limit)

Supplemental Testimony/information for reading at your leisure:

The NDCC additions over the last dozen or more years were done somewhat under the radar and before an unwitting Public. I firmly believe this was not intentional. No one ever told any of you, or the Public, or our federal elected delegation or the employees of the Department of Mineral Resources or Geological Survey or even the Governor's office, what the risks to health and safety would be for those landowners and citizens living in X-mile proximity of a 2,100+PSIG carbon steel CO2 pipeline or what the risks are associated with injecting 19 million metric tons of high pressure CO2 1-1/2 miles below ground. While tens-of-millions of dollars of federal and state grant money have been spent on the R & D of sequestering CO2 in the Broom Creek formation of North Dakota, I cannot find ANY additional research that has been done on addressing the increased safety risks (like enhanced Public Alert Systems) or heightened Emergency Response procedures and equipment needed that comes with the whole CCUS and high-pressure CO2 pipeline transportation. From POV, I believe that Safety has previously been minimized and taken for granted and completely deflected to the USDOT PHMSA as was done by our NDPSC throughout the Summit Application proceedings. The Narrative by the litany of

proponents of the CO2 pipeline is “it will be the safest ever built in ND and even safer than a Natural Gas pipeline.” In fact, through the entire 24-month NDPSC Hearing process on the Summit CS Application, the Public STILL has not been told what the risks may be in the event of a CO2 pipeline rupture and therefore have little to no idea how to respond to save themselves and their families. Weve been left to figure it out on our own with Summit basically saying, “just trust us.” The last time we did that was five years ago listening to Dr. Anthony Fauci and we all now see how well that turned out!

Summit’s justification for not providing “Plume Dispersion Modeling/Analysis” and a credible Modeling Tool to Emergency Responders to use in real time, is because we were told “we cannot provide this to the Public at the risk it could end up in the hands of a Terrorist(s)”. That pretty says it all. One can only conclude that “well isn’t that just great, it is by our default conclusion that Summit is building a “weapon-of-mass-destruction!” Yes, a CO2 pipeline rupture when compared to an oil or natural gas pipeline rupture is a very different animal - a very dark horse of a different color! Another reason why treating CO2 in our Century Code on par with our “true” energy transporting Commodities has been a grave injustice to the citizens of ND and that is loaded with a litany of unintended consequences to any citizen living within a lethal proximity of a 24-inch 2,183PSIG 19+ million metric tons a year CO2 pipeline that is part of the longest haul, greatest capacity CO2 pipeline ever built in the lower-48 states by a newly formed LLC pipeline company assembled by group of AG executives. But you do not have to take my word on the part of a CO2 Pipeline being more technically challenging when it comes to operations, safety protocols, Plume Dispersion Modeling/Analysis of the numerous variables that can occur at the time of a CO2 release to the air we breathe, you can read it for

yourself in the **USDOT’s PHMSA’s January 15, 2025 release of its 346-Page DRAFT Proposed Rulemaking “To Strengthen Safety Requirements for Carbon Dioxide Pipelines”**. Per PHMSA’s Draft Rulemaking Pages 101-102:

PHMAS DRAFT Rulemaking Pages 101-102: Continued

“In contrast, carbon dioxide behaves differently when released to the atmosphere compared to flammable gases and hazardous liquids. Specifically, when modeling the failure and subsequent release of carbon dioxide from a pipeline compared to a failure and release of (flammable) natural gas, release simulations indicate that a significantly larger percentage of the initial mass in the pipeline will be immediately released from a rupture on a carbon dioxide pipeline than the percentage of the initial mass in the pipeline that would be released from a natural gas pipeline. [Insert by CJundt: This is due to the density in a CO₂ 24-inch pipeline being more than 6X the density of Natural Gas at the same pressure and temperature conditions] This increased amount of released carbon dioxide, combined with a density greater than air, can quickly lead to asphyxiating concentrations of carbon dioxide at or near the ground level. Further, these hazardous plumes of carbon dioxide can settle into low-lying areas and flow downhill into areas that are distant from the release site, before ultimately dissipating into the atmosphere. Unlike other gases (e.g. natural gas and certain other Part192-regulated gases) whose release could result in ignition or combustion in the immediate vicinity of the release point (thereby potentially limiting the geographic scope of public safety and environmental harm), carbon dioxide is not a flammable gas. Combustion or ignition would not reduce the potential for carbon dioxide asphyxiation hazards distant from the release site, nor would the asphyxiation hazard posed by released carbon dioxide persist in the environment as long as other Part195-regulated commodities (e.g., crude oil); released carbon dioxide eventually dissipates to atmosphere. Reliance on either of the above approaches currently used by PHMSA’s parts 192 and 195 regulations may not, therefore, be appropriate to address the asphyxiation and other risks specific to carbon dioxide pipelines. The risks carbon dioxide pipelines pose to the public and the environment are not adequately addressed in existing location-based part 195 requirements”

Newsworthy Items to be aware of while dealing with Bills related to CCUS and CO2 pipeline transportation:

- Summer 2024 it was announced by the EPA that ADM CCUS at Decatur Illinois had halted its CO2 injections due to migration of saline/brine water to unintended formations. They injected about 1 million metric tons of CO2 annually for about 7 years. Summit is planning on injecting 19 million metric tons PER YEAR into the ND Broom Creek formation.
- Satartia MS CO2 Denbury Gulf Coast February 22, 2020 pipeline rupture resulted in PHMSA's May 26, 2022, 269-page Investigation Report, with an announcement that PHMSA would be initiated a Rulemaking Process to enhance Safety Regulations in CO2 Pipeline Transportation and an assessment of \$3+ million fines against the company. Numerous victim lawsuits followed with substantial liabilities against Denbury Gulf Coast. The company filed for Bankruptcy and opened the next day as Denbury Energy LLC. Months later they are acquired by ExxonMobil Corporation. Is this how an entity can get out of paying for liabilities?

(END)



North Dakota CO₂-EOR Financial Analysis

November 15, 2024

Summary

The following document explores and evaluates various financial considerations related to CO₂-EOR in North Dakota, potential synergies across multiple energy-sectors, and the influence policy will have on future CO₂-based tertiary efforts in the state.

The U.S. Geological Survey estimates that up to 3.3 billion barrels of undiscovered, technically recoverable oil are in the Bakken formation, with much of that oil in North Dakota. CO₂-EOR can play a central role in the recovery of these untapped resources.

By: Brian Kroshus
North Dakota Tax Commissioner

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Introduction

Enhanced oil recovery (EOR) development in North Dakota utilizing CO₂, particularly from CO₂ feedstocks sourced from in-state coal conversion facilities, biofuel plants and synfuels production, represents a significant economic opportunity.

Supporting and further enhancing an already favorable economic and regulatory environment to encourage CO₂-EOR versus CO₂ sequestration and permanent, geologic storage, will require evaluating both existing and new policy offerings to mitigate the current \$25 differential between two of the three primary 45Q tax credit incentives currently available.

These incentives and economics on the surface favor sequestration over enhanced oil recovery. However, state policy from both a tax and regulatory perspective at least in part, holds the potential to offset the monetary gap and positively influence adoption of CO₂-EOR within our borders, promoting new, long-term capital investment in North Dakota.

From an industry perspective, beyond production-related economics, CO₂-EOR can play a key role in addressing and meeting corporate sustainability objectives, serving as a valuable extension of existing ecocentric practices.

Both internal and external factors will invariably influence CO₂ usage patterns. They include commodity pricing, other investment and capital deployment opportunities, and the regulatory and tax policy environment at the federal, state and local levels.

Further, recognizing the importance of fostering an environment that supports effective public-private partnerships and working collaboratively with tribal interests, is essential.

Arguably, CO₂-EOR in conjunction with existing energy resources in the state signifies the next chapter of oil production in North Dakota. For industry and public sector alike, there exists the potential to further monetize current oil, lignite, and biofuel energy infrastructure.

As North Dakota evaluates a path forward, it is important to recognize other oil and gas producing states including Texas, Oklahoma, New Mexico, and in proximity to North Dakota, Wyoming, are also actively positioning and competing to attract the same CO₂ supplies and capital investment dollars necessary to advance CO₂-EOR projects within their respective geographies.

To counter that reality, new incentive opportunities from a tax policy perspective to complement existing mechanisms and encourage CO₂-EOR and supporting infrastructure development, may be required to attract in-state capital investment for conventional and unconventional oil production alike, where CO₂-EOR is deemed economically viable and applied.

Further, supporting the development of critical CO₂ transportation infrastructure necessary to move feedstock from point-of-capture to application in North Dakota oil fields, will also play an important role in advancing CO₂-EOR efforts in the state.

The ability to establish greater CO₂ supply assurances necessary for industry to justify capital investment within and outside the Bakken, will be an essential element in the level of success experienced. Potential in-state supplies of CO₂ are optimal in the sense they support multiple industrial energy segments including oil, lignite, and agriculture, each playing an important role in the state's economy.

In essence, state regulatory and tax policy as previously mentioned will play a key role in advancing CO₂-EOR in what can best be described as a rapidly developing and highly competitive landscape.

It is important to emphasize that the benefits of CO₂-EOR are not exclusive to the production of oil. North Dakota's fleet of coal-fired plants in proximity to the Bakken and lone synfuels plant, Dakota Gasification, are also strategically positioned to benefit from the application of CO₂-EOR as suppliers and sellers of CO₂. That in turn supports the advancement of carbon capture technology and ultimately, implementation of CO₂-EOR.

North Dakota, with its diverse energy resource portfolio, is arguably more strategically positioned to implement CO₂-EOR in comparison to other oil-producing states, again in large part due to proximity and volume of interrelated energy resources.

While CO₂ transport challenges from an infrastructure placement standpoint currently exist, the ability to move feedstock from point-of-capture to actual use, while not entirely removed, is arguably less pronounced due to the relatively short distance between in-state supplies of CO₂ and oil field application.

North Dakota is in a unique position in that it also has very favorable geology for the sequestration and permanent storage of CO₂. Still, an equally compelling if not stronger argument to support CO₂-EOR can be made, the latter providing a broader and in effect, more favorable long-term economic platform to support incremental production in the Bakken. That in turn provides an attractive return on investment not only in the state, but nation from an energy production and security perspective.

Ultimately, the potential to sustain and increase oil production in North Dakota and subsequently, support and bolster associated revenue collections resulting from carbon capture and EOR, is significant. However, for that to become a reality, it is essential that the economic potential of CO₂-EOR exceeds sequestration.

Conversely, the opportunity cost and loss in potential revenue if sequestration instead displaces CO₂-EOR, particularly in oil-producing states like North Dakota, cannot be overlooked as the following analysis explains.

CO₂ EOR Incentives and Infrastructure by State

As previously noted, effectively competing for investment dollars targeted for carbon capture and transportation, whether from existing industry reserves or venture capital groups, will be paramount in determining the level of success experienced in North Dakota.

In many respects, North Dakota already heavily incentivizes utilizing CO₂ for EOR development. Numerous tax incentives currently exist to support CO₂-EOR, including as specified in NDCC § 57-51.1-02:

- Incremental production from a qualifying tertiary recovery project is exempt for a period of 10 years.
- Incremental production from a qualifying tertiary recovery project located outside the Bakken or Three Forks formations and that injects more than fifty percent carbon dioxide produced from coal, is exempt for twenty years from the date incremental production begins.
- Incremental production from a qualifying tertiary recovery project located within the Bakken or Three Forks formations and that injects more than fifty percent carbon dioxide produced from coal, is exempt for ten years from the date incremental production begins.

Beyond CO₂-EOR incentives, North Dakota exempts low-producing or marginal wells from the oil extraction tax. These wells, often referred to as “stripper wells,” can qualify for tax-reduction incentives based on production and location criteria and then be exempt from the state’s oil extraction tax for the remaining life of the well, once designated as a stripper well by the North Dakota Industrial Commission. While not necessarily a direct CO₂-EOR incentive, the net effect is still the same through elimination of the extraction tax obligation.

Additionally in North Dakota, the oil extraction tax rate for restimulated wells, identified as previously completed and producing oil and subsequently treated with an application of fluid under pressure for the purpose of creating additional fractures in a targeted geological formation outside the Bakken and Three Forks formations, is reduced from 5% to 2%,

effective for the first 75,000 barrels (bbl) or 18 months, whichever occurs first, after restimulation is complete.

