2025 SENATE HUMAN SERVICES

SB 2297

#### 2025 SENATE STANDING COMMITTEE MINUTES

#### **Human Services Committee**

Fort Lincoln Room, State Capitol

SB 2297 2/4/2025

Relating to informed consent of incapacitated individuals.

9:45 a.m. Chairman Lee opened the hearing.

Members Present: Chairman Lee, Vice-Chairman Weston, Senator Van Oosting, Senator Clemens, Senator Hogan, Senator Roers.

#### **Discussion Topics:**

- Demographics of patients
- Healthcare directives
- Guardian authority

9:46 a.m. Senator Roers introduced the bill.

9:48 a.m. Dr Steven Mitchell, Sanford Fargo Ethics committee, testified in favor and submitted testimony #34240.

9:57 a.m. Joel Larson, Deputy General Counsel Altru Health System, testified in favor and submitted testimony #34365.

9:58 a.m. Melissa Hauer, General Counsel of the North Dakota Hospital Association, testified in favor and submitted testimony #34075.

9:59 a.m. Christopher Dodson, Executive Director at North Dakota Catholic Conference, testified in opposition and submitted testimony #33895.

10:10 a.m. Chairman Lee closed hearing.

Andrew Ficek, Committee Clerk



Representing the Diocese of Fargo and the Diocese of Bismarck

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To: Senate Human Services Committee

From: Christopher Dodson, General Counsel

Date: February 4, 2025

Re: Senate Bill 2297 - Informed Consent for Incapacitated Individuals

The North Dakota Catholic Conference does not oppose amending the informed consent statute to include an interdisciplinary team to the the list of who can provide informed consent for an incapacitated individual. However, we have concerns about other parts of the bill could have unintended consequences.

In order by line number:

Page 1, lines 13-15:

The existing language states that the first person of priority to give informed consent is: "The individual, if any, to whom the patient has given a durable power of attorney that encompasses the authority to make health care decisions . . ." The bill adds "or has been identified as an agent in a health care directive with the authority to make health care decisions . . ."

This new language merely restates the existing language in a different way. Under North Dakota law, the only way an individual can have a "durable power of attorney that encompasses the authority to make health care decisions" is through a health care directive that appoints an agent. Moreover, an agent appointed through a health care directive, by definition, has a durable power of attorney to make health care decisions. See N.D.C.C. Section 23-06.5-03.

There was discussion in 2005 about changing the language in Section 23-12-13 - the section before you - to replace "durable power of attorney that encompasses the authority to make health care decisions" with language using "health care directive" and "agent," but there were some who thought that using new language would be interpreted as excluding health care decision-making authority that was given under the pre-2005 law, which used "durable power of attorney for health care."

The existing language is sufficient. If, however, the committee wants to replace the old language with new language, the new language should be revised to "identified as an agent in a health care directive." The words "with the authority to make health care decisions" are superfluous and should not be used. An agent appointed through a health care directive, by definition, has authority to make health care decisions for the principal (patient).

While the use of repetitive and superfluous language may seem benign, North Dakota courts apply the maxim that the legislature does not engage in an idle act. In other words, the presumption is that when the legislature amends an existing law it intends to change the law. No change is necessary in this section of the law, but the bill's language signals that the legislature intends to change the law.

Page 1, lines 16-17:

This new language on these two lines creates three problems.

Firstly, under the existing language a health care agent has priority over a guardian unless the court order appointing the guardian authorizes the guardian to make health care decisions for the patient/ward. This accords with Section 23-06.5-13(1) of the health care directive law: "Unless a court of competent jurisdiction determines otherwise, the appointment of an agent in a health care directive executed pursuant to this chapter takes precedence over any authority to make medical decisions granted to a guardian pursuant to chapter 30.1-28."

Rather than giving priority to a guardian who has legal authority to make health care decisions, the proposed language would appear to require the court's order to specifically say that has priority over a health care directive. That would limit the scope of which guardians would be given priority over a health care agent and create confusion for those guardians who are given general health care decision authority.

If the language is intended to make clear that guardians with clear health care decision-making authority have priority over health care agents, the language is unnecessary. The law already provides for that.

Secondly, the proposed language is problematic in that it appears to require the court order to direct the guardian to ignore a health care directive in all respects. A health care directive becomes invalid only under rare circumstances. A guardian, even one who is given health care decision-making authority, has an obligation to follow the instructions and wishes expressed in a valid health care directive.

Subsection 3 of Section 23-12-13 states: "Before any person authorized to provide informed consent pursuant to this section exercises that authority, the person must first determine in good faith that the patient, if not incapacitated, would consent to the proposed health care. If such a determination cannot be made, the decision to consent to the proposed health care may be made only after determining that the proposed health care is in the patient's best interests."

The primary reason for a health care directive is to give the decision-maker at any level of priority direction as to whether the patient would consent to the proposed health care. A guardian is not, and should not, be excused from this obligation.

Thirdly, the proposed language on line 17 uses "durable power of attorney" instead of "durable power of attorney for health care." They are two different things. Only a durable power of attorney for health care authorizes a person to make health care decisions for an incapacitated person.

Finally, with regards to the addition of an interdisciplinary team, the language implies that an interdisciplinary team would only be used when the patient is incapacitated. The section, however, also applies to who can provide informed consent for a minor who is not incapacitated. We suggest that "In the case of an incapacitated individual," be added at the beginning of Page 2, line 11.

In summary, the North Dakota Catholic Conference does not oppose adding an interdisciplinary team to the end of the list of who can provide informed consent for health care. We ask, however, that the committee address the identified language problems.



#### 2025 SB 2297 Senate Human Services Committee Senator Judy Lee, Chairman February 4, 2025

Chairman Lee and members of the Senate Human Services Committee, I am Melissa Hauer, General Counsel/VP, of the North Dakota Hospital Association (NDHA). I am here to testify in support of Senate Bill 2297. I ask that you give this bill a **Do Pass** recommendation.

When hospitals care for a patient who does not have decision-making capacity and does not have a family member, friend, or guardian to serve as a decision maker, there is no one to decide whether the patient should receive health care treatment, what type, how much, or when to stop. When faced with important medical decisions for these patients, there is nobody to give informed consent. This is an ethical quandary that hospitals encounter surprisingly often.

This bill would add an interdisciplinary medical team to the list of those who may make informed decisions for such a patient. Under current North Dakota law, that is not an option. The bill would add a new subsection to N.D.C.C. 23-12-13(1) which would add the interdisciplinary health team as a last resort decision-maker. The others in the list would still maintain priority over the interdisciplinary health team. We expect the need for such an interdisciplinary team to be temporary, until someone higher in the priority list can be found or a guardian appointed.

The interdisciplinary health team would consist of at least two health care professionals, provided that no member of the team may be directly involved with the treatment of the incapacitated patient. A health care provider would also be required to continue good faith efforts to identify and locate an individual in a preceding level of priority. We believe that an interdisciplinary team would more accurately and appropriately represent an unrepresented patient's wishes, without the conflicts or biases that a treating provider might have or appear to have. A collaborative, interdisciplinary approach to the problem of treating unrepresented patients, although imperfect, is preferable to other more unilateral

approaches such as when a health care provider is faced with critical treatment needs of an incapacitated individual but has nowhere to turn for decision making.

Taking this collaborative, team based approach creates a multifaceted decision-making method, involving layers of ethical safeguards, thus making it likely the best possible solution to this difficult ethical dilemma. We believe this bill represents the best compromise to help those patients who can't make their own decisions and who have no one to make these important choices for them.

In summary, we support the bill and hope that you will give it a **Do Pass** recommendation.

I would be happy to respond to any questions you may have. Thank you.

Respectfully Submitted,

Melissa Hauer, General Counsel/VP North Dakota Hospital Association

### SANF#RD

#### Senate Human Services Committee Senator Judy Lee, Chair February 4, 2025 SB 2297

Chair Lee and members of the Senate Human Services Committee. I am Dr. Steven Mitchell, a retired neuroradiologist. I completed my medical training at the University of North Dakota School of Medicine and spent the majority of my career working for Sanford Health Fargo. I have served on Sanford Fargo's ethics committee for 14 years and serve as emeritus chair. I also help teach medical ethics for the UND 3<sup>rd</sup> year medical students.

Thank you for your consideration of Senate Bill 2297, a bill designed to help medical providers care for individuals who do not have the capacity to make medical decisions nor have anyone to do so for them.

We are seeing increasing numbers of patients in our hospitals that do not have decision-making capacity, do not have an advance care directive, and do not have any family or close friends available to represent them as a substitute decision-maker. A person in this situation is often referred to as an "unrepresented patient."

Our care teams are sometimes unable to provide proper care to these individuals when that care needs a procedure that requires informed consent. We search diligently to find a decision-maker, but if one does not exist, we cannot perform that procedure unless it is an emergency.