To encourage carbon capture projects and development of infrastructure to support EOR, state policy provides a sales and use tax exemption for materials used in compressing, gathering, collecting, storing, transporting, or injecting carbon dioxide for secure geological storage or use in enhanced recovery of oil or natural gas (NDCC § 57-39.2-04.14) The incentive is broad-based in nature, applying not only to primary pipeline transportation projects but oilfield distribution networks as well.

For projects to be exempt under NDCC § 57-39.2-04.14, tangible personal property must be incorporated into a system used to compress, gather, collect, store, transport, or inject carbon dioxide for secure geologic storage or use in enhanced recovery of oil or natural gas.

Tangible personal property to replace an existing system to compress, gather, collect, store, transport, or inject carbon dioxide for secure geologic storage or use in enhanced recovery of oil or natural gas qualifies as sales tax exempt if the replacement creates an expansion of the original system.

Additionally, a CO₂ pipeline project exemption as specified in NDCC § 57-06-17.1, exempts property, not including land, from taxation during construction and for the first 10 full taxable years following initial operation. Associated equipment necessary for the transportation or storage of CO₂ for secure geological storage or for use in enhanced recovery of oil or natural gas, is also exempt.

Finally, under NDCC § 57-39.2-04.49, Gross receipts from sales of carbon dioxide used for enhanced recovery of oil or natural gas, or secure geologic storage, are exempt from sales tax.

Similarly, other oil-producing states in the U.S. are also aggressively positioning and engaging in policy discussions to incentivize CO₂-EOR within their borders and capture market share.

Virtually all oil producing states in the U.S. currently have mechanisms in place to address low-price cycles for crude oil, similar to previous North Dakota statute which established a low-price trigger and subsequent suspension of the oil extraction tax during market downturns to protect oil producers in the state. While the low-price trigger protection was repealed by North Dakota lawmakers in exchange for a permanent reduction in the extraction tax rate, from 6% to 5%, that same concept is still applicable in other states.

In Texas, the Texas Railroad Commission, the counterpart to North Dakota Public Service Commission, has the authority to incentivize CO₂-EOR projects. Under their current incentive, the producer of oil recovered through a CO₂-EOR project that qualifies, is entitled to an additional 50% reduction in the oil tax rate in Texas if in the recovery of the oil the EOR project uses CO₂ that:

- Is captured from an anthropogenic source in this state;
- Would otherwise be released into the atmosphere as industrial emissions;
- Is measurable at the source of capture; and
- Is sequestered in one or more geological formations as part of the enhanced oil recovery process

Other states, like Wyoming, continue to actively pursue new legislation to support CO₂-EOR development, to effectively compete for regional supplies of CO₂.

In some cases, CO₂ transportation infrastructure designated for CO₂-EOR is already operational, including the Kinder Morgan Cortez Pipeline, delivering approximately 800 million cubic feet or 22,654 metric tonnes of naturally occurring CO₂ daily from the McElmo Dome site in southwest Colorado to oil fields in the Permian Basin in New Mexico and West Texas. Incremental oil production attributed to that project is approximately 50,000 barrels per day (bbl/d).

Active CO₂-EOR projects in North Dakota include the Denbury CO₂ pipeline, stretching 105 miles from Wyoming to Southeast Montana and Southwest North Dakota, targeting the Cedar Creek Anticline.

Additionally, Dakota Gasification Company, a subsidiary of Basin Electric Power Cooperative, has been transporting CO₂ since October 2000 from the Great Plains Synfuels Plant through a 205-mile pipeline operated by Souris Valley Pipeline, Ltd. to the Weyburn-Midale oil fields in Canada, currently shipping up to 155 million cubic feet, or 4,389 tonnes of CO₂ daily for EOR.

In 2022, Red Trail Energy located outside of Richardton began operating North Dakota's first CO₂ storage well in June of 2022. Preceding that effort, test wells were drilled in Mercer and Oliver counties located in North Dakota, in 2018 to study the geologic potential for CO₂ sequestration sourced from North Dakota coal-conversion facilities.

While CO₂-EOR production accounts for only a small fraction of oil currently produced in the U.S. and even globally, new CO₂-EOR policy and projects as previously mentioned continue to be actively explored both in North Dakota and throughout the U.S.

While advancements in carbon capture technology and associated capital investment are rightfully at the forefront of the discussion, the ability to secure, transport and distribute economically viable volumes of CO₂ necessary to support large-scale CO₂-EOR is equally important, particularly from a North Dakota perspective given the opportunity to link multiple energy industry segments to one another.

In summary, North Dakota energy resources and current policy, will serve as a benchmark for future discussions supporting the advancement and application of CO₂-EOR in the state.

Economic Analysis – Current Oil and Gas Collections

Economic estimates are often constructed from a direct or linear, incremental gains' perspective, with limited focus placed on opportunity cost. In evaluating the application and potential economic benefit of CO₂-EOR in North Dakota, it not only has the potential to provide incremental benefits to the state as referenced, but equally important, help preserve existing production levels and associated revenue streams.

That latter aspect or preservation will be particularly evident during periods of oil price declines, whether cyclical or due to unanticipated market conditions, unfavorable supply and demand dynamics, or consequential geopolitical events.

The North Dakota Legislature, recognizing the finite nature of oil resources in the state, has established various reserve funds, most notably the Legacy Fund, intended to benefit future generations by protecting revenue streams should production levels drop below the current range.

Until that time, however, oil production and associated revenue collections in the state can be better optimized through strategic initiatives intended to improve recovery rates in western North Dakota, including CO₂-EOR.

As an energy producing state, North Dakota relies heavily on oil-related revenue to fund state and local government both within and beyond oil producing counties. Oil production and extraction tax collections alone are substantial, most recently exceeding \$3 billion in FY2023 and FY2024 respectively, as illustrated in Figure 1. Beyond those collections, associated economic activity plays a vital role in supporting the state's economy, covered later in this document.

As shown on the following graph, oil revenue collections in aggregate over just the past decade, equate to \$23 billion.

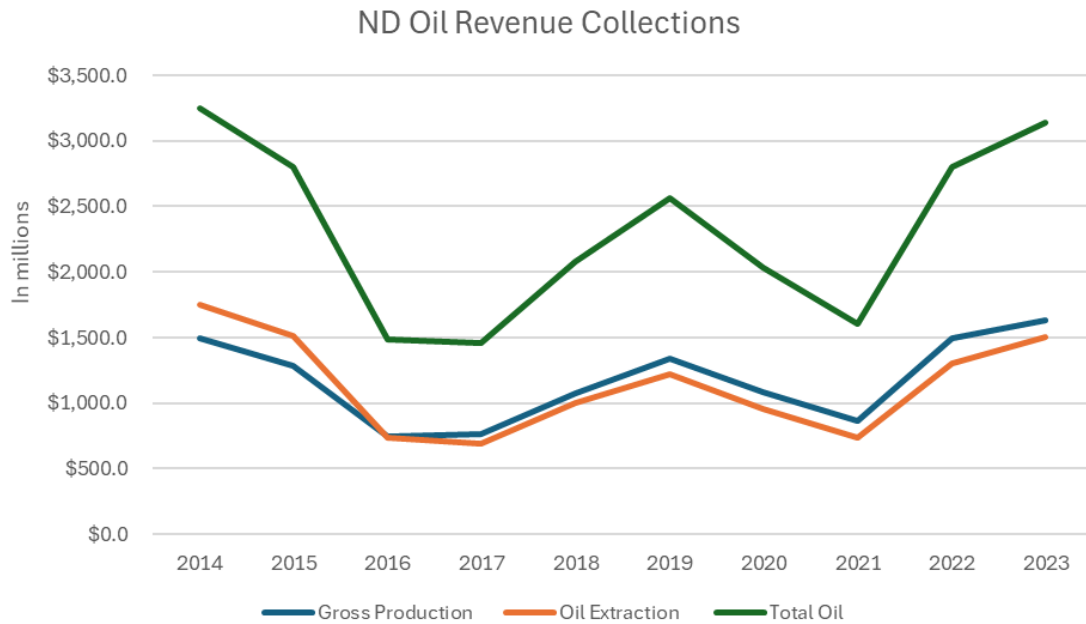


Figure 1

Figure 1 underscores the financial significance associated with oil production in North Dakota and illustrates the impact cyclical pricing, particularly price spikes and declines at various times (Figure 2), predictably has on revenue collections. This is most pronounced during the 2016-2017, 2020 and 2022 timeframes.

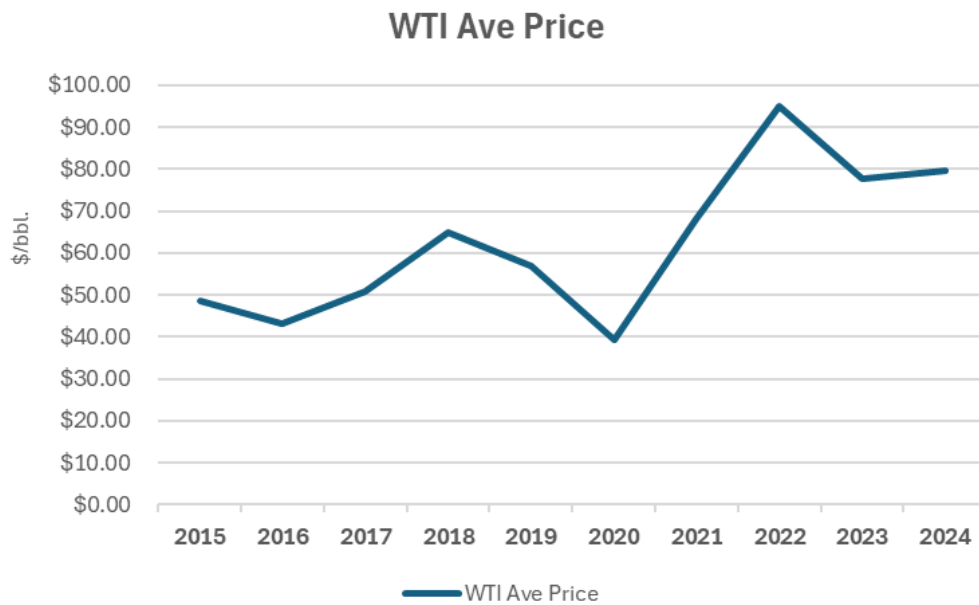


Figure 2

As noted, CO₂-EOR efforts have the potential to increase revenue collections, but equally importantly, preserve existing revenue streams by mitigating market-influenced price declines that inhibit drilling activity and subsequently, negatively impact production.

Historically, the ability to increase or maintain oil production levels in North Dakota has predominately correlated to drilling activity and the introduction of new wells. Absent that, output predictably declines due to high depletion rates experienced by wells drilled in shale plays like the Bakken, often exceeding 50% during the first year of production and falling below 10% of initial production, within 5 to 7 years.

Figure 3 illustrates shifts in economic value or revenue collected from a production and extraction tax standpoint, between 2014 and 2023, for every 100,000 bbl produced. The economic impact shown underscores the importance of maintaining production, particularly when oil prices are depressed over prolonged periods of time.

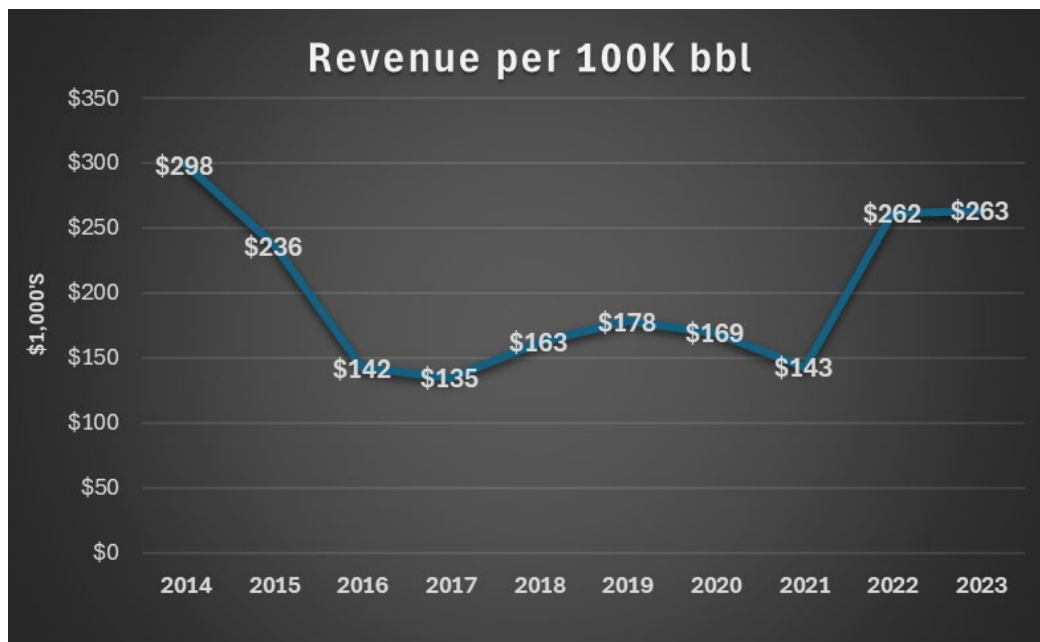


Figure 3

CO₂-EOR Fiscal Impact

Future commodity pricing combined with input costs including the cost of CO₂ itself, will significantly influence the degree of opportunity producers have to pursue CO₂-EOR. Unlocking additional crude oil from existing wells in inventory, reflected in the CO₂-EOR single well revenue models shown in Tables 2-5 to follow, demonstrate the revenue potential to the state, primarily from oil production tax collected on incremental barrels produced, based on different incentive scenarios including:

- 5-year extraction tax exempt models
- 10-year extraction tax exempt models

Models are formulated using the same, single well production estimates over the first 10 years following initiation of CO₂-EOR. Twenty-year and low producing, or stripper well models, are not calculated due to relatively immaterial, residual oil output and respective collections beyond the 10-year mark, resulting from rapid depletion rates associated with and prevalent in shale plays.

The following calculations (Tables 2-5) are based on oil pricing estimates over both 5-year and 10-year timeframes, using the U.S. Energy Information Administration (EIA) price outlook for Brent Crude as of June 2024 (Table 1) for the years 2028-2037 and for comparative purposes, applying an average net price of \$80.00/bbl for Bakken crude.

U.S EIA Price Estimates/bbl – June 2024

Year range	Brent crude price projections (ave.)*	WTI after discount to Brent (3%)	Bakken discount to WTI (\$3.75-\$2.65)	Net price to Bakken producers
2025-2029	\$61.00	\$59.17	\$3.20	\$55.97
2030-2034	\$73.00	\$70.81	\$3.20	\$67.61
2035-2039	\$80.00	\$77.60	\$3.20	\$74.40
2040-2044	\$87.00	\$84.39	\$3.20	\$81.19
2045-2049	\$91.00	\$88.27	\$3.20	\$85.07
2050	\$95.00	\$92.15	\$3.20	\$88.95

Table 1

Net prices reflected in Table 1 and received by Bakken producers are extrapolated from EIA Brent price projections, applying a 3% discount to approximate the price for West Texas Intermediate and assuming an additional average discount rate of \$3.20/bbl for Bakken crude, to determine net price.

Single Well CO₂-EOR – 10 yr. extraction tax exempt

Based on EIA 2028-2037 Price Estimates (Table 1)

	Total Annual Production bbl	Legacy Production bbl	Incremental Production bbl	Ave. price Bakken Crude	Incremental Production Tax Revenue	Incremental Extraction Tax Revenue	Total Incremental Revenue
yr 1	71,781	9,211	62,570	\$55.97	\$175,102	\$0	\$175,102
yr 2	45,192	7,375	37,817	\$55.97	\$105,831	\$0	\$105,831
yr 3	33,222	5,905	27,317	\$67.61	\$92,345	\$0	\$92,345
yr 4	20,043	4,728	15,315	\$67.61	\$51,772	\$0	\$51,772
yr 5	12,911	3,785	9,126	\$67.61	\$30,850	\$0	\$30,850
yr 6	8,719	3,030	5,689	\$67.61	\$19,232	\$0	\$19,232
yr 7	6,016	2,426	3,590	\$67.61	\$12,136	\$0	\$12,136
yr 8	4,148	1,943	2,205	\$74.40	\$8,203	\$0	\$8,203
yr 9	3,010	1,555	1,455	\$74.40	\$5,413	\$0	\$5,413
yr 10	1,732	1,392	340	\$74.40	\$1,265	\$0	\$1,265
Total	206,774	41,350	165,424		\$502,149	\$0	\$502,149

Table 2

Single Well CO₂-EOR - 10-yr. extraction tax exempt

Based on 10 yr. average price of \$80

	Legacy Production bbl	Incremental Production bbl	Total Annual Production bbl	Ave. price Bakken Crude	Incremental Production Tax Revenue	Incremental Extraction Tax Revenue	Total Incremental Revenue
yr 1	9,211	62,570	71,781	\$80.00	\$250,280	\$0	\$250,280
yr 2	7,375	37,817	45,192	\$80.00	\$151,268	\$0	\$151,268
yr 3	5,905	27,317	33,222	\$80.00	\$109,268	\$0	\$109,268
yr 4	4,728	15,315	20,043	\$80.00	\$61,260	\$0	\$61,260
yr 5	3,785	9,126	12,911	\$80.00	\$36,504	\$0	\$36,504
yr 6	3,030	5,689	8,719	\$80.00	\$22,756	\$0	\$22,756
yr 7	2,426	3,590	6,016	\$80.00	\$14,360	\$0	\$14,360
yr 8	1,943	2,205	4,148	\$80.00	\$8,820	\$0	\$8,820
yr 9	1,555	1,455	3,010	\$80.00	\$5,820	\$0	\$5,820
yr 10	1,392	340	1,732	\$80.00	\$1,360	\$0	\$1,360
Total	41,350	165,424	206,774		\$661,696	\$0	\$661,696

Table 3

Single Well – CO₂-EOR – 5 yr. extraction tax exempt

Based on EIA 2028-2037 Price Estimates (Table 1)

	Total Annual Production bbl	Legacy Production bbl	Incremental Production bbl	Ave. price Bakken Crude	Incremental Production Tax Revenue	Incremental Extraction Tax Revenue	Total Incremental Revenue
yr 1	71,781	9,211	62,570	\$55.97	\$175,102	\$0	\$175,102
yr 2	45,192	7,375	37,817	\$55.97	\$105,831	\$0	\$105,831
yr 3	33,222	5,905	27,317	\$67.61	\$92,345	\$0	\$92,345
yr 4	20,043	4,728	15,315	\$67.61	\$51,772	\$0	\$51,772
yr 5	12,911	3,785	9,126	\$67.61	\$30,850	\$0	\$30,850
yr 6	8,719	3,030	5,689	\$67.61	\$19,232	\$19,232	\$38,463
yr 7	6,016	2,426	3,590	\$67.61	\$12,136	\$12,136	\$24,272
yr 8	4,148	1,943	2,205	\$74.40	\$8,203	\$8,203	\$16,405
yr 9	3,010	1,555	1,455	\$74.40	\$5,413	\$5,413	\$10,825
yr 10	1,732	1,392	340	\$74.40	\$1,265	\$1,265	\$2,530
Total	206,774	41,350	165,424		\$502,149	\$46,248	\$548,396

Table 4

Single Well CO₂-EOR– 5-yr. extraction tax exempt

Based on 10 yr. average price of \$80.00

	Total Annual Production bbl	Legacy Production bbl	Incremental Production bbl	Ave. price Bakken Crude	Incremental Production Tax Revenue	Incremental Extraction Tax Revenue	Total Incremental Revenue
yr 1	71,781	9,211	62,570	\$80.00	\$250,280	\$0	\$250,280
yr 2	45,192	7,375	37,817	\$80.00	\$151,268	\$0	\$151,268
yr 3	33,222	5,905	27,317	\$80.00	\$109,268	\$0	\$109,268
yr 4	20,043	4,728	15,315	\$80.00	\$61,260	\$0	\$61,260
yr 5	12,911	3,785	9,126	\$80.00	\$36,504	\$0	\$36,504
yr 6	8,719	3,030	5,689	\$80.00	\$22,756	\$22,756	\$45,512
yr 7	6,016	2,426	3,590	\$80.00	\$14,360	\$14,360	\$28,720
yr 8	4,148	1,943	2,205	\$80.00	\$8,820	\$8,820	\$17,640
yr 9	3,010	1,555	1,455	\$80.00	\$5,820	\$5,820	\$11,640
yr 10	1,732	1,392	340	\$80.00	\$1,360	\$1,360	\$2,720
Total	206,774	41,350	165,424		\$661,696	\$53,116	\$714,812

Table 5

Using the single well production model provided by the Energy & Environmental Research Center (EERC) North Dakota 20-year CO₂-EOR Forecast, incremental tax revenues generated on a per well basis range from \$502,149 to \$714,812 (Table 6) over the initial 10-year period of production following commencement of CO₂-EOR, depending on various pricing scenarios for crude oil.

Single Well CO₂-EOR - Revenue Model Comparisons

Single Well Revenue Model	Incremental Production Tax Revenue	Incremental Extraction Tax Revenue	Total - Single Well
EOR 10-year model - EIA Pricing	\$502,149	\$0	\$502,149
EOR 10-year model - \$80.00 WTI	\$661,696	\$0	\$661,696
EOR 5-year model - EIA Pricing	\$502,149	\$46,248	\$548,396
EOR 5-year model - \$80.00 WTI	\$661,696	\$53,116	\$714,812

Table 6

Applying the single well model to the estimated 271 grids and 5,744 associated EOR wells targeted in the EERC study, under the high-case scenario and current stripper well count in North Dakota as of July 2024 (12,515), in conjunction with EIA price estimates for Brent crude as illustrated in Tables 2 and 4 and average price of \$80/bbl (Tables 3 and 5), generates approximately \$2.9 to \$9 billion in incremental revenue (Table 7) to the state, alone.

It's worth noting that high-end estimates exceed the available supply of CO₂ required to achieve production estimates, but nonetheless demonstrate the economic potential of CO₂-EOR from an incremental oil production and associated tax revenue perspective.

Overall CO₂-EOR Incremental Revenue Model - North Dakota

Single Well Revenue Model	Total - 5,744 Wells	Total - 12,515 Wells* (*Stripper Well Count - 7-24)
EOR 10-year model - EIA Pricing	\$2,884,341,547	\$6,284,389,704
EOR 10-year model - \$80.00 WTI	\$3,800,781,824	\$8,281,125,440
EOR 5-year model - EIA Pricing	\$3,149,988,103	\$6,863,179,163
EOR 5-year model - \$80.00 WTI	\$4,105,880,128	\$8,945,872,180

Table 7

As indicated, if every certified, low-producing or stripper well currently identified in North Dakota is targeted for CO₂-EOR, the economic benefit is significantly higher in comparison to the low estimate, even with low-producing wells in the state being exempted from extraction tax for the life of the well under current statute. Conversely, the opportunity cost or potential revenue loss absent CO₂-EOR as demonstrated, equates to billions of dollars in unrealized collections.

Associated Fiscal Impact – Oil Producing Counties in North Dakota

Beyond direct benefits resulting from incremental oil production, associated economic impacts for CO₂-EOR extend exponentially beyond revenues generated from production and oil extraction tax levied on oil produced in North Dakota.

Target energy sectors including oil and coal, support state and local economies through employment opportunities, sales and use tax collections, property tax or equivalent of, and a plethora of other economic benefits.

Over the most recent five-year period roughly \$10 billion in purchases, with associated state sales tax collections totaling approximately \$500 million, can be attributed to oil-induced economic activity in the state's four largest oil and gas producing counties comprised of McKenzie, Dunn, Mountrail and Williams.