I can give you an example of a patient scenario where a medical decision needs to be made, but there is nobody to make one on the patient's behalf: a homeless patient with significantly infected foot ulcer that is also infecting the bone. Due to confusion and/or a mental health condition, the patient is not able to make a decision about their own care. Despite our best efforts, we cannot find a close friend or family member willing to make decisions for this individual. We could treat the soft tissue infection with intravenous antibiotics and discharge the patient to a homeless shelter. However, if the underlying bone infection is severe, the proper treatment may be a partial foot amputation which cannot be done because it is neither life threatening nor an emergency. As a result, this individual may have repeated hospitalizations for improperly treated bone infection due to the inability to get consent for the correct procedure.

Some states allow a "two-physician rule" for situations like this. If the attending physician and the surgeon both agree that surgery should be done, the surgeon proceeds. Nobody speaks on behalf of the patient. Our ethics team and many other ethicists across the country believe the best practice is for an



interdisciplinary medical team, not directly involved in the patients care, to make careful and informed decisions on the patient's behalf. However, under current North Dakota law, that is not an option. SB 2297 adds a new subsection to North Dakota law that would add an interdisciplinary health team as a last resort decision-maker.

We, and other hospitals in North Dakota, are committed to good-faith efforts to find relatives or friends willing and able to make medical decisions for patients, but for those patients for whom none can be found, we would sincerely appreciate a yes vote on SB 2297.

Thank you for your consideration. I would welcome any questions you might have.

Steven Mitchell, M.D.
Sanford Fargo Ethics Committee
Steven.Mitchell@SanfordHealth.org
701-306-2011

## 2025 SB 2297 Senate Human Services Committee Senator Lee, Chairman February 4, 2025

Chairman Lee and members of the Senate Human Services Committee. My name is Joel Larson, and I serve as General Counsel at Altru Health System. I am honored to represent Altru Health System and share my passion for ensuring patients remain at the heart of everything we do in healthcare and proud to be part of improving healthcare for the communities we serve. I write in favor of Senate Bill 2297 and ask that you give this bill a **Do Pass** recommendation.

SB 2297 seeks to provide guidance to health care professionals when caring for an incapacitated individual when unrepresented. An unrepresented patient is an individual that lacks the physical and/or mental ability to make decisions for him or herself, and also does not have any identifiable friends, family, or caregivers who can or will serve as a substitute decision-maker.

At Altru, when our providers, nurses and case managers are caring for an incapacitated, unrepresented patient, we do absolutely everything to identify a next of kin or even neighborhood friend of the patient to help make healthcare decisions for the patient. Although we annually promote the need for having healthcare directives on file at our facility, the grim reality is that we often have unrepresented patients without friends, family or a healthcare directive on file. As a result, the unrepresented patient has no one to help make non-emergent treatment decisions on their behalf, and our healthcare providers cannot provide non-emergent treatment without the informed consent of a decision-maker.

The proposed changes to N.D.C.C. § 23-12-13 would provide an option for an interdisciplinary team of healthcare professionals to be able to consider and consent to treatment in the patient's best interest, while continuing to work tirelessly to find suitable decision-makers for the patient.

We ask that you give a Do Pass recommendation on SB 2297. Thank you for your consideration.

Thank you,

Joel Larson

#### 2025 SENATE STANDING COMMITTEE MINUTES

#### **Human Services Committee**

Fort Lincoln Room, State Capitol

SB 2297 2/10/2025

Relating to informed consent of incapacitated individuals.

3:04 p.m. Chairman Lee opened the hearing.

Members Present: Chairman Lee, Vice-Chairman Weston, Senator Van Oosting, Senator Clemens, Senator Hogan, Senator Roers.

#### **Discussion Topics:**

- Healthcare directives
- Appointed agent
- Applicable code reference
- Parental rights

3:04 p.m. Christopher Dodson, General Counsel with North Dakota Catholic Conference, answered committee questions.

3:38 p.m. Victoria Christian, Legislative Council, answered committee questions.

3:56 p.m. Marnie Walth, Legal Affairs with Sanford Health, answered committee questions.

#### Additional written testimony:

Senator Lee submitted testimony in neutral #36809.

3:59 p.m. Chairman Lee closed the hearing.

Andrew Ficek, Committee Clerk

25.1234.01001 Title. Prepared by the Legislative Council staff for Senator Lee
February 10, 2025

Sixty-ninth Legislative Assembly of North Dakota

#### PROPOSED AMENDMENTS TO

#### **SENATE BILL NO. 2297**

Introduced by

Senators Roers, Barta, Lee, Sorvaag

Representative O'Brien

A BILL for an Act to amend and reenact subsection 1 of section 23-12-13 of the North Dakota

Century Code, relating to informed consent of incapacitated individuals: for an Act to amend and

reenact section 23-12-13 of the North Dakota Century Code, relating to informed consent of

incapacitated patients.

#### 5 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

6 SECTION 1. AMENDMENT. Subsection 1 of section 23-12-13 of the North Dakota Century 7 Code is amended and reenacted as follows: 8 Informed consent for health care for a minor patient or a patient who is determined by 9 a physicianan expert examiner, as defined in section 30.1-01-06 to be an-10 incapacitated person, as defined in subsection 2 of section 30.1-26-01, and unable to-11 consent may be obtained from a person authorized to consent on behalf of the patient. 12 Persons in the following classes and in the following order of priority may provide 13 informed consent to health care on behalf of the patient: 14 The individual, if any, to whom the patient has given a durable power of attorney-15 that encompasses the authority to make health care decisions or has been 16 identified as an agent in a health care directive with the authority to make health 17 care decisions, unless a court of competent jurisdiction specifically authorizes a 18 guardian to make medical decisions for the incapacitated personindividual with 19 priority over any existing, valid durable power of attorney or health care directive; 20 The appointed guardian or custodian of the patient, if any;

1	c. The patient's spouse who has maintained significant contacts with the
2	incapacitated person <u>individual;</u>
3	d. Children A child of the patient who are is at least eighteen years of age and who
4	have has maintained significant contacts with the incapacitated person individual;
5	e. Parents <u>A parent</u> of the patient, including a stepparent who has maintained
6	significant contacts with the incapacitated personindividual;
7	f. Adult brothers and sisters <u>An adult brother or sister</u> of the patient who have <u>has</u>
8	maintained significant contacts with the incapacitated personindividual;
9	g. Grandparents A grandparent of the patient who have has maintained significant
10	contacts with the incapacitated personindividual;
11	h. Grandchildren <u>A grandchild</u> of the patient who are <u>is</u> at least eighteen years of age
12	and who have has maintained significant contacts with the incapacitated person;
13	or <u>individual;</u>
14	i. A close relative or friend of the patient who is at least eighteen years of age and
15	who has maintained significant contacts with the incapacitated personindividual;
16	<del>or</del>
17	j. An interdisciplinary team consisting of at least two health care professionals.
18	(1) The interdisciplinary team may include an employee or agent of a health
19	care provider treating the incapacitated individual, including a member of
20	the ethics committee, provided that no member of the team may be directly
21	involved with the treatment of the incapacitated individual.
22	(2) If consent is provided under subdivision j,a health care
23	provider shall continue good faith efforts to identify and locate an individual
24	in a preceding level of priority.
25	SECTION 1. AMENDMENT. Section 23-12-13 of the North Dakota Century Code is
26	amended and reenacted as follows:
27	23-12-13. Persons Individuals authorized to provide informed consent to health care
28	for incapacitated <del>persons</del> <u>patients</u> - Priority.
29	1. Informed consent for health care for a minor patient or a patient who is determined by
30	a physician to be an incapacitated person, as defined in subsection 2 of section
31	30.1-26-01, and unable to consent may be obtained from a person authorized to

1	e	onsent on behalf of the patientFor purposes of this section, "incapacitated patient"
2	<u>m</u>	eans:
3	a	. A minor; or
4	b	An adult unable to understand and appreciate the nature and consequence of a
5		health care decision, including the benefits, harms, and reasonable alternatives
6		to proposed health care, and unable to communicate a health care decision, as
7		certified by the patient's attending physician and filed in the patient's medical
8		record. Persons
9	2. In	dividuals in the following classes and in the following order of priority may provide
10	in	formed consent to health care on behalf of the an incapacitated patient:
11	a	. The individual, if any, to whom the patient has given a durable power of attorney
12		that encompasses the authority to make health care decisions, unless a court of
13		competent jurisdiction specifically authorizes a guardian to make medical
14		decisions for the incapacitated person A guardian acting under a court order
15		specifically authorizing the guardian to make health care decisions for the patient;
16	b.	The appointed A health care agent appointed through a health care directive
17		under chapter 23-06.5 or a similar instrument executed in another jurisdiction in
18		accordance with the law in that jurisdiction;
19	C.	. An appointed guardian or custodian of the patient <del>, if any</del> ;
20	e	. The patient's
21	d.	A spouse of the patient who has maintained significant contacts with the
22		incapacitated personpatient;
23	d	<del>. Children</del>
24	e	A child of the patient who are sat least eighteen years of age and who have has
25		maintained significant contacts with the incapacitated personpatient;
26	е.	<del>. Parents</del>
27	f.	A parent of the patient, including a stepparent who has maintained significant
28		contactscontact with the incapacitated personpatient;
29	f.	Adult brothers and sisters
30	<u>g</u>	An adult sibling of the patient who have has maintained significant
31		contactscontact with the incapacitated personpatient;