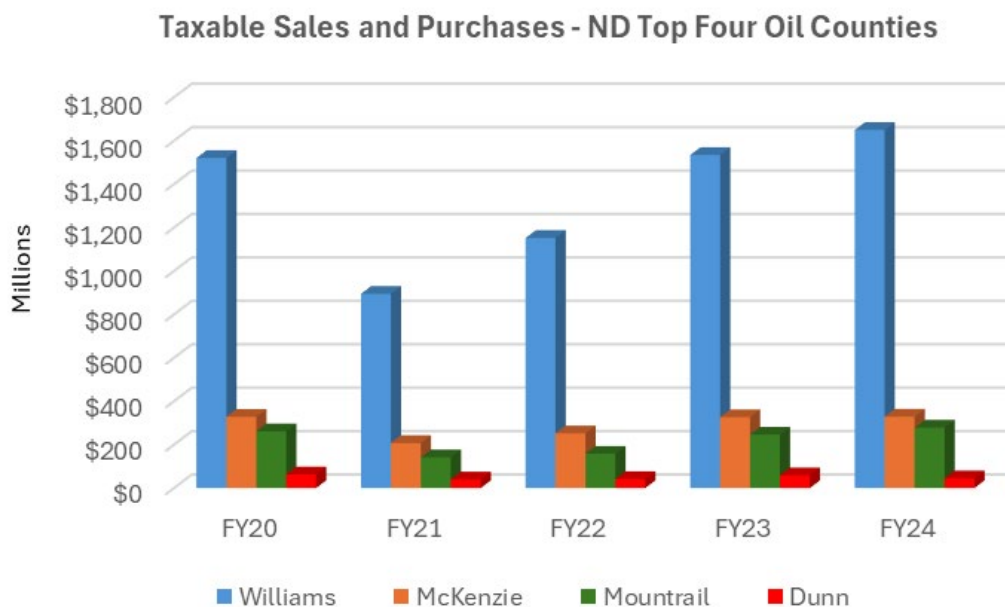


Figure 4

As shown in Figure 4, Williams County, including the city of Williston, continues to be an economic powerhouse in the region with approximately \$7 billion in taxable purchases taking place over the past five fiscal years (FY20-FY24). While seemingly overshadowed by their larger economic cousin, the counties of McKenzie, Mountrail and Dunn combined still represent significant economic activity, approaching \$3 billion in taxable sales and purchases over the same timeframe.

In addition to the 5% state sales and use tax rate, both cities and counties can levy and collect local sales and use tax in addition to the state requirement, with funds collected channeling directly back to the respective political subdivision.

While rates vary depending on location, the additional local options tax on qualifying purchases yields incremental collections equal to approximately one-third of the amount collected by the state, or \$160-\$170 million during the same 5-year period.

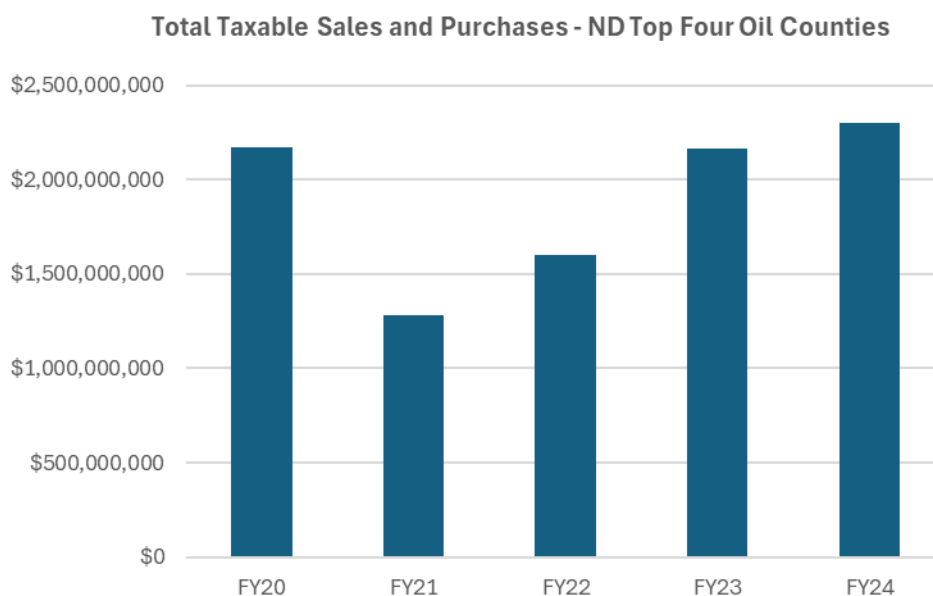


Figure 5

In aggregate, economic activity for North Dakota’s four largest oil producing counties (Figures 4 and 5) is significant, despite challenges within the reflected period due to the effects of the pandemic, negatively impacting purchasing activity in FY20, FY21 and FY22.

While the agriculture sector throughout the state including in northwestern North Dakota continues to serve as the foundation of the state’s economy, a predominant driver of the forementioned economic activity in the referenced region is energy, or more specifically oil-related, further supporting the case to advance CO₂-EOR in North Dakota.

Addressing the 45Q Incentive Gap

Given the significant economic opportunity related to CO₂-EOR development in North Dakota, ongoing discussions to evaluate and where applicable, improve upon existing policies and incentives to accentuate their influence on pricing models, are warranted.

Gaining a better understanding of the plethora of financial considerations and decisions industry is faced with, including addressing the \$25 tax credit incentive differential between CO₂-EOR and permanent sequestration, and how policy-driven incentives and offsets can reduce the 45Q delta, will also be an important part of the conversation.

Production and infrastructure costs associated with CO₂-EOR and incurred by industry should also be recognized as key points of discussion, as prominent expense categories.

Specifically, primary expense centers include CO₂ acquisition cost, associated transportation and distribution costs, and well surface costs to support effective, large-scale implementation of CO₂-EOR, each an equally important factor in determining the financial outlook for tertiary recovery projects utilizing CO₂.

The cost model estimate below (Table 8) is based on the following criteria:

- Well development and surface costs represent approximately two-thirds of total project cost
- CO₂ supply expense equaling approximately one-third of total project cost
- No additional CO₂ compression costs
- Limited cost associated with filtration systems, waste fluid injection and electricity

CO₂-EOR Production Cost Model (Single Well)

Expense/Savings Centers	Cost per bbl	Tax savings/bbl	Tax savings/tonne CO ₂	Net Cost/bbl
CO ₂ Transportation ^{1,2}	\$5.00	\$0	\$0	\$5.00
CO ₂ price/bbl (\$30/t = 3 bbl) ²	\$10.00	\$0.50	\$1.50	\$9.50
Royalty payment est. (19% of \$80/bbl)	\$15.20	\$0	\$0	\$15.20
Well and surface (taxable) ³	\$17.50	\$0.88	\$2.63	\$16.63
Well and surface (non-taxable) ⁴	\$7.50	\$0	\$0	\$7.50
Extraction tax savings - \$80/bbl*5%	\$0	\$4.00	\$12.00	(\$4.00)
Totals	\$55.20	\$5.375	\$16.13	\$49.83

Table 8

¹ Primary distribution delivery cost est. = \$15/tonne

² Per bbl based on \$30/tonne CO₂ and 3:1 bbl oil/tonne CO₂

³ Includes well, distribution infrastructure & production costs

⁴ Labor cost

Numerous price projection models for CO₂ exist with some in the \$10-20 per tonne range. However, like other commodities, CO₂ pricing will vary by region and be influenced by a variety of factors including transportation capacity, available supply, industry demand, and proximity to end use whether geological storage or oil fields targeted for CO₂-EOR. Based on what is anticipated to be a highly competitive landscape for CO₂ acquisition in North Dakota, a \$30/tonne estimate is used and reflected in Table 8.

Compression costs as previously noted are determined to be relatively inconsequential based on the assumption that CO₂ transportation projects, i.e. pipelines required to move CO₂ from point-of-origin to oil field distribution networks and ultimately targeted wells, will be accomplished with new infrastructure placement and not through the repurposing of existing facilities, which may be pressure limited.

A high percentage of project cost impacting economic performance is expected to originate from three primary areas including well and surface costs, royalty payments, and CO₂ acquisition costs. While not absent from the equation, filtration system, waste fluid injection, and electricity costs are anticipated to be relatively limited in scope compared to overall project costs and embedded in the “well and surface” cost category.

As demonstrated, tax savings resulting from various state-supported incentives are reflected in the cost model, representing an estimated savings of \$5.375 per bbl of incremental oil produced, and based on a bbl of oil produced per tonne CO₂ ratio of 3:1, \$16.13 in tax-related incentives per tonne of CO₂ acquired and deployed.

While the \$25 credit differential for 45Q as described is not entirely removed through available North Dakota state tax incentives, current exemptions whether direct or indirect are nevertheless material from an economic standpoint, in the sense they offset approximately 64.5%, or almost two-thirds, of the 45Q tax credit differential per tonne of CO₂.

In aggregate, the model (Table 8) equates to \$889,000 in tax-related savings, on a per well basis, assuming 165,424 bbl in incremental production over the immediate 10-year period following commencement of CO₂-EOR.

From a state revenue collection perspective using the same production estimates, taxes levied on incremental oil production generate an additional \$502,000 to \$715,000 (Table 6) in new revenue per well through production and extraction taxes levied, funds that would otherwise not materialize.

Summary

Encouraging industry to pursue CO₂-EOR, sets the stage to further monetize North Dakota energy resources in the Bakken and southwestern portion of the state, well into the future.

From a state perspective, CO₂-EOR certainly provides a considerably greater economic return in comparison to permanent geological storage, with no incremental oil production and associated benefits. Mineral owners, shareholders, and North Dakota citizens benefit as well whether in the form of royalty payments, dividends, or tax-related collections used to fund state priorities.

Similar to the introduction of new wells in unconventional shale plays like the Bakken, CO₂-EOR can serve as a profit center and help mitigate risk for producers, particularly during an oil price downturn, if large volumes of CO₂ can be effectively secured and transported to distribution networks and targeted oil plays.

Producers, in order to justify significant upfront capital investment needed to support CO₂-EOR, will require long-term CO₂ supply contracts structured in a manner that ensures acceptable pricing, whether pricing is fixed or as a percentage of WTI, and the reliable delivery of economic viable quantities of CO₂.

Effectively addressing the 45Q incentive gap between CO₂-EOR and sequestration or permanent storage, will again require adequately incentivizing industry to pursue CO₂-EOR by:

- Funding research to advance technology
- Supporting the development of new energy infrastructure
- Maintaining a reasonable and consistent regulatory environment
- Promoting existing and exploring new CO₂-EOR tax-related policy deemed mutually beneficial to industry and state alike

As emphasized, CO₂-EOR development in states like North Dakota can assist energy producers in addressing increasingly rigid social and environmental standards, challenging federal emissions requirements and aggressive, self-identified sustainability targets.

Even though a federal carbon tax is not currently in place, discussion surrounding that topic will undoubtedly continue but even absent that, a growing number of states have either adopted or are considering cap-and-trade systems and regulations. California has a cap-and-trade program and Washington, a cap-and-invest program.

Eleven northeastern states have organized and participate in a program referred to as the Regional Greenhouse Gas Initiative (RGGI) including Connecticut, Delaware, Maine, Maryland, Massachusetts, New Hampshire, New Jersey, New York, Rhode Island, Vermont, and Virginia.

Under RGGI, which was established in 2005 as the first market-based regulatory program in the United States, CO₂ emissions from power plants operating in that region are capped and the regulated power plants, participate in a program to auction or trade emission allowances, with each “allowance” permitting the holder to emit one short ton (2,000 lbs.) of CO₂.

Although these programs are beyond North Dakota’s borders, state-driven greenhouse gas reduction initiatives arguably pose a future challenge from a trade standpoint. Subsequently, if not effectively countered, they create long-term risk to both industry and the state’s ability to continue as a major exporter of energy and agriculture products, key contributors to the North Dakota economy.

CO₂-EOR as a mechanism to permanently store CO₂ in the reservoir, does not entirely remove those concerns, but holds the potential to certainly lessen the potential impact and reduce CO₂ intensity levels across multiple energy sectors operating in North Dakota.

Despite sequestration appearing to hold an economic advantage over CO₂-EOR due to the \$25 dollar tax credit differential, CO₂-EOR nonetheless presents a unique and attractive opportunity for industry to further monetize existing holdings and more effectively distribute previously established costs over new, incremental barrels produced within the same geographic footprint.

While a degree of uncertainty exists regarding the direction federal policy will take long-term and future of the 45Q tax credit program, there remains an exceptional opportunity to pursue CO₂-EOR in North Dakota, given a current construction deadline date of January 1, 2033, and subsequent 12-year timeframe in which tax credits can be received under the program.

In closing, CO₂-EOR presents a significant opportunity to monetize existing resources, create new synergies among critical energy sectors in the state, and act as a catalyst to effectively enhance and extend the life of the Bakken for decades to come.



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House Bill 1414
Testimony of Brady Pelton
House Energy and Natural Resources Committee
January 30, 2025

Chairman Porter and members of the Committee, my name is Brady Pelton, vice president of the North Dakota Petroleum Council (“NDPC”). The North Dakota Petroleum Council represents more than 550 companies involved in all aspects of the oil and gas industry, including oil and gas production, refining, pipeline development, transportation, mineral leasing, consulting, legal work, and oilfield service activities in North Dakota, South Dakota, and the Rocky Mountain region. I appear before you today in opposition to House Bill 1414.