1		g. Grandparents
2		h. A grandparent of the patient who have has maintained significant contacts contact
3		with the incapacitated personpatient;
4		h. Grandchildren
5		i. A grandchild of the patient who are sat least eighteen years of age and who
6		have has maintained significant contacts contact with the incapacitated
7		<del>person</del> patient; <del>or</del>
8		i.j. A close relative or friend of the patient who is at least eighteen years of age and
9		who has maintained significant contacts contact with the incapacitated
10		<del>person</del> patient; or
11		k. An interdisciplinary team consisting of at least two health care professionals.
12		(1) An interdisciplinary team may include an employee or agent of a health care
13		provider treating an incapacitated patient, including a member of the ethics
14		committee, provided a member of the team is not directly involved with the
15		treatment of the incapacitated patient.
16		(2) If consent is provided under subdivision k, a health care provider shall
17		continue good faith efforts to identify and locate an individual in a preceding
18		level of priority.
19	<del>2.</del> 3.	A physician health care provider seeking informed consent for proposed health care for
20		a minor patient or a patient who is an incapacitated person and an incapacitated
21		patient who is unable to consent must make reasonable efforts to locate and secure
22		authorization for the health care from a competent person individual in the first or
23		succeeding class identified in subsection <u>42</u> . If the <u>physician</u> health care provider is
24		unable to locate such personindividual, authorization may be given by any
25		personindividual in the next class in the order of descending priority. A personAn
26		individual identified in subsection 42 may not provide informed consent to health care
27		if a personan individual of higher priority has refused to give such authorization.
28	<u>3.4.</u>	Before any personindividual authorized to provide informed consent pursuant to under
29		this section exercises that authority, the personindividual must first determine in good
30		faith that the patient, if not incapacitated, would consent to the proposed health care. If
31		such a determination cannot be made, the decision to consent to the proposed health

- care may be made only after determining that the proposed health care is in the patient's best interests.
- 4.5. No personAn individual authorized to provide informed consent pursuant toin accordance with this section may not provide consent for sterilization, abortion, or psychosurgery or for admission to a state mental health facility for a period of more than forty-five days without a mental health proceeding or other court order.
- 5.6. If a patient who is determined by a physician to be an incapacitated personpatient, or a personan individual interested in the patient's welfare, objects to a determination of incapacity made pursuant to in accordance with this section, a court hearing pursuant to chapter 30.1-28 must be held to determine the issue of incapacity.

#### 2025 SENATE STANDING COMMITTEE MINUTES

#### **Human Services Committee**

Fort Lincoln Room, State Capitol

SB 2297 2/17/2025

Relating to informed consent of incapacitated individuals.

3:12 p.m. Chairman Lee opened the hearing.

Members Present: Chairman Lee, Vice-Chairman Weston, Senator Van Oosting, Senator Clemens, Senator Hogan, Senator Roers.

#### **Discussion Topics:**

- Family involvement in medical decisions
- 3:15 p.m. Senator Clemens moved Amendment LC#25.1234.01002.
- 3:15 p.m. Senator Roers seconded the motion.

Senators	Vote
Senator Judy Lee	Υ
Senator Kent Weston	Υ
Senator David A. Clemens	Υ
Senator Kathy Hogan	Υ
Senator Kristin Roers	Υ
Senator Desiree Van Oosting	Υ

Motion passed 6-0-0.

- 3:16 p.m. Senator Roers moved Do Pass as Amended.
- 3:16 p.m. Senator Van Oosting seconded the motion.

Senators	Vote
Senator Judy Lee	Υ
Senator Kent Weston	Υ
Senator David A. Clemens	Υ
Senator Kathy Hogan	Υ
Senator Kristin Roers	Υ
Senator Desiree Van Oosting	Υ

Motion passed 6-0-0.

Senator Roers will carry the bill.

3:17 p.m. Chairman Lee adjourned the meeting.

Senate Human Services Committee SB 2297 02/17/2025 Page 2

Andrew Ficek, Committee Clerk

25.1234.01002 Title.02000

Prepared by the Legislative Council staff for Senator Lee February 14, 2025

Sixty-ninth Legislative Assembly of North Dakota

#### PROPOSED AMENDMENTS TO

#### SENATE BILL NO. 2297

2-17,25 AB 1066

Introduced by

Senators Roers, Barta, Lee, Sorvaag

Representative O'Brien

- 1 A BILL for an Act to amend and reenact subsection 1 of section 23-12-13 of the North Dakota
- 2 Century Code, relating to informed consent of incapacitated individuals.for an Act to amend and
- 3 reenact section 23-12-13 of the North Dakota Century Code, relating to informed consent of
- 4 incapacitated patients and minors.

#### 5 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

6 SECTION 1. AMENDMENT, Subsection 1 of section 23-12-13 of the North Dakota Century 7 Code is amended and reenacted as follows: 8 Informed consent for health care for a minor patient or a patient who is determined by 9 a physicianan expert examiner, as defined in section 30.1-01-06 to be an 10 incapacitated person, as defined in subsection 2 of section 30.1-26-01, and unable to 11 consent may be obtained from a person authorized to consent on behalf of the patient. 12 Persons in the following classes and in the following order of priority may provide 13 informed consent to health care on behalf of the patient: 14 The individual, if any, to whom the patient has given a durable power of attorney 15 that encompasses the authority to make health care decisions or has been 16 identified as an agent in a health care directive with the authority to make health 17 eare decisions, unless a court of competent jurisdiction specifically authorizes a 18 guardian to make medical decisions for the incapacitated personindividual with 19 priority over any existing, valid durable power of attorney or health care directive; 20 The appointed guardian or custodian of the patient, if any;

1	<ul> <li>The patient's spouse who has maintained significant contacts with the</li> </ul>
2	incapacitated personindividual;
3	d. Children A child of the patient who are is at least eighteen years of age and who
4	have has maintained significant contacts with the incapacitated personindividual;
5	e. Parents A parent of the patient, including a stepparent who has maintained
6	significant contacts with the incapacitated personindividual;
7	f. Adult brothers and sisters An adult brother or sister of the patient who have has
8	maintained significant contacts with the incapacitated personindividual;
9	g. Grandparents A grandparent of the patient who have has maintained significant
10	contacts with the incapacitated personindividual;
11	h. Grandchildren A grandchild of the patient who are is at least eighteen years of age
12	and who have has maintained significant contacts with the incapacitated person;
13	or <u>individual</u> :
14	i. A close relative or friend of the patient who is at least eighteen years of age and
15	who has maintained significant contacts with the incapacitated personindividual;
16	<del>Of</del>
17	j. An interdisciplinary team consisting of at least two health care professionals.
18	(1) The interdisciplinary team may include an employee or agent of a health
19	eare provider treating the incapacitated individual, including a member of
20	the ethics committee, provided that no member of the team may be directly
21	involved with the treatment of the incapacitated individual.
22	(2) If consent is provided under subdivision j,a health care provider shall
23	continue good faith efforts to identify and locate an individual in a preceding
24	level of priority.
25	SECTION 1. AMENDMENT. Section 23-12-13 of the North Dakota Century Code is
26	amended and reenacted as follows:
27	23-12-13. Persons Individuals authorized to provide informed consent to health care
28	for incapacitated personspatients and minors - Priority.
29	1. Informed consent for health care for a minor patient or a patient who is determined by
30	a physician to be an incapacitated person, as defined in subsection 2 of section

1 30.1-26-01, and unable to consent may be obtained from a person authorized to 2 consent on behalf of the patient For purposes of this section: 3 "Incapacitated patient" means an adult unable to understand and appreciate the 4 nature and consequence of a health care decision, including the benefits, harms, 5 and reasonable alternatives to proposed health care, and unable to communicate 6 a health care decision, as certified by the patient's attending physician and filed in 7 the patient's medical record. 8 "Minor" means an individual under eighteen years of age. Persons 9 Individuals in the following classes and in the following order of priority may provide 10 informed consent to health care on behalf of thean incapacitated patient: 11 The individual, if any, to whom the patient has given a durable power of attorney 12 that encompasses the authority to make health care decisions, unless a court of 13 competent jurisdiction specifically authorizes a guardian to make medical 14 decisions for the incapacitated person A quardian acting under a valid court order 15 specifically authorizing the guardian to make health care decisions for the patient; 16 The appointed A health care agent appointed through a health care directive 17 under chapter 23-06.5 or a similar instrument executed in another jurisdiction in 18 accordance with the law in that jurisdiction; 19 An appointed guardian or custodian of the patient, if any under chapter 30.1-28 20 or a similar instrument executed in another jurisdiction in accordance with the law 21 in that jurisdiction; 22 The patient's 23 A spouse of the patient who has maintained significant contacts with the 24 incapacitated personpatient; 25 d. Children 26 A child of the patient who areis at least eighteen years of age and who have has 27 maintained significant contacts with the incapacitated personpatient; 28 e. Parents 29 A parent of the patient, including a stepparent who has maintained significant 30 contacts contact with the incapacitated personpatient; 31 Adult brothers and sisters

1	0.5	g. An adult sibling of the patient who havehas maintained significant
2		contactscontact with the incapacitated personpatient;
3		g. Grandparents
4		h. A grandparent of the patient who have has maintained significant contacts contact
5		with the incapacitated personpatient;
6		h. Grandchildren
7		i. A grandchild of the patient who areis at least eighteen years of age and who
8		havehas maintained significant contacts with the incapacitated
9		personpatient; or
10		i.j. A close relative or friend of the patient who is at least eighteen years of age and
11		who has maintained significant contacts contact with the incapacitated
12		personpatient; or
13		k. An interdisciplinary team consisting of at least three health care professionals.
14		(1) An interdisciplinary team may include an employee or agent of a health care
15		provider treating an incapacitated patient, including a member of the ethics
16		committee, provided a member of the team is not directly involved with the
17		treatment of the incapacitated patient.
18		(2) If consent is provided under this subdivision, a health care provider shall
19		continue good faith efforts to identify and locate an individual in a preceding
20		level of priority.
21	<del>2</del> . <u>3.</u>	Unless otherwise determined by court order, a parent may make health care decisions
22		for the parent's minor child. Individuals in the following classes and in the following
23		order of priority may provide informed consent to health care on behalf of a minor
24		patient if a parent is unable to provide informed consent:
25		a. A guardian acting under a court order specifically authorizing the guardian to
26		make health care decisions for the minor;
27		b. An appointed guardian or custodian of the minor;
28		c. A noncustodial parent of the minor, including a stepparent who has maintained
29		significant contact with the patient;
30		d. An adult sibling of the minor who has maintained significant contact with the
31		minor;

- e. A grandparent of the minor who has maintained significant contact with the minor;
  - A close relative or friend of the minor who is at least eighteen years of age and who has maintained significant contact with the minor; or
- g. An interdisciplinary team consisting of at least three health care professionals.
  - (1) An interdisciplinary team may include an employee or agent of a health care provider treating a minor, including a member of the ethics committee, provided a member of the team is not directly involved with the treatment of the minor.
  - (2) If consent is provided under this subdivision, a health care provider shall continue good faith efforts to identify and locate an individual in a preceding level of priority.
- 4. A physician health care provider seeking informed consent for proposed health care for a minor patient or a patient who is an incapacitated person and incapacitated patient or a minor who is unable to consent must make reasonable efforts to locate and secure authorization for the health care from a competent personindividual in the first or succeeding class identified in subsection \$\frac{1}{2}\$ for an incapacitated patient or subsection \$\frac{3}{2}\$ for a minor. If the physician health care provider is unable to locate such personindividual, authorization may be given by any personindividual in the next class in the order of descending priority. A person An individual identified in subsection \$\frac{1}{2}\$ for an incapacitated patient or subsection \$\frac{3}{2}\$ for a minor may not provide informed consent to health care if a personan individual of higher priority has refused to give such authorization.
- 3.5. Before any personindividual authorized to provide informed consent pursuant tounder this section exercises that authority, the personindividual must first determine in good faith that the patient, if not incapacitated, would consent to the proposed health care. If such a determination cannot be made, the decision to consent to the proposed health care may be made only after determining that the proposed health care is in the patient's best interests.
  - 6. An individual authorized to provide informed consent pursuant toin accordance with this section may not provide consent for sterilization, abortion, or psychosurgery or for

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- admission to a state mental health facility for a period of more than forty-five days without a mental health proceeding or other court order.
- 5.7. If a patient who is determined by a physician to be an incapacitated personpatient, or a personan individual interested in the patient's welfare, objects to a determination of incapacity made pursuant to chapter 30.1-28 must be held to determine the issue of incapacity.

Module ID: s\_stcomrep\_28\_026 Carrier: Roers Insert LC: 25.1234.01002 Title: 02000

#### REPORT OF STANDING COMMITTEE SB 2297

Human Services Committee (Sen. Lee, Chairman) recommends AMENDMENTS (25.1234.01002) and when so amended, recommends DO PASS (6 YEAS, 0 NAYS, 0 ABSENT OR EXCUSED AND NOT VOTING). SB 2297 was placed on the Sixth order on the calendar. This bill does not affect workforce development.

**2025 HOUSE HUMAN SERVICES** 

SB 2297

#### 2025 HOUSE STANDING COMMITTEE MINUTES

#### **Human Services Committee**

Pioneer Room, State Capitol

SB 2297 3/12/2025

Relating to informed consent of incapacitated patients and minors.

9:14 a.m. Chairman M. Ruby opened the hearing.

Members Present: Chairman M. Ruby, Vice-Chairman Frelich, Representatives K. Anderson, Beltz, Bolinske, Davis, Dobervich, Fegley, Hendrix, Holle, Kiefert, Rios, Rohr

#### **Discussion Topics:**

- Patient care without a caretaker
- Psychologists
- 9:15 a.m. Senator Roers, District 27, introduced the bill.
- 9:22 a.m. Jonathon Alm, Department of Health and Human Services, testified in favor and submitted testimony, #40883.
- 9:24 a.m. Melissa Hauer, Vice President and General Counsel for the North Dakota Hospital Association, testified in favor and submitted testimony, #40682.
- 9:28 a.m. Marnie Walt, Sanford Health, introduced Dr. Steven Mitchell.
- 9:28 a.m. Dr. Steven Mitchell, from the Sanford Health Ethics Committee, testified in favor and submitted testimony, #40843.
- 9:39 a.m. Christopher Dodson, Co-Director of the North Dakota Catholic Conference, testified in favor and submitted testimony, #40721.
- 9:53 a.m. Angela Sersha, Vice President General Counsel of Sanford Health, testified in favor and submitted testimony, #40886.
- 9:57 a.m. Christopher Dodson, Co-Director of the North Dakota Catholic Conference, testified and answered questions.
- 10:02 a.m. Dr. Steven Mitchell, from the Sanford Health Ethics Committee, testified and answered questions.

#### Additional written testimony:

Brittany Blake, Altru Health System, submitted testimony in favor, #40030.

10:07 a.m. Chairman M. Ruby closed the hearing.

Jackson Toman, Committee Clerk

#### 2025 SB 2297 House Human Services Committee Representative Ruby, Chairman March 12, 2025

Chairman Ruby and members of the House Human Services Committee. My name is Brittney Blake, and I serve as Corporate Counsel at Altru Health System. I am honored to represent Altru Health System and share my passion for ensuring patients remain at the heart of everything we do in healthcare and proud to be part of improving healthcare for the communities we serve. I write in favor of Senate Bill 2297 and ask that you give this bill a **Do Pass** recommendation.

SB 2297 seeks to provide guidance to health care professionals when caring for an incapacitated individual when unrepresented. An unrepresented patient is an individual that lacks the physical and/or mental ability to make decisions for him or herself, and also does not have any identifiable friends, family, or caregivers who can or will serve as a substitute decision-maker.

At Altru, when our providers, nurses and case managers are caring for an incapacitated, unrepresented patient, we do absolutely everything to identify a next of kin or even neighborhood friend of the patient to help make healthcare decisions for the patient. Although we annually promote the need for having healthcare directives on file at our facility, the grim reality is that we often have unrepresented patients without friends, family or a healthcare directive on file. As a result, the unrepresented patient has no one to help make non-emergent treatment decisions on their behalf, and our healthcare providers cannot provide non-emergent treatment without the informed consent of a decision-maker.

The proposed changes to N.D.C.C. § 23-12-13 would provide an option for an interdisciplinary team of healthcare professionals to be able to consider and consent to treatment in the patient's best interest, while continuing to work tirelessly to find suitable decision-makers for the patient.

We ask that you give a Do Pass recommendation on SB 2297. Thank you for your consideration.