North Dakota has long been a national leader in energy innovation, recognizing the importance of carbon management technologies such as carbon capture, utilization, and storage (“CCUS”) and enhanced oil recovery (“EOR”). Carbon dioxide pipelines are a fundamental part of these advancements, providing a reliable transportation network to move CO₂ from industrial sources to storage sites and oil fields where it can be used for EOR.

Enhanced oil recovery using carbon dioxide has been identified as a key strategy for increasing oil production in North Dakota while also reducing emissions through permanent sequestration. The North Dakota CO₂-EOR Financial Analysis, recently prepared by the Office of the State Tax Commissioner, underscores the immense economic potential of enhanced oil recovery using carbon dioxide. The key economic benefits outlined in the study are billions of dollars in additional oil tax revenue, ensuring long-term oil production stability, and strengthening North Dakota’s position as a leader in responsible energy development.

By revoking common carrier status for carbon dioxide pipelines, House Bill 1414 significantly hinders future investment in pipeline infrastructure, directly threatening North Dakota’s ability to advance CCUS and EOR initiatives. Specifically, this legislation would:

- **Create Barriers to Infrastructure Development** – Common carrier status allows pipelines to operate as public utilities, ensuring fair and open access while enabling projects to secure necessary right-of-way agreements. Removing this status would discourage investment in CO₂ pipeline projects by increasing legal and financial uncertainty.
- **Restrict the Use of Eminent Domain** – Eminent domain is used sparingly and only as a last resort after extensive negotiation with landowners. However, it is a critical tool for completing pipeline networks that serve a broad public benefit. Without this authority, obtaining the necessary land for pipeline projects would become significantly more difficult, if not impossible.
- **Harm North Dakota's Oil and Gas Industry** – Carbon dioxide pipelines are essential for delivering the carbon dioxide needed for enhanced oil recovery. Without a reliable supply, North Dakota risks losing billions of dollars in potential oil recovery, tax revenue, and job creation. Restricting the ability of CO₂ pipelines to operate as common carriers effectively limits the expansion of this vital technology.
- **Undermine North Dakota's Business-Friendly Climate** – The state has historically embraced policies that attract investment in energy infrastructure. Revoking common carrier status for CO₂ pipelines would send a strong anti-business signal, discouraging companies from investing in the state's energy future.

House Bill 1414 represents a step backward in North Dakota's efforts to remain at the forefront of energy production and innovation. Carbon dioxide pipelines are critical to the future of enhanced oil recovery and carbon sequestration efforts, both of which support job creation, economic growth, and responsible resource development. Limiting the ability of CO₂ pipelines to operate as common carriers and restricting their ability to use eminent domain would stall progress, discourage investment, and significantly impact North Dakota's economy. NDPC strongly opposes this bill, and we urge a **Do Not Pass recommendation** for House Bill 1414.

Thank you, and I would be happy to answer any questions.



North Dakota CO₂-EOR Financial Analysis

By: Brian Kroshus
Tax Commissioner
January 28, 2025

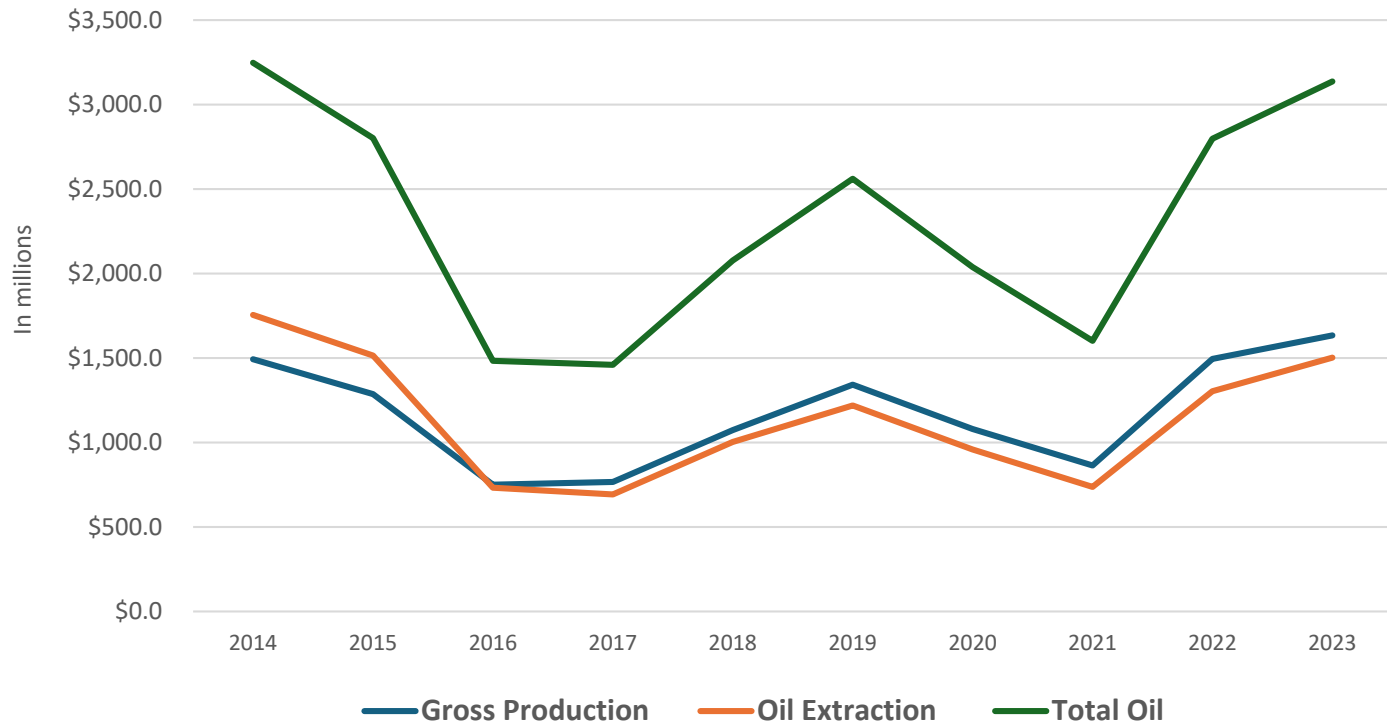
CO₂-EOR in North Dakota

- CO₂-EOR represents a significant opportunity for North Dakota
- The CO₂-EOR landscape is becoming increasingly competitive – being “next to market” is critical
- North Dakota is strategically positioned to implement CO₂-EOR
 - Size and scope of interrelated industry resources
 - Reasonable, fair and consistent regulatory framework
 - Favorable tax policy to incentivize investment
- CO₂-EOR further monetizes existing assets, minimizing surface disturbance
- The U.S. Geological Survey estimates that up to 3.3 billion barrels of undiscovered, technically recoverable oil are in the Bakken Formation
 - This equates to **\$33 billion dollars** in additional oil production and extraction tax revenues, alone

Oil and gas production helps drive the North Dakota economy

- Oil production and extraction tax collections have generated more than **\$23 billion in revenue** to the state over the past decade
- Beyond oil production and extraction tax, billions more in both direct and indirect revenue collections from:
 - Sales and use tax
 - Corporate income tax
 - Individual income tax
- Oil-driven, legacy fund contributions and associated earnings, support important state priorities including providing property tax relief to citizens
- Oil and gas activity plays an integral role in directly supporting communities and main street businesses in western North Dakota
- North Dakota oil production plays a vital role in funding state priorities

ND Oil Revenue Collections – Past Decade

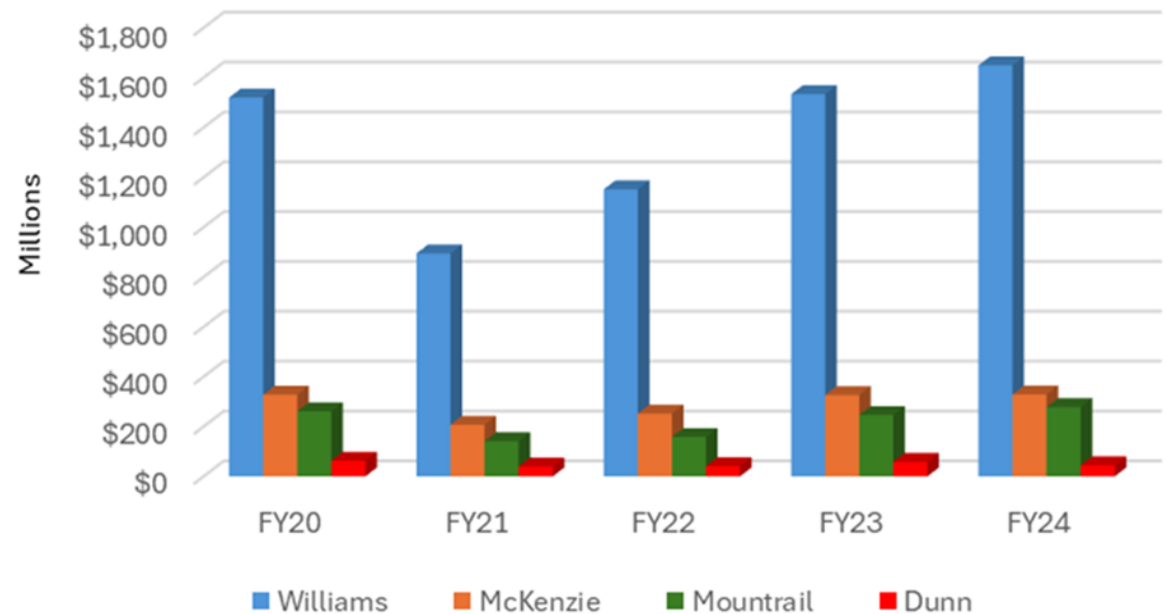


Rev. per 100K bbls.



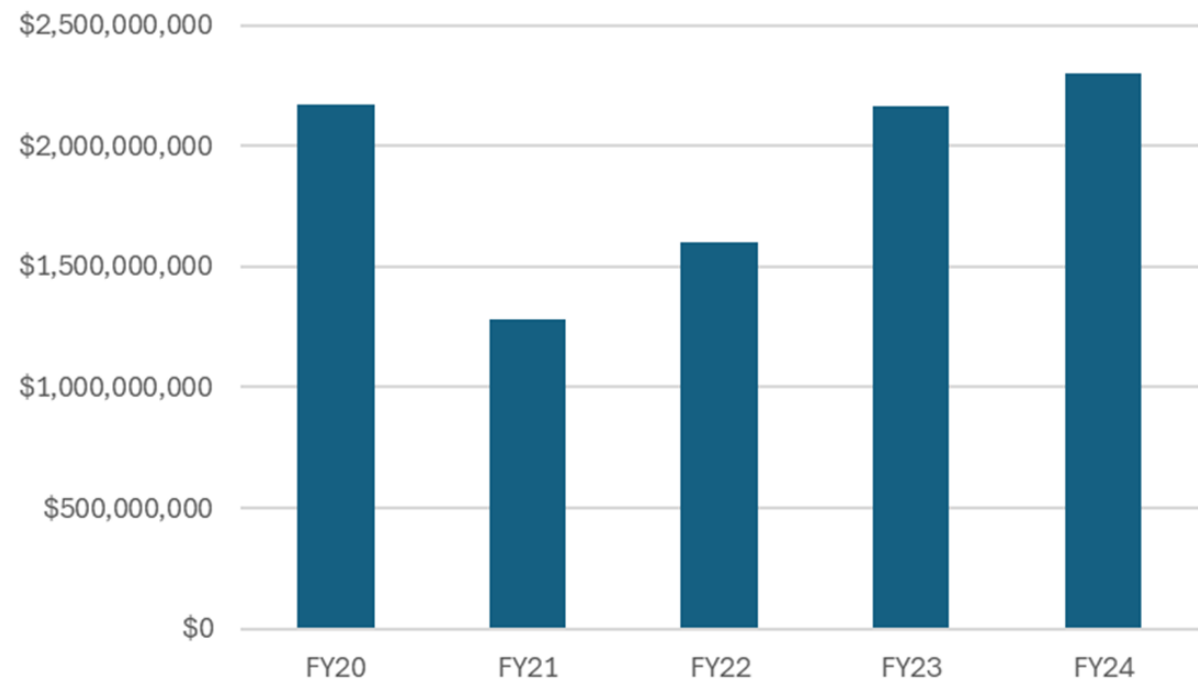
ND Oil Producing Counties “Big Four”

Taxable Sales and Purchases - ND Top Four Oil Counties

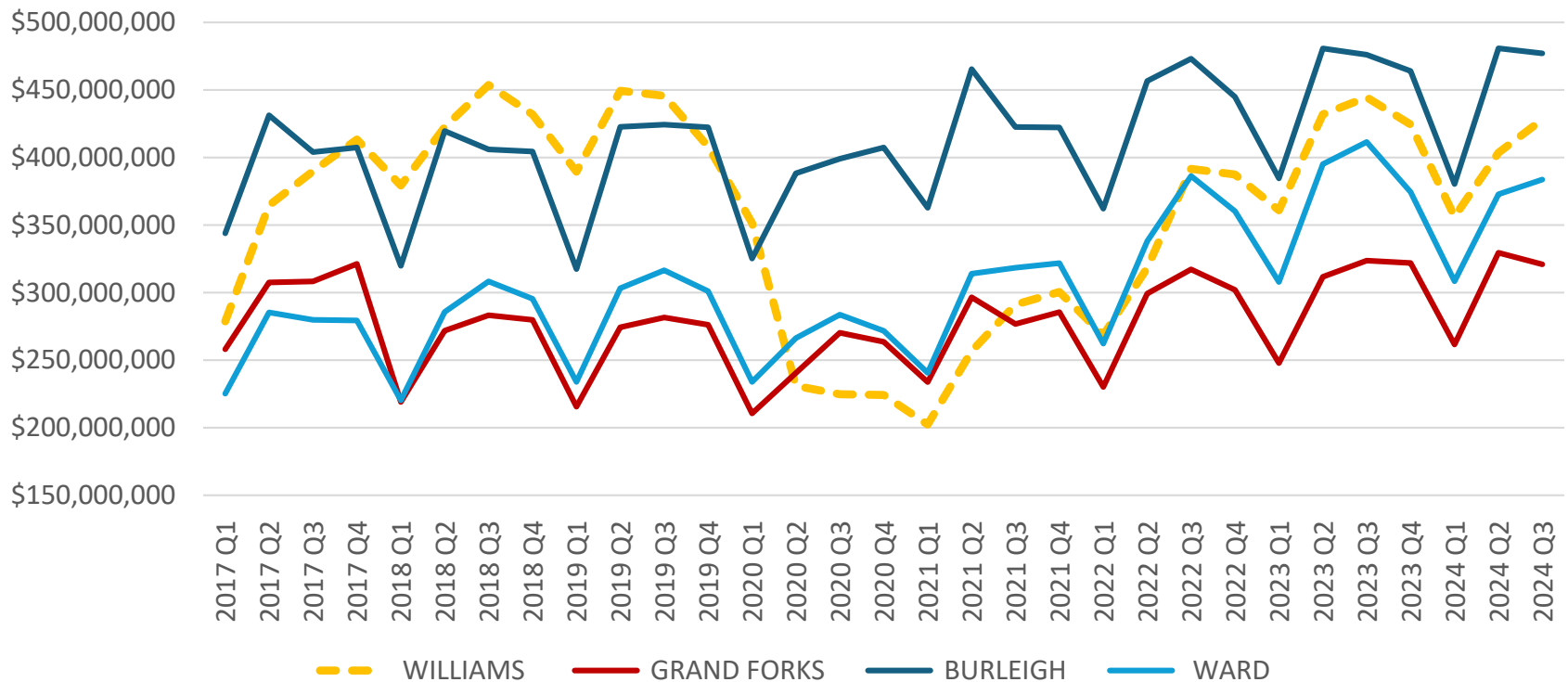


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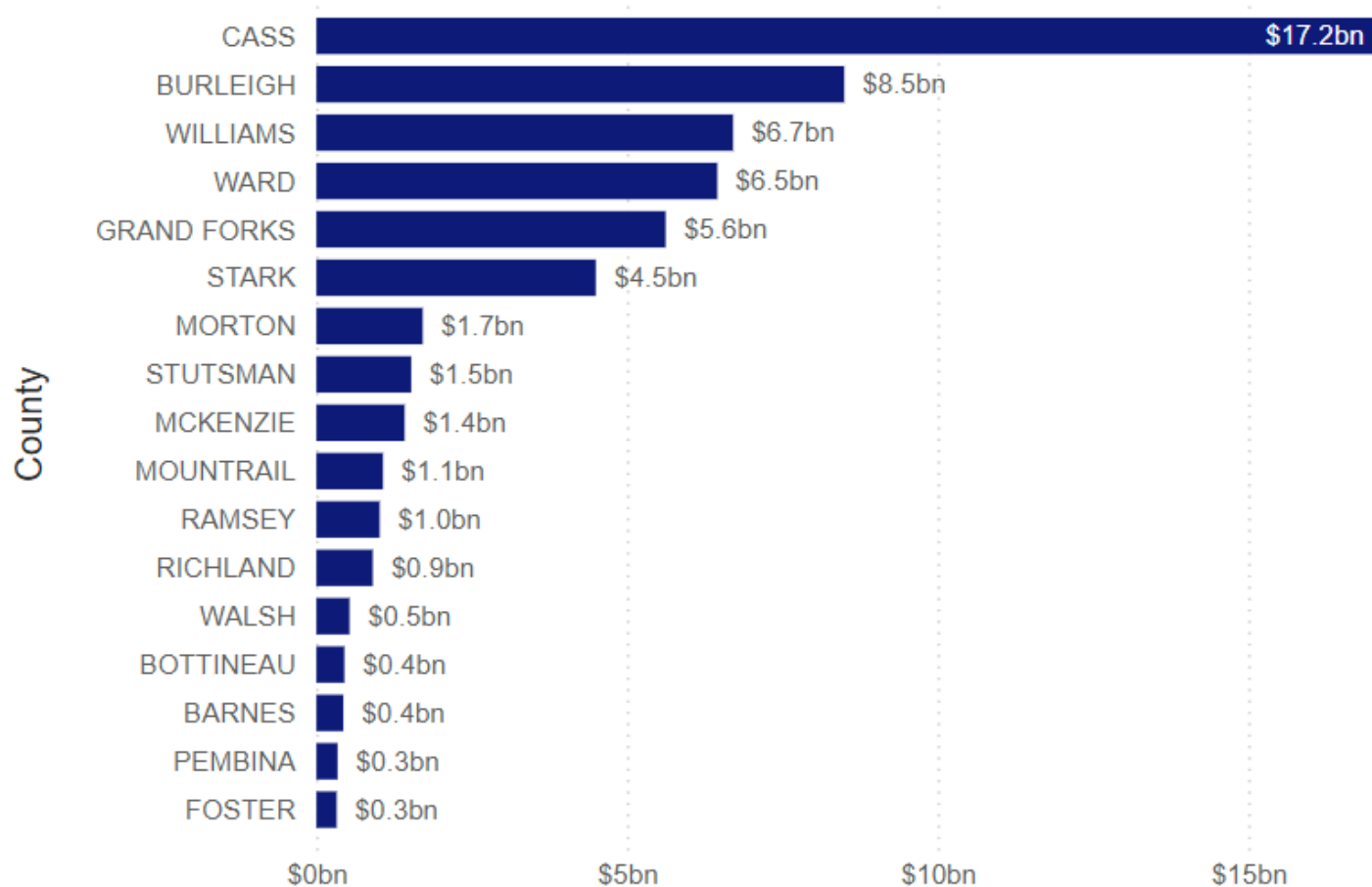
Total Taxable Sales and Purchases - ND Top Four Oil Counties



Taxable Sales and Purchases by ND County



Taxable Sales and Purchases by ND County¹



¹Taxable Sales and Purchases – past five years, 2020-2024 (Q4, 2019 through Q3, 2024)

Single Well CO₂-EOR– 5-yr. extraction tax exempt¹

		Total Annual Production bbls.	Legacy Production bbls.	Incremental Production bbls.	Ave. price Bakken Crude	Incremental Production Tax Revenue	Incremental Extraction Tax Revenue	Total Incremental Revenue
2028	yr 1	71,781	9,211	62,570	\$80.00	\$250,280	\$0	\$250,280
2029	yr 2	45,192	7,375	37,817	\$80.00	\$151,268	\$0	\$151,268
2030	yr 3	33,222	5,905	27,317	\$80.00	\$109,268	\$0	\$109,268
2031	yr 4	20,043	4,728	15,315	\$80.00	\$61,260	\$0	\$61,260
2032	yr 5	12,911	3,785	9,126	\$80.00	\$36,504	\$0	\$36,504
2033	yr 6	8,719	3,030	5,689	\$80.00	\$22,756	\$22,756	\$45,512
2034	yr 7	6,016	2,426	3,590	\$80.00	\$14,360	\$14,360	\$28,720
2035	yr 8	4,148	1,943	2,205	\$80.00	\$8,820	\$8,820	\$17,640
2036	yr 9	3,010	1,555	1,455	\$80.00	\$5,820	\$5,820	\$11,640
2037	yr 10	1,732	1,392	340	\$80.00	\$1,360	\$1,360	\$2,720
Total		206,774	41,350	165,424		\$661,696	\$53,116	\$714,812

¹Based on 10 yr. average price of \$80.00

Single Well Revenue Model	Incremental Production Tax Revenue	Incremental Extraction Tax Revenue	Total - Single Well
EOR 10-year model - EIA Pricing	\$502,149	\$0	\$502,149
EOR 10-year model - \$80.00 WTI	\$661,696	\$0	\$661,696
EOR 5-year model - EIA Pricing	\$502,149	\$46,248	\$548,396
EOR 5-year model - \$80.00 WTI	\$661,696	\$53,116	\$714,812

CO₂-EOR Incremental Revenue Models North Dakota

**As indicated, if every certified, low-producing or stripper well currently identified in North Dakota is targeted for CO₂-EOR, the economic benefit is significantly higher in comparison to the low estimate, even with low-producing wells in the state being exempted from extraction tax for the life of the well under current statute. Conversely, the opportunity cost or potential revenue loss absent CO₂-EOR as demonstrated, equates to billions of dollars in unrealized collections.*

Single Well Revenue Model	Total - 5,744 Wells	Total - 12,515 Wells* (*Stripper Well Count - 7-24)
EOR 10-year model - EIA Pricing	\$2,884,341,547	\$6,284,389,704
EOR 10-year model - \$80.00 WTI	\$3,800,781,824	\$8,281,125,440
EOR 5-year model - EIA Pricing	\$3,149,988,103	\$6,863,179,163
EOR 5-year model - \$80.00 WTI	\$4,105,880,128	\$8,945,872,180

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CO₂-EOR Production Cost Model (single well)

Expense/Savings Centers	Cost per bbl.	Tax savings/bbl.	Tax savings/tonne CO ₂	Net Cost/bbl.
CO ₂ Transportation ^{1,2}	\$5.00	\$0	\$0	\$5.00
CO ₂ price/bbl. (\$30/t = 3 bbls.) ²	\$10.00	\$0.50	\$1.50	\$9.50
Royalty payment est. (19% of \$80/bbl. Oil)	\$15.20	\$0	\$0	\$15.20
Well and surface (taxable) ³	\$17.50	\$0.88	\$2.63	\$16.63
Well and surface (non-taxable) ⁴	\$7.50	\$0	\$0	\$7.50
Extraction tax savings - \$80/bbl. *5%	\$0	\$4.00	\$12.00	(\$4.00)
Totals	\$55.20	\$5.38	\$16.13	\$49.83

¹Primary distribution delivery cost est. = \$15/tonne

²Per bbl. based on \$30/tonne CO₂ and 3:1 bbl. oil/tonne CO₂

³Includes well, distribution infrastructure & production costs

⁴Labor cost

CO₂-EOR Challenges and Opportunities

- 45Q incentive gap currently exists between EOR application and sequestration
 - EOR - \$60 per metric tonne
 - Sequestration - \$85 per metric tonne
- Closing the incentive gap is critical
- Competitive landscape – other oil producing states are aggressively pursuing mechanisms to incentivize CO₂-EOR within their borders
- Creating new efficiencies through advancements in technology represents a significant return on investment for North Dakota
- Shale plays like the Bakken experience rapid depletion rates
 - CO₂-EOR production revitalizes existing assets (wells) with minimal surface disturbance, within the same footprint
 - Creates greater, long-term assurances for oil producers which in turn, creates greater long-term financial certainty for North Dakota

Final Thoughts

- CO₂-EOR signifies the next chapter in North Dakota energy production
- Opportunity to accentuate existing and create new energy partnerships - increased value proposition
- CO₂-EOR and the race for capital will continue to intensify in what can best be described as a highly competitive landscape
- The ability to attract capital will be influenced by a multitude of factors, including advancements in technology - “cracking the code”
- Technology – tremendous progress to date, but more resources are needed to support continued advancement
- North Dakota is recognized as a global leader in shale oil production and can be in CO₂-EOR, as well

In closing, CO₂-EOR, represents a significant and exciting economic opportunity current and future generations can benefit from.