Thank you,

**Brittney Blake** 



#### 2025 SB 2297 House Human Services Committee Representative Matthew Ruby, Chairman

March 12, 2025

Chairman Ruby and members of the House Human Services Committee, I am Melissa Hauer, General Counsel/VP, of the North Dakota Hospital Association (NDHA). I am here to testify in support of engrossed Senate Bill 2297 and ask that you give this bill a **Do Pass** recommendation.

We also support further amendments that we understand will be proposed by the bill sponsor to clarify when a guardian has priority over a health care agent and by the North Dakota Health and Human Services to clarify that, in addition to a physician, a psychologist may also make a determination of a patient's incapacity.

This bill will help hospitals care for patients who do not have decision-making capacity and do not have a family member, friend, or guardian to serve as a decision maker. In those situations, there is no one to decide whether the patient should receive health care treatment, what type, how much, or when to stop. When faced with important medical decisions for these patients, there is nobody to give informed consent. This is an ethical quandary that hospitals encounter surprisingly often.

This bill would add an interdisciplinary medical team to the list of those who may make informed decisions for such a patient. Under current North Dakota law, that is not an option. The bill would add new subsections to N.D.C.C. § 23-12-13 which would allow an interdisciplinary health team to be a last resort decision-maker for both minors and incapacitated adults when there is no one with a higher priority to make decisions. The others in the list would still maintain priority over the interdisciplinary health team. We expect the need for such an interdisciplinary team to be temporary, until someone higher in the priority list can be found or a guardian appointed.

An interdisciplinary health team would consist of at least three health care professionals, provided that no member of the team may be directly involved with the treatment of the

patient. A health care provider would also be required to continue good faith efforts to identify and locate an individual in a preceding level of priority. We believe that an interdisciplinary team would more accurately and appropriately represent an unrepresented patient's wishes, without the conflicts or biases that a treating provider might have or appear to have. A collaborative, interdisciplinary approach to the problem of treating unrepresented patients, although imperfect, is preferable to other more unilateral approaches such as when a health care provider is faced with critical treatment needs of a minor or an incapacitated adult but has nowhere to turn for decision making.

Taking this collaborative, team based approach creates a multifaceted decision-making method, involving layers of ethical safeguards, thus making it likely the best possible solution to this difficult ethical dilemma. We believe this bill represents the best compromise to help those patients who can't make their own decisions and who have no one to make these important choices for them.

In summary, we support the engrossed bill with the amendments proposed today as noted above and hope that you will give it a **Do Pass** recommendation.

I would be happy to respond to any questions you may have. Thank you.

Respectfully Submitted,

Melissa Hauer, General Counsel/VP North Dakota Hospital Association



Representing the Diocese of Fargo and the Diocese of Bismarck

103 South Third Street Suite 10 Bismarck ND 58501 701-223-2519 ndcatholic.org ndcatholic@ndcatholic.org **To:** House Human Services Committee **From:** Christopher Dodson, Co-Director

Date: March 12, 2025

Re: Senate Bill 2297 - Informed Consent for Minors and Incapacitated

**Patients** 

The North Dakota Catholic Conference supports Senate Bill 2297 because it improves and clarifies important statutory language.

Section 23-12-13 of the North Dakota Century Code:

- (1) Codifies the legal principle that a health care provider must receive informed consent before a health care procedure, even if the patient is a minor or an incapacitated adult;
- (2) Ensures that if the patient is a minor or an incapacitated adult, informed consent is received from the individual closest to the patient in a descending order;
- (3) Requires the health care provider to make reasonable efforts to locate an individual authorized to provide informed consent before moving to the next individual on the list; and
- (4) Requires the individual who provides informed consent to determine in good faith that the patient, if not incapacitated, would consent to the proposed health care. If a determination cannot be made, the decision must be in the patient's best interests.

It is a good statute that ensures that patients can receive necessary health care and have their rights and wishes respected, even when they lack the ability or competence to consent.

The purpose of SB 2297, as introduced, was only to add a healthcare interdisciplinary team at the bottom of the list of persons who can provide informed consent. The North Dakota Catholic Conference originally had no position on the addition of the interdisciplinary team, but had concerns about some other changes in the bill that would have had unintended consequences. (The Conference now supports the addition of an interdisciplinary team.)

Fixing those changes gave the Senate Human Services Committee an opportunity to clean up language in the existing law that is grammatically inconsistent or unclear. In addition, the existing statute jumps back and forth between language that applies only to minors, only to incapacitated adults, and to both. The engrossed bill, with the additional amendments brought forth by the bill's sponsor, greatly improves the statute, making it more understandable to health care professionals and, hopefully, the general public.

Except for the addition of an interdisciplinary team at the end of the list, SB 2297 does not change who can provide informed consent to medical treatment or the priority of the listed individuals. To make it clearer, the statute would now have two lists: one for incapacitated adults and one for minors. Although the language describing individuals on the lists has changed in some cases, these changes are not substantive. Senate Bill 2297 changes only the descriptions, not the law.

The amendments offered today were missed when the Senate worked on the bill. With the adoption of those amendments, Senate Bill 2297 greatly improves the language of the statute, clarifies the priority of parents in the case of minors, and adds an interdisciplinary team for those rare cases when no one is available to provide informed consent.

The North Dakota Catholic Conference asks for a **Do Pass** recommendation on Senate Bill 2297.

## SANF#RD

#### House Human Services Committee Representative Matt Ruby, Chair March 12, 2025 SB 2297

Chairman Ruby and members of the House Human Services Committee. I am Dr. Steven Mitchell, a retired neuroradiologist. I completed my medical training at the University of North Dakota School of Medicine and spent most of my career working for Sanford Medical Center Fargo. I have served on Sanford Fargo's ethics committee for 14 years and currently serve as emeritus chair. I also help teach medical ethics to the UND 3<sup>rd</sup> year medical students.

Thank you for your consideration of Senate Bill 2297, a bill designed to help medical providers care for individuals who do not have the capacity to make medical decisions nor have anyone to do so for them.

We are seeing increasing numbers of patients in our hospitals that do not have decision-making capacity, do not have advance care directives, and do not have any family or close friends available to represent them as a substitute decision-maker.

Our care teams are sometimes unable to provide proper care to these individuals when that care needs a procedure that requires informed consent. We search diligently to find a decision-maker, but if one does not exist, we cannot perform that procedure unless it is an emergency.

I can give you an example of a patient scenario where a medical decision needs to be made, but there is nobody to make one on the patient's behalf: a homeless patient with significantly infected foot ulcer that is also infecting the underlying bone. Due to confusion and/or a mental health condition, the patient is not able to make a decision about their own care. Despite our best efforts, we cannot find a family member or close friend willing to make decisions for this individual. We could treat the soft tissue infection with intravenous antibiotics and discharge the patient to a homeless shelter. However, if the underlying bone infection is severe, the proper treatment may be a surgical procedure which cannot be done because it is neither life threatening nor an emergency. As a result, this individual may have repeated hospitalizations for improperly treated bone infection due to the inability to get consent for the correct procedure.

Some states allow a "two-physician rule" for situations like this. If the attending physician and the surgeon both agree that surgery should be done, the surgeon proceeds. Nobody speaks on behalf of the patient. Our ethics team and many other ethicists across the country believe the best practice is for an interdisciplinary team, not directly involved in the patient's care, to make careful and informed decisions



on the patient's behalf. However, under current North Dakota law, that is not an option. SB 2297 adds a new subsection to North Dakota law that would add an interdisciplinary team, not including members of the treating clinical team, as a last resort decision-maker.

We, and other hospitals in North Dakota, are committed to good-faith efforts to find relatives or friends willing and able to make medical decisions for patients, but for those patients for whom none can be found, we would sincerely appreciate a yes vote on SB 2297.

Thank you for your consideration. I would welcome any questions you might have.

Steven Mitchell, M.D.
Sanford Fargo Ethics Committee
Steven.Mitchell@SanfordHealth.org
701-306-2011



# Testimony Engrossed Senate Bill No. 2297 House Human Services Committee Representative Ruby, Chairman March 12, 2025

Chairman Ruby, and members of the House Human Services Committee, I am Jonathan Alm, Chief Legal Officer with the Department of Health and Human Services (Department). I appear before you to present an amendment to Engrossed Senate Bill No. 2297 to incorporate some of the proposed changes in Section 1 of Engrossed Senate Bill No. 2291, which was heard by this committee on Monday, March 10th.

The attached amendment would update who can determine an individual to be an incapacitated patient. The proposed amendment on page 1, lines 12 through 16, would allow a psychologist to determine if an individual is incapacitated. This change would be consistent with the State's civil commitment, fitness to proceed, and lack of criminal responsibility statutes that allows for a physician, which includes a psychiatrist, or psychologist to determine if someone is incapacitated or lacks capacity. The proposed amendment to page 4, lines 21 through 24, reflects the addition of a psychologist to the list of who can determine an individual to be incapacitated.

This concludes my testimony. I would be happy to try to answer any questions the committee may have. Thank you.

#### PROPOSED AMENDMENT TO ENGROSSED SENATE BILL NO. 2297

Page 1, lines 12 through 16:

a. "Incapacitated patient" means an adult unable to understand and appreciate the nature and consequence of a health care decision, including the benefits, harms, and reasonable alternatives to proposed health care, and unable to communicate a health care decision, as certified by the patient's attending physician or psychologist and filed in the patient's medical record.

#### Page 4, lines 21 through 24:

5.7. If a patient who is determined by a physician <u>or psychologist</u> to be an incapacitated <u>personpatient</u>, or <u>a personan individual</u> interested in the patient's welfare, objects to a determination of incapacity made <u>pursuant</u> to in accordance with this section, a court hearing pursuant to chapter 30.1-28 must be held to determine the issue of incapacity.



## House Human Services Committee Representative Matt Ruby, Chair March 12, 2025 SB 2297

Chairman Ruby and members of the House Human Services Committee. My name is Angie Sersha and I am the VP General Counsel for Sanford Bismarck.

I am here today speaking in support of SB 2297.

In my role, I have seen a rise in a patient population we refer to as "unrepresented patients." Unrepresented patients are those who have no advanced care directive and have no one in the currently established statutory hierarchy to serve as a substitution decision maker in their time of need where they are lacking capacity to decide for themselves. The nature of the patient's incapacity can be based on either a physical or mental condition and without an agent or surrogate decision maker, they fall into a legal gap and as a result are put at a disadvantage to the rest of society.

A person with capacity, or an incapacitated person with a substitute decision-maker, has the legal right to consent to changes in treatment that are in that patient's best interest. An unrepresented patient has nobody to make these decisions for them, and a healthcare provider cannot provide non-emergent treatment without the informed consent of a decision-maker. Thus, the unrepresented patient is deprived of non-emergent treatment that might be in his or her best interest, but for which there is nobody available to consent.

The proposed changes to N.D.C.C. § 23-12-13 would provide an option for consent to level the playing field. In the proposed legislation, an interdisciplinary team of healthcare professionals (not directly involved in the patient's care) would be empowered to consider and consent to treatment in the patient's best interest. This option allows the unrepresented patient to enjoy the same right to needed treatment that the rest of society enjoys, without having to resort to more drastic and permanent remedies, such as guardianship. To be sure, our case management teams work tirelessly to find suitable decision-makers, and proposed subsection (k)(2) reflects that this work will continue at all times. This is a last resort remedy, and our care teams will gladly step aside if an individual already listed in the statutory hierarchy can be found to make decisions.

I urge a do pass on SB 2297. Thank you for your consideration.

Angie Sersha VP General Counsel Sanford Bismarck

## 2025 HOUSE STANDING COMMITTEE MINUTES

### **Human Services Committee**

Pioneer Room, State Capitol

SB 2297 3/19/2025

Relating to informed consent of incapacitated patients and minors.

10:32 a.m. Chairman M. Ruby opened the meeting.

Members Present: Chairman M. Ruby, Vice-Chairman Frelich, Representatives K. Anderson, Beltz, Bolinske, Davis, Dobervich, Fegley, Hendrix, Holle, Kiefert, Rios, Rohr Members Absent: Representatives

## **Discussion Topics:**

- Committee action
- Determination of incapacity

10:32 a.m. Chairman M. Ruby passed out amendments LC#25.1234.02001, #43071.

10:33 a.m. Christopher Dodson, North Dakota Catholic Conference, provided information on the amendment.

10:39 a.m. Representative Bolinske moved to adopt amendment LC# 25.1234.02001.

10:39 a.m. Representative Dobervich seconded the motion.

10:40 a.m. Voice vote passed.

10:40 a.m. Representative Holle moved a Do Pass as amended.

10:40 a.m. Representative K. Anderson seconded the motion.

Representatives	Vote
Representative Matthew Ruby	Υ
Representative Kathy Frelich	Υ
Representative Karen Anderson	Υ
Representative Mike Beltz	Υ
Representative Macy Bolinske	Υ
Representative Jayme Davis	AB
Representative Gretchen Dobervich	Υ
Representative Cleyton Fegley	Υ
Representative Jared Hendrix	Υ
Representative Dawson Holle	Υ
Representative Dwight Kiefert	Υ
Representative Nico Rios	AB
Representative Karen Rohr	N

10:41 a.m. Motion passed 10-1-2.

House Human Services Committee SB 2297 3/19/2025 Page 2

Representative Hendrix will carry the bill.

10:42 a.m. Chairman M. Ruby closed the meeting.

Jackson Toman, Committee Clerk

25.1234.02001 Title.03000

Prepared by the Legislative Council 3/19/25 staff for House Human Services
Committee

March 18, 2025

March 18, 2025

Sixty-ninth Legislative Assembly of North Dakota

## PROPOSED AMENDMENTS TO FIRST ENGROSSMENT

#### **ENGROSSED SENATE BILL NO. 2297**

Introduced by

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Senators Roers, Barta, Lee, Sorvaag

Representative O'Brien

- 1 A BILL for an Act to amend and reenact subsection 3 of section 23-06.5-03 and section
- 2 23-12-13 of the North Dakota Century Code, relating to the determination of incapacity and
- 3 informed consent of incapacitated patients and minors.

#### 4 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. AMENDMENT. Subsection 3 of section 23-06.5-03 of the North Dakota Century Code is amended and reenacted as follows:

A health care directive, including the agent's authority, is in effect only when the principal lacks capacity to make health care decisions, as certified in writing by the principal's attending physician, psychiatrist, or psychologist and filed in the principal's medical record, and ceases to be effective upon a determination that the principal has recovered capacity.

SECTION 2. AMENDMENT. Section 23-12-13 of the North Dakota Century Code is amended and reenacted as follows:

- 23-12-13. PersonsIndividuals authorized to provide informed consent to health care for incapacitated personspatients and minors - Priority.
  - Informed consent for health care for a minor patient or a patient who is determined by a physician to be an incapacitated person, as defined in subsection 2 of section 30.1-26-01, and unable to consent may be obtained from a person authorized to consent on behalf of the patient For purposes of this section:

1	<u>a.</u>	"Incapacitated patient" means an adult unable to understand and appreciate the
2		nature and consequence of a health care decision, including the benefits, harms,
3		and reasonable alternatives to proposed health care, and unable to communicate
4		a health care decision, as certified by the patient's attending physician and filed in
5		the patient's medical record.
6	<u>b.</u>	"Minor" means an individual under eighteen years of age. Persons
7	2. <u>Ind</u>	ividualsUnless a court of competent jurisdiction determines otherwise, individuals in
8	the	following classes and in the following order of priority may provide informed
9	cor	sent to health care on behalf of the an incapacitated patient:
0	a.	The individual, if any, to whom the patient has given a durable power of attorney
11		that encompasses the authority to make health care decisions, unless a court of
2		competent jurisdiction specifically authorizes a guardian to make medical
3		decisions for the incapacitated person A guardian acting under a valid court order
4		specifically authorizing the guardian to make health care decisions for the patient;
5	b.	The appointed A health care agent appointed through a health care directive
16		under chapter 23-06.5 or a similar instrument executed in another jurisdiction in
17		accordance with the law in that jurisdiction;
18	<u>e.</u> b.	An appointed guardian or custodian of the patient, if any under chapter 30.1-28
19	9	or a similar instrument executed in another jurisdiction in accordance with the law
20		in that jurisdiction;
21	<del>C.</del>	The patient's
22	<u>d.c.</u>	$\underline{A}$ spouse $\underline{of}$ the patient who has maintained significant $\underline{contacts}$ contact with the
23		incapacitated personpatient;
24	<del>d.</del>	Children
25	<u>e.d.</u>	A child of the patient who are is at least eighteen years of age and who have has
26		maintained significant contacts contact with the incapacitated personpatient;
27	e.	Parents
28	<u>f.e.</u>	A parent of the patient, including a stepparent who has maintained significant
29		contactscontact with the incapacitated personpatient;
30	f.	Adult brothers and sisters