Summit Carbon Solutions Additional Facts on CCUS

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- 2018: ND's Class VI primacy application approved by EPA effective April 24, 2018.
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(1) *The future of agriculture and energy—our two most important industries—depends on stable and predictable CO2 policies.*

- Regardless of perspectives on CO2 - markets are demanding low-emission energy.

Summit Carbon Solutions Additional Facts on CCUS

- ND has invested millions in anticipation of this market
- ND ideally positioned to thrive and take advantage of this market for the prosperity and continued growth of our agriculture and energy industries.

Ethanol & Corn – Our CO₂ laws allow ethanol to be decarbonized to access greater low-carbon fuels markets, paying a premium to the plants and the corn growers that supply the feedstock.

Coal – Our CO₂ laws could allow the coal industry to extend the life of that industry to provide baseload power for decades to come.

Oil – Our CO₂ laws have the promise, through enhanced oil recovering, to double the output of the Bakken to date (Helms), which will have tremendously positive impacts on the economy of ND and the state's budget—as long as large-scale CO₂ can be transported from sources in central ND to reservoirs in western ND.

(2) Leave the CO₂ laws alone. The regulatory, tax, and legal regime is working, and investments to extend the life of our agriculture and energy industries have been made.

- Oil - Cedar Hills South Unit, Dakota Gasification Company/Weyburn EOR project
- Coal - Project Tundra, Dakota Gasification Company CO₂ Sequestration Project, Rainbow Energy Center/Coal Creek Station
- Agriculture - Red Trail Energy Ethanol Plant, Midwest Ag Energy/Blue Flint, Summit Carbon Solutions/Continental Resources
- . . . and more to come.

(3) Amalgamation and eminent domain laws are critical for infrastructure development.

- While getting voluntary and enthusiastic participation from pore space owners and landowners is always the goal, amalgamation and eminent domain laws are critical to the continued development of the agriculture and energy industries.
- These projects cannot succeed without having laws that allow for the moving and storage CO₂.
- The future of our economy depends on getting commodities we produce to get to market through critical linear infrastructure like highways, pipelines, transmission lines.
- Previous legislatures have carefully balanced all the stakeholders—landowners, developers, political subdivisions, state agencies. Let's not upset the apple cart.



GREATER NORTH DAKOTA CHAMBER
HB 1414

House Energy & Natural Resources Committee
Chair Todd Porter
January 30, 2025

Mr. Chairman and members of the Committee, my name is Andrea Pfennig, and I am the Vice President of Government Affairs for the Greater North Dakota Chamber. GNDC is North Dakota's largest statewide business advocacy organization, with membership represented by small and large businesses, local chambers, and trade and industry associations across the state. We stand in **opposition** of House Bill 1414.

We support a business-friendly regulatory environment that is consistent, efficient, cost-effective and promotes investment in infrastructure.

This bill would remove common carrier status and the ability to utilize eminent domain for carbon dioxide. Section 5 of this bill would repeal NDCC 38-22-10 resulting in elimination of the entire section of code outlining carbon dioxide underground storage.

Carbon dioxide pipelines are essential to the continued growth of a variety of key industries in North Dakota. Infrastructure projects take a very long time and significant amounts of money. We are competing for investments. If we were to change the rules at this stage, it would have a chilling effect on the attraction of capital. A stable and supportive policy framework is vital in order to have a strong business climate that encourages investment from the private sector.

While private negotiations with landowners are the preferred method for acquiring necessary easements or property rights for public projects, we recognize that mechanisms such as amalgamation and eminent domain, when used appropriately, are essential to ensure the continued development of North Dakota's infrastructure and economy.

It's important to note that both pipelines and the industries they support provide significant revenue to the state and political subdivisions. Why would we put policies in place that would restrict additional and future revenues?

Our state has worked long and hard to be a leader when it comes to innovation, especially in the energy sector, and we are reaping the benefits. We have a healthy economy and a multitude of earning opportunities for our citizens. Now is not the time to go backwards. We need carbon dioxide to retain its common carrier status in order to keep moving forward. We hope you will oppose HB 1414.





January 30, 2025

Chairman Porter and House Energy and Natural Resource Committee Members,

I am submitting this testimony in opposition to House Bill 1414 on behalf of the Lignite Energy Council. This bill, which seeks to revoke eminent domain for projects utilizing federal tax credits under Section 45Q, would undermine North Dakota's leadership in the carbon economy and hinder critical energy development.

CO₂ pipelines are essential infrastructure, much like oil and gas pipelines, ensuring the viability of carbon capture projects that drive economic growth. Coal plants play a key role by producing CO₂ for enhanced oil recovery (EOR), creating a valuable carbon market while generating new revenue streams that help sustain North Dakota's coal industry.

Enhanced oil recovery is vital to the state's economy, as oil revenue funds over half of North Dakota's budget, supporting roads, bridges, schools, and critical public services. The 45Q tax credits incentivize private investment in carbon capture, enabling projects that could unlock 3 to 7 billion barrels of additional oil in the Bakken and generate billions in tax revenue. However, without CO₂ pipelines to support future EOR, this revenue source will decline, putting the state's budget and economy at risk.

Eliminating the ability to build CO₂ pipelines would weaken North Dakota's economic foundation, creating instability and straining essential government functions. This is why CO₂ pipelines must retain eminent domain authority, they serve a public purpose by sustaining economic growth and ensuring stable government funding. Additionally, removing CO₂ from the list of common carriers would undermine pipeline infrastructure, limit future development, and restrict open access to critical infrastructure that supports industries driving economic security.

To maintain North Dakota's energy leadership and long-term economic growth, I urge the committee to issue a Do Not Pass recommendation on House Bill 1414.

Thank you for your consideration,

Jonathan Fortner
VP of Government Relations
Lignite Energy Council

Summit Carbon Solutions Testimony on House Bill 1414
January 30, 2025, 2:30 P.M.
House Energy and Natural Resources Committee
Representative Todd Porter, Chairman

**Charlie Adams – Agriculture & Stakeholder Relations Manager,
Summit Carbon Solutions**

Opposition to HB 1414

1 Good afternoon, Chairman Porter and members of the committee. My name is Charlie Adams.
2 I am the Agriculture and Stakeholder Relations Manager for Summit Carbon Solutions. I am here
3 today to ask for your opposition to House Bill 1414.

4 HB 1414 removes Carbon Dioxide pipelines from the previously established definition of
5 common carrier pipelines, prohibits the use of eminent domain for carbon dioxide capture,
6 transportation, storage or geologic sequestration, and repeals NDCC 38-22-10 – Amalgamation
7 of pore space for geologic storage of carbon dioxide. This would stymie carbon capture and
8 storage and enhanced oil recovery projects in the state. This would immediately halt Summit
9 Carbon Solutions and hinder the ability of 57 ethanol facilities across the Midwest, including
10 North Dakota's largest ethanol plant, from accessing expanded markets. Consequently,
11 impacting corn markets and our state's Agriculture economy. Without new markets, the supply
12 continues to rise and demand drops. Our farmers are looking for ways to increase demand for
13 corn and this bill would decrease demand and drive prices down even further than they are
14 already.

15 Linear Infrastructure is Critical to ND's future. Ag and Energy represent 70% of ND's Economy.
16 These industries require linear infrastructure to move products to market (electric
17 transmission, pipelines, rail lines, & roadways). Stopping linear infrastructure projects
18 threatens the livelihoods of all North Dakotans – our economy, jobs and state funding is

Summit Carbon Solutions Testimony on House Bill 1414
January 30, 2025, 2:30 P.M.
House Energy and Natural Resources Committee
Representative Todd Porter, Chairman

**Charlie Adams – Agriculture & Stakeholder Relations Manager,
Summit Carbon Solutions**

Opposition to HB 1414

1 entirely dependent on our ability to move Ag and Energy Commodities to markets. Summit has
2 worked diligently with landowners to identify an acceptable route for the pipeline, adjusting
3 the route thousands of times, and secured voluntary easement agreements with over 80
4 percent of landowners on the pipeline route in ND.

5 HB 1414 proposes to repeal the law that allows a storage operator to proceed to develop a
6 storage facility when there are non-consenting owners. Without this law, there will be no
7 additional development of CO2 projects. SCS's project developed three (3) storage facilities,
8 acquiring greater than 93% voluntary agreements with hundreds of landowners. This bill would
9 prohibit the 93% of landowners who signed voluntary agreements from developing their pore
10 space.

11 In a joint Ag committee meeting last week, the ND Ethanol Producers outlined their industry's
12 priorities of increasing demand for ethanol and ensuring the long-term viability of the product.
13 That includes lowering carbon intensity and supporting pipeline development. HB 1414 wipes
14 out all those industry efforts and forces companies to look to places other than ND to do business.
15 I respectfully ask for your opposition to HB 1414. I'm happy to take any questions.

16 Thank you.

CHAPTER 49-19 COMMON PIPELINE CARRIERS

49-19-01. Definition of common pipeline carriers.

Every person:

1. Owning, operating, or managing any pipeline or any part of any pipeline within this state for the transportation of crude petroleum, gas, coal, or carbon dioxide to or for the public for hire, or engaged in the business of transporting crude petroleum, gas, coal, or carbon dioxide by pipelines;
2. Owning, operating, managing, or participating in the ownership, operation, or management of, under lease, contract of purchase, agreement to buy or sell, or other agreement or arrangement of any kind whatsoever, any pipeline, or any part of any pipeline, for the transportation of crude petroleum, gas, or coal bought from others from any oil, gas, or coal field or place of production, to any distributing, refining, or marketing center or reshipping point;
3. Engaged in the business of producing, purchasing, transporting for hire or transporting for sale within this state of natural gas, which is transported through pipelines, or any part of a pipeline, the right of way for which is granted or secured under the provisions of this chapter or, subject to chapter 32-15, through the exercise of the right of eminent domain; or
4. Made a common carrier by or under the terms of a contract with or in pursuance of the laws of the United States, is a common carrier and is subject to the provisions of this chapter as a common pipeline carrier.

49-19-02. Pipeline carriers - Special powers of commission.

The commission shall take reports from and may investigate the books and records kept by any pipeline carrier in connection with its business, and may require such company to make monthly reports duly verified under oath showing the total quantity of crude petroleum owned by such carrier and of that held by it in storage for others, and its unfilled storage capacity. No publicity shall be given by the commission to the reports as to stock of crude petroleum of any particular pipeline, but it may make public the aggregate amounts held by all the pipelines making such reports and their aggregate storage capacity.

49-19-03. Enforcement of orders by commission.

The commission shall hear and determine complaints, require attendance of witnesses, and institute suits and sue out such writs and process as may be necessary for the enforcement of its orders.

49-19-04. Reservation in gas franchises.

No city or other public corporation hereafter shall grant to any person a franchise to furnish natural gas to the public in this state without making a reservation therein that a percentage of native natural gas shall be used by such person if and when the same is produced in commercial quantities.

49-19-05. Percentage of native natural gas to be used.

Whenever native natural gas is produced in this state in commercial quantities, any person having a franchise to furnish gas to the public, which franchise is dated after March 9, 1933, shall use fifty percent, or its equivalent, of native natural gas as developed if the source thereof is located not more than six miles [9.66 kilometers] from any established gas pipeline.

49-19-06. Gas in commercial quantities - What constitutes.

Any gas well of two hundred fifty thousand cubic feet [7079.21 cubic meters] volume and two hundred pounds [90.72 kilograms] of rock pressure shall constitute a well producing native natural gas in commercial quantities under the provisions of this chapter.

**BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF NORTH DAKOTA**

In the Matter SCS Carbon Transport LLC)
Acceptance of Provisions of North Dakota)
Century Code § 49-19-12)

Case No. _____

**ACCEPTANCE OF PROVISIONS OF
NORTH DAKOTA CENTURY CODE § 49-19-12**

Upon approval by the North Dakota Public Service Commission ("Commission") for construction of a proposed carbon dioxide ("CO₂") pipeline project, SCS Carbon Transport LLC ("SCS") will own and operate a pipeline located within the State of North Dakota and will be engaged in the business of transporting CO₂ for others by such pipeline in accordance with the definition of a common carrier. *See* N.D.C.C. § 49-19-01.

North Dakota Century Code § 49-19-12 provides in relevant part that "[e]very common pipeline carrier which shall have filed with the commission its acceptance of the provisions of this chapter has, subject to chapter 32-15, the right and power of eminent domain in the exercise of which it may enter upon and condemn the land, right of way, easements, and property of any person necessary for the construction, maintenance, or authorization of its pipeline."

SCS, pursuant to North Dakota Century Code § 49-19-12, as a common carrier, accepts the provisions of Chapter 49-19 of the North Dakota Century Code. This acceptance by SCS is hereby filed with the Commission.

Dated this 24th day of June, 2022.

SCS Carbon Transport LLC

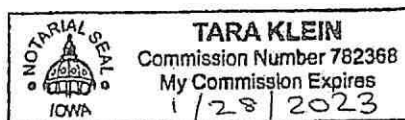


James Pirolli, Chief Commercial Officer

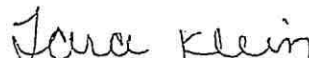
STATE OF IOWA

)
) ss.
)

COUNTY OF STORY



The foregoing instrument was acknowledged before me this 24th day of June, 2022, by James Pirolli, Chief Commercial Officer of SCS Carbon Transport LLC, a limited liability company, on behalf of the company.



Notary Public

My Commission Expires: 1/28/2023

June 24, 2022

HAND DELIVERED

Mr. Steve Kahl
Executive Secretary/Director of Administration
North Dakota Public Service Commission
600 E Blvd Ave Dept 408
Bismarck, ND 58505-0480

**RE: SCS Carbon Transport LLC
Acceptance under NDCC §49-19-12**

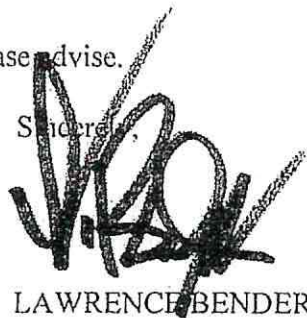
Dear Mr. Kahl:

Pursuant to the provisions of Section 49-19-12 of North Dakota Century Code, please find enclosed herewith an original and five (5) copies of the SCS Carbon Transport LLC Acceptance of Provisions of North Dakota Century Code §49-19-12.

Also enclosed herewith is a CD containing this letter and the above-referenced document in PDF format.

Should you have any questions, please advise.

Sincerely,



LAWRENCE BENDER

LB/kl
Enclosures

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1 PU-22-260 Filed 06/24/2022 Pages: 3
Acceptance of Provisions of N.D.C.C. Section 49-19-12
SCS Carbon Transport LLC
Lawrence Bender, Fredrikson&Byron, P.A.

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ARTICLE I DECLARATION OF RIGHTS

Section 1. All individuals are by nature equally free and independent and have certain inalienable rights, among which are those of enjoying and defending life and liberty; acquiring, possessing and protecting property and reputation; pursuing and obtaining safety and happiness; and to keep and bear arms for the defense of their person, family, property, and the state, and for lawful hunting, recreational, and other lawful purposes, which shall not be infringed.

Section 2. All political power is inherent in the people. Government is instituted for the protection, security and benefit of the people, and they have a right to alter or reform the same whenever the public good may require.

Section 3. The free exercise and enjoyment of religious profession and worship, without discrimination or preference shall be forever guaranteed in this state, and no person shall be rendered incompetent to be a witness or juror on account of his opinion on matters of religious belief; but the liberty of conscience hereby secured shall not be so construed as to excuse acts of licentiousness, or justify practices inconsistent with the peace or safety of this state.

Section 4. Every man may freely write, speak and publish his opinions on all subjects, being responsible for the abuse of that privilege. In all civil and criminal trials for libel the truth may be given in evidence, and shall be a sufficient defense when the matter is published with good motives and for justifiable ends; and the jury shall have the same power of giving a general verdict as in other cases; and in all indictments or informations for libels the jury shall have the right to determine the law and the facts under the direction of the court as in other cases.

Section 5. The citizens have a right, in a peaceable manner, to assemble together for the common good, and to apply to those invested with the powers of government for the redress of grievances, or for other proper purposes, by petition, address or remonstrance.

Section 6. Neither slavery nor involuntary servitude, unless for the punishment of crime, shall ever be tolerated in this state.

Section 7. Every citizen of this state shall be free to obtain employment wherever possible, and any person, corporation, or agent thereof, maliciously interfering or hindering in any way, any citizen from obtaining or enjoying employment already obtained, from any other corporation or person, shall be deemed guilty of a misdemeanor.

Section 8. The right of the people to be secure in their persons, houses, papers and effects, against unreasonable searches and seizures shall not be violated; and no warrant shall issue but upon probable cause, supported by oath or affirmation, particularly describing the place to be searched and the persons and things to be seized.

Section 9. All courts shall be open, and every man for any injury done him in his lands, goods, person or reputation shall have remedy by due process of law, and right and justice administered without sale, denial or delay. Suits may be brought against the state in such manner, in such courts, and in such cases, as the legislative assembly may, by law, direct.

Section 10. Until otherwise provided by law, no person shall, for a felony, be proceeded against criminally, otherwise than by indictment, except in cases arising in the land or naval

forces, or in the militia when in actual service in time of war or public danger. In all other cases, offenses shall be prosecuted criminally by indictment or information. The legislative assembly may change, regulate or abolish the grand jury system.

Section 11. All persons shall be bailable by sufficient sureties, unless for capital offenses when the proof is evident or the presumption great. Excessive bail shall not be required, nor excessive fines imposed, nor shall cruel or unusual punishments be inflicted. Witnesses shall not be unreasonably detained, nor be confined in any room where criminals are actually imprisoned.

Section 12. In criminal prosecutions in any court whatever, the party accused shall have the right to a speedy and public trial; to have the process of the court to compel the attendance of witnesses in his behalf; and to appear and defend in person and with counsel. No person shall be twice put in jeopardy for the same offense, nor be compelled in any criminal case to be a witness against himself, nor be deprived of life, liberty or property without due process of law.

Section 13. The right of trial by jury shall be secured to all, and remain inviolate. A person accused of a crime for which he may be confined for a period of more than one year has the right of trial by a jury of twelve. The legislative assembly may determine the size of the jury for all other cases, provided that the jury consists of at least six members. All verdicts must be unanimous.

Section 14. The privilege of the writ of habeas corpus shall not be suspended unless, when in case of rebellion or invasion, the public safety may require.

Section 15. No person shall be imprisoned for debt unless upon refusal to deliver up his estate for the benefit of his creditors, in such manner as shall be prescribed by law; or in cases of tort; or where there is strong presumption of fraud.

Section 16. Private property shall not be taken or damaged for public use without just compensation having been first made to, or paid into court for the owner, unless the owner chooses to accept annual payments as may be provided for by law. No right of way shall be appropriated to the use of any corporation until full compensation therefor be first made in money or ascertained and paid into court for the owner, unless the owner chooses annual payments as may be provided by law, irrespective of any benefit from any improvement proposed by such corporation. Compensation shall be ascertained by a jury, unless a jury be waived. When the state or any of its departments, agencies or political subdivisions seeks to acquire right of way, it may take possession upon making an offer to purchase and by depositing the amount of such offer with the clerk of the district court of the county wherein the right of way is located. The clerk shall immediately notify the owner of such deposit. The owner may thereupon appeal to the court in the manner provided by law, and may have a jury trial, unless a jury be waived, to determine the damages, which damages the owner may choose to accept in annual payments as may be provided for by law. Annual payments shall not be subject to escalator clauses but may be supplemented by interest earned.

For purposes of this section, a public use or a public purpose does not include public benefits of economic development, including an increase in tax base, tax revenues, employment, or general economic health. Private property shall not be taken for the use of, or ownership by, any private individual or entity, unless that property is necessary for conducting a common carrier or utility business.

AI Overview

[Learn more](#)



On August 22, 2024, the South Dakota Supreme Court ruled that Summit Carbon Solutions (SCS) is not a common carrier. This ruling means that SCS cannot use eminent domain to survey or build its proposed carbon dioxide pipeline in South Dakota.

Explanation

- The court ruled that SCS did not prove it is a common carrier, which is necessary for using eminent domain.
- The court also ruled that carbon dioxide is not a commodity.
- The ruling was a victory for landowners and those who opposed the pipeline.

Impact

- The ruling complicates SCS's efforts to build its pipeline.
- SCS must get permission from all states where the pipeline would run, including Iowa and Nebraska.
- SCS must work with landowners to secure the necessary permits.
- South Dakota Supreme Court sides with landowners, says ...Based on facts, either observed and verified firsthand by the reporter, or reported and verified from knowledgeable sources. What ...



InForum

Conclusion

[¶176.] We hold that on this record the circuit courts erred in granting summary judgment because SCS has not demonstrated that it is a common carrier holding itself out to the general public as transporting a commodity for hire. The circuit courts also erred in denying Landowners' motions to continue because further discovery was central to Landowners' ability to resist summary judgment. Landowners are entitled to additional discovery within the scope of SDCL 15-6-26,

-37-

#30317, #30338

including depositions and the production of unredacted documents related to SCS's offtake agreements and business model under terms prescribed by the courts. [¶177.] In order to provide clarity on remand, we also determine that SDCL 21-35-31 only authorizes limited pre-condemnation standard surveys, as defined herein. As a result, we conclude that this statute, as strictly interpreted herein, is constitutional under the takings and due process clauses of the state and federal constitutions because limited pre-condemnation standard surveys are a longstanding background restriction on property rights. In addition, SDCL 21-35-31, read in conjunction with South Dakota Constitution article XVII, § 18, guarantees a jury determination of any damages caused during the surveys and thus comports with South Dakota's unique constitutional guarantees regarding property rights.

[¶178.] We reverse the grant of summary judgment and remand for further proceedings consistent with this opinion.

[¶179.] JENSEN, Chief Justice, and SALTER and MYREN, Justices, and WIPF PFEIFLE, Retired Circuit Court Judge, concur.

[¶180.] WIPF PFEIFLE, Retired Circuit Court Judge, sitting for DEVANEY, Justice, who deemed herself disqualified and did not participate.



2025 HOUSE STANDING COMMITTEE MINUTES

Energy and Natural Resources Committee Coteau AB Room, State Capitol

HB 1414
2/13/2025

Relating to the exercise of public domain in geological storage of carbon dioxide

10:41 a.m. Chairman Porter opened meeting

Members Present: Chairman Porter, Vice Chairman Anderson, Vice Chair Novak,
Representatives: Dockter, Hagert, Headland, Heinert, Johnson, Marschall, Olson, Ruby,
Conmy, Foss

Discussion Topics:

- Committee action

10:42 a.m. Representative D. Anderson moved Do Not Pass.

10:42 a.m. Representative Hagert seconded the motion.

Representatives	Vote
Representative Todd Porter	Y
Representative Dick Anderson	Y
Representative Anna Novak	Y
Representative Liz Conmy	N
Representative Jason Dockter	Y
Representative Austin Foss	Y
Representative Jared c. Hagert	Y
Representative Craig Headland	Y
Representative Pat D. Heinert	Y
Representative Jorin Johnson	Y
Representative Andrew Marschall	Y
Representative Jeremy L. Olson	Y
Representative Matthew Ruby	Y

Motion Carried: 12-1-0

Vice Chairman D. Anderson is the bill carrier.

10:44 a.m. Chairman Porter closed the meeting

Addison Randazzo for Leah Kuball, Committee Clerk

REPORT OF STANDING COMMITTEE
HB 1414 ([25.1156.01000](#))

Energy and Natural Resources Committee (Rep. Porter, Chairman) recommends **DO NOT PASS** (12 YEAS, 1 NAY, 0 ABSENT OR EXCUSED AND NOT VOTING). HB 1414 was placed on the Eleventh order on the calendar.