1		<del>g.</del> f.	<u>An a</u>	adult sibling of the patient who havehas maintained significant
2		contacts contact with the incapacitated personpatient;		
3		g.	Gra	<del>ndparents</del>
4	<u> </u>	n.g.	A gr	randparent of the patient who have has maintained significant contacts contact
5			with	the incapacitated personpatient;
6		<del>h.</del>	Gra	ndchildren
7		<u>i.h.</u>	A gr	andchild of the patient who areis at least eighteen years of age and who
8			hav	e <u>has</u> maintained significant <del>contacts</del> <u>contact</u> with the <del>incapacitated</del>
9			pers	sonpatient; or
10		i. <u>i.</u>	A cl	ose relative or friend of the patient who is at least eighteen years of age and
11			who	has maintained significant <del>contacts</del> <u>contact</u> with the <del>incapacitated</del>
12			pers	sonpatient; or
13		<del>k.</del> j.	<u>An i</u>	interdisciplinary team consisting of at least three health care professionals.
14			<u>(1)</u>	An interdisciplinary team may include an employee or agent of a health care
15				provider treating an incapacitated patient, including a member of the ethics
16				committee, provided a member of the team is not directly involved with the
17				treatment of the incapacitated patient.
18			<u>(2)</u>	If consent is provided under this subdivision, a health care provider shall
19				continue good faith efforts to identify and locate an individual in a preceding
20				level of priority.
21	<del>2.</del> 3.	<u>Unle</u>	ess o	therwise determined by court order, a parent may make health care decisions
22		for t	he pa	arent's minor child. Individuals in the following classes and in the following
23		orde	er of	priority may provide informed consent to health care on behalf of a minor
24		pati	ent if	a parent is unable to provide informed consent:
25		<u>a.</u>	<u>A gı</u>	uardian acting under a court order specifically authorizing the guardian to
26			<u>mak</u>	ke health care decisions for the minor;
27		<u>b.</u>	An a	appointed guardian or custodian of the minor;
28		<u>C.</u>	A no	oncustodial parent of the minor, including a stepparent who has maintained
29			sign	nificant contact with the patient;
30		<u>d.</u>	<u>An</u> a	adult sibling of the minor who has maintained significant contact with the
31			<u>min</u>	or;

1 A grandparent of the minor who has maintained significant contact with the minor: e. 2 <u>f.</u> A close relative or friend of the minor who is at least eighteen years of age and 3 who has maintained significant contact with the minor; or 4 g. An interdisciplinary team consisting of at least three health care professionals. 5 (1) An interdisciplinary team may include an employee or agent of a health care 6 provider treating a minor, including a member of the ethics committee. 7 provided a member of the team is not directly involved with the treatment of 8 the minor. 9 (2)If consent is provided under this subdivision, a health care provider shall 10 continue good faith efforts to identify and locate an individual in a preceding 11 level of priority. 12 4. A physicianhealth care provider seeking informed consent for proposed health care for 13 a minor patient or a patient who is an incapacitated person and an incapacitated 14 patient or a minor who is unable to consent must make reasonable efforts to locate 15 and secure authorization for the health care from a competent personindividual in the 16 first or succeeding class identified in subsection 42 for an incapacitated patient or 17 subsection 3 for a minor. If the physicianhealth care provider is unable to locate such 18 personindividual, authorization may be given by any personindividual in the next class 19 in the order of descending priority. A person An individual identified in subsection 42 for 20 an incapacitated patient or subsection 3 for a minor may not provide informed consent 21 to health care if a personan individual of higher priority has refused to give such 22 authorization. 23 <del>3.</del>5. Before any personindividual authorized to provide informed consent pursuant tounder 24 this section exercises that authority, the personindividual must first determine in good 25 faith that the patient, if not incapacitated, would consent to the proposed health care. If 26 such a determination cannot be made, the decision to consent to the proposed health 27 care may be made only after determining that the proposed health care is in the 28 patient's best interests. 29 4. No person 30 6. An individual authorized to provide informed consent pursuant toin accordance with 31 this section may not provide consent for sterilization, abortion, or psychosurgery or for

1		admission to a state mental health facility for a period of more than forty-five days
2		without a mental health proceeding or other court order.
3	<del>5.</del> 7.	If a patient who is determined by a physician, psychiatrist, or psychologist to be an
4		incapacitated personpatient, or a personan individual interested in the patient's
5		welfare, objects to a determination of incapacity made <del>pursuant to</del> <u>in accordance with</u>
6		this section, a court hearing pursuant to chapter 30.1-28 must be held to determine the
7		issue of incapacity.

Module ID: h\_stcomrep\_43\_019 Carrier: Hendrix Insert LC: 25.1234.02001 Title: 03000

## REPORT OF STANDING COMMITTEE ENGROSSED SB 2297

Human Services Committee (Rep. M. Ruby, Chairman) recommends AMENDMENTS (25.1234.02001) and when so amended, recommends DO PASS (10 YEAS, 1 NAY, 2 ABSENT OR EXCUSED AND NOT VOTING). SB 2297 was placed on the Sixth order on the calendar.

25.1234.02001 Title.

Prepared by the Legislative Council staff for House Human Services Committee

March 18, 2025

Sixty-ninth Legislative Assembly of North Dakota

# PROPOSED AMENDMENTS TO FIRST ENGROSSMENT

#### **ENGROSSED SENATE BILL NO. 2297**

Introduced by

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Senators Roers, Barta, Lee, Sorvaag

Representative O'Brien

- 1 A BILL for an Act to amend and reenact <u>subsection 3 of section 23-06.5-03 and section</u>
- 2 23-12-13 of the North Dakota Century Code, relating to the determination of incapacity and
- 3 informed consent of incapacitated patients and minors.

#### 4 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. AMENDMENT. Subsection 3 of section 23-06.5-03 of the North Dakota Century Code is amended and reenacted as follows:

3. A health care directive, including the agent's authority, is in effect only when the principal lacks capacity to make health care decisions, as certified in writing by the principal's attending <u>physician</u>, <u>psychiatrist</u>, <u>or psychologist</u> and filed in the principal's medical record, and ceases to be effective upon a determination that the principal has recovered <u>capacity</u>.

**SECTION 2. AMENDMENT.** Section 23-12-13 of the North Dakota Century Code is amended and reenacted as follows:

23-12-13. <u>PersonsIndividuals</u> authorized to provide informed consent to health care for incapacitated <u>personspatients and minors</u> - Priority.

 Informed consent for health care for a minor patient or a patient who is determined by a physician to be an incapacitated person, as defined in subsection 2 of section-30.1-26-01, and unable to consent may be obtained from a person authorized toconsent on behalf of the patient Eor purposes of this section:

1	<u>a.</u>	"Incapacitated patient" means an adult unable to understand and appreciate the
2		nature and consequence of a health care decision, including the benefits, harms,-
3		and reasonable alternatives to proposed health care, and unable to communicate_
4		a health care decision, as certified by the patient's attending physician and filed in
5		the patient's medical record.
6	<u>b.</u>	"Minor" means an individual under eighteen years of age. Persons
7	<u>2.</u> <del>Ind</del>	ividualsUnless a court of competent jurisdiction determines otherwise, individuals in
8	the	following classes and in the following order of priority may provide informed
9	cor	sent to health care on behalf of thean incapacitated patient:
10	a.	The individual, if any, to whom the patient has given a durable power of attorney
11		that encompasses the authority to make health care decisions, unless a court of
12		competent jurisdiction specifically authorizes a guardian to make medical-
13		decisions for the incapacitated personA guardian acting under a valid court order
14		specifically authorizing the guardian to make health care decisions for the patient;
15	<u>b.</u>	The appointed health care agent appointed through a health care directive
16		under chapter 23-06.5 or a similar instrument executed in another jurisdiction in
17	ř.	accordance with the law in that jurisdiction;
18	e.b.	An appointed guardian or custodian of the patient, if any under chapter 30.1-28
19		or a similar instrument executed in another jurisdiction in accordance with the law
20		in that jurisdiction;
21	e.	The patient's
22	<u>d.c.</u>	A spouse of the patient who has maintained significant eentacts contact with the
23		incapacitated personpatient;
24	<del>d.</del>	Children
25	e.d.	A child of the patient who areis at least eighteen years of age and who havehas
26		maintained significant eentactscontact with the incapacitated personpatient;
27	e.	<del>Parents</del>
28	<del>f.</del> e.	A parent of the patient, including a stepparent who has maintained significant
29		contactscontact with the incapacitated personpatient;
30	<del>f.</del>	Adult-brothers and sisters

minor;

An adult sibling of the minor who has maintained significant contact with the

A noncustodial parent of the minor, including a stepparent who has maintained

significant contact with the patient;

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<u>C.</u>

1 e. A grandparent of the minor who has maintained significant contact with the minor: 2 A close relative or friend of the minor who is at least eighteen years of age and f. 3 who has maintained significant contact with the minor; or 4 An interdisciplinary team consisting of at least three health care professionals. g. 5 An interdisciplinary team may include an employee or agent of a health care (1) 6 provider treating a minor, including a member of the ethics committee. 7 provided a member of the team is not directly involved with the treatment of 8 the minor. 9 (2) If consent is provided under this subdivision, a health care provider shall 10 continue good faith efforts to identify and locate an individual in a preceding. 11 level of priority. 12 4. A physicianhealth care provider seeking informed consent for proposed health care for 13 a minor patient or a patient who is an incapacitated person and an incapacitated 14 patient or a minor who is unable to consent must make reasonable efforts to locate 15 and secure authorization for the health care from a competent personindividual in the 16 first or succeeding class identified in subsection 42 for an incapacitated patient or\_ 17 subsection 3 for a minor. If the physicianhealth care provider is unable to locate such 18 personindividual, authorization may be given by any personindividual in the next class 19 in the order of descending priority. A personAn individual identified in subsection 42 for\_ 20 an incapacitated patient or subsection 3 for a minor may not provide informed consent 21 to health care if a personan individual of higher priority has refused to give such 22 authorization. 23 Before any personindividual authorized to provide informed consent pursuant tounder\_ <del>3.</del>5. 24 this section exercises that authority, the person individual must first determine in good 25 faith that the patient, if not incapacitated, would consent to the proposed health care. If 26 such a determination cannot be made, the decision to consent to the proposed health 27 care may be made only after determining that the proposed health care is in the 28 patient's best interests. 29 No person 4. 30 An individual authorized to provide informed consent pursuant tein accordance with\_ 31 this section may not provide consent for sterilization, abortion, or psychosurgery or for

1.		admission to a state mental health facility for a period of more than forty-five days
2		without a mental health proceeding or other court order.
3	<del>5.</del> 7.	If a patient who is determined by a <u>physician, psychiatrist</u> , <u>or psychologist</u> to be an
4		incapacitated personpatient, or a personan individual interested in the patient's
5		welfare, objects to a determination of incapacity made pursuant toin accordance with
3		this section, a court hearing pursuant to chapter 30.1-28 must be held to determine the
7		issue of incapacity.

**2025 SENATE HUMAN SERVICES** 

SB 2297

## 2025 SENATE STANDING COMMITTEE MINUTES

## **Human Services Committee**

Fort Lincoln Room, State Capitol

SB 2297 03/31/2025

Relating to the determination of incapacity and informed consent of incapacitated patients and minors.

9:06 a.m. Chairman Lee opened the hearing.

Members Present: Chairman Lee, Vice-Chairman Weston, Senator Van Oosting, Senator Clemens, Senator Hogan, Senator Roers.

## **Discussion Topics:**

• Conference Committee

9:06 a.m. Chairman Lee opened committee discussion on concurring with bill.

9:06 a.m. Jonathan Alm, Chief Legal Advisor and General Counsel to Health and Human Services, answered committee questions.

9:07 a.m. Chairman Lee closed the hearing.

Andrew Ficek, Committee Clerk

2025 CONFERENCE COMMITTEE
SB 2297

## 2025 SENATE STANDING COMMITTEE MINUTES

### **Human Services Committee**

Fort Lincoln Room, State Capitol

SB 2297 4/14/2025 Conference Committee

Relating to the determination of incapacity and informed consent of incapacitated patients and minors.

3:30 p.m. Chairman Clemens opened the hearing.

Members Present: Chairman Clemens, Senator Van Oosting, Senator Roers, Representative Hendrix, Representative Ruby, Representative Rohr.

## **Discussion Topics:**

- Addition of Psychiatrist
- 3:31 p.m. Representative Ruby opened discussion on Psychiatrist and Psychologist terminology.
- 3:31 p.m. Jonathan Alm, Chief Legal Officer with Department of Health and Human Services, answered committee questions.
- 3:33 p.m. Senator Roers moved Amendment LC#25.1234.02002 In Place of Amendment LC#25.1234.02001.
- 3:33 p.m. Senator Van Oosting seconded the motion.

Motion passed 6-0-0.

Senator Clemens will carry the bill.

Representative Hendrix will carry the bill.

3:34 p.m. Chairman Clemens closed the hearing.

Andrew Ficek. Committee Clerk

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Adopted by the Conference Committee

April 14, 2025

Sixty-ninth Legislative Assembly of North Dakota

# PROPOSED AMENDMENTS TO FIRST ENGROSSMENT



#### **ENGROSSED SENATE BILL NO. 2297**

Introduced by

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Senators Roers, Barta, Lee, Sorvaag

Representative O'Brien

In place of the amendments (25.1234.02001) adopted by the House, Engrossed Senate Bill No. 2297 is amended by amendment (25.1234.02002) as follows:

- 1 A BILL for an Act to amend and reenact subsection 3 of section 23-06.5-03 and section
- 2 23-12-13 of the North Dakota Century Code, relating to the determination of incapacity and
- 3 informed consent of incapacitated patients and minors.

### 4 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. AMENDMENT. Subsection 3 of section 23-06.5-03 of the North Dakota Century Code is amended and reenacted as follows:

3. A health care directive, including the agent's authority, is in effect only when the principal lacks capacity to make health care decisions, as certified in writing by the principal's attending <u>physician</u>, <u>psychiatrist</u>, or <u>psychologist</u> and filed in the principal's medical record, and ceases to be effective upon a determination that the principal has recovered capacity.

**SECTION 2. AMENDMENT.** Section 23-12-13 of the North Dakota Century Code is amended and reenacted as follows:

- 23-12-13. <u>PersonsIndividuals</u> authorized to provide informed consent to health care for incapacitated <u>personspatients and minors</u> Priority.
- Informed consent for health care for a minor patient or a patient who is determined by a physician to be an incapacitated person, as defined in subsection 2 of section 30.1-26-01, and unable to consent may be obtained from a person authorized to consent on behalf of the patientFor purposes of this section:

1	<u>a.</u>	"Incapacitated patient" means an adult unable to understand and appreciate the
2		nature and consequence of a health care decision, including the benefits, harms,
3	ř.	and reasonable alternatives to proposed health care, and unable to communicate
4		a health care decision, as certified by the patient's attending physician.
5		psychiatrist, or psychologist and filed in the patient's medical record.
6	<u>b.</u>	"Minor" means an individual under eighteen years of age. Persons
7	2. <u>Ind</u>	ividualsUnless a court of competent jurisdiction determines otherwise, individuals in
8	the	following classes and in the following order of priority may provide informed
9	con	sent to health care on behalf of the an incapacitated patient:
10	a.	The individual, if any, to whom the patient has given a durable power of attorney
11		that encompasses the authority to make health care decisions, unless a court of
12		competent jurisdiction specifically authorizes a guardian to make medical
13		decisions for the incapacitated person A guardian acting under a valid court order
14		specifically authorizing the guardian to make health care decisions for the patient;
15	——— b	The appointed A health care agent appointed through a health care directive
16		under chapter 23-06.5 or a similar instrument executed in another jurisdiction in
17		accordance with the law in that jurisdiction;
18	<u>e.b.</u>	An appointed guardian or custodian of the patient, if any under chapter 30.1-28
19		or a similar instrument executed in another jurisdiction in accordance with the law
20		in that jurisdiction;
21	e.	The patient's
22	<u>d.c.</u>	$\underline{\textbf{A}}$ spouse $\underline{\textbf{of the patient}}$ who has maintained significant $\underline{\textbf{contacts}}\underline{\textbf{contact}}$ with the
23		incapacitated personpatient;
24	d <del>.</del>	Children
25	<u>o.d.</u>	A child of the patient who are is at least eighteen years of age and who have has
26		maintained significant eentacts contact with the incapacitated personpatient;
27	e <del>.</del>	Parents
28	f.e.	A parent of the patient, including a stepparent who has maintained significant
29		contacts contact with the incapacitated personpatient;
30	f.	Adult brothers and sisters

1		g.f.	An adult sibling of the patient who have has maintained significant		
2			contactscontact with the incapacitated personpatient;		
3		g.	Grandparents		
4		<u>h.a.</u>	A grandparent of the patient who have has maintained significant contacts contact		
5			with the incapacitated personpatient;		
6		h.	Grandchildren		
7		<u>i.h.</u>	A grandchild of the patient who areis at least eighteen years of age and who		
8			have has maintained significant contacts contact with the incapacitated		
9			personpatient; or		
10		i. <u>j.</u>	A close relative or friend of the patient who is at least eighteen years of age and		
11			who has maintained significant eentactscontact with the incapacitated		
12			personpatient; or		
13		<u>k.j.</u>	An interdisciplinary team consisting of at least three health care professionals.		
14			(1) An interdisciplinary team may include an employee or agent of a health ca		
15			provider treating an incapacitated patient, including a member of the ethic		
16			committee, provided a member of the team is not directly involved with the		
17			treatment of the incapacitated patient.		
18			(2) If consent is provided under this subdivision, a health care provider shall		
19			continue good faith efforts to identify and locate an individual in a precedir		
20			level of priority.		
21	<del>2.</del> 3.	Unle	ess otherwise determined by court order, a parent may make health care decision		
22		for t	ne parent's minor child. Individuals in the following classes and in the following		
23		orde	r of priority may provide informed consent to health care on behalf of a minor		
24		pati	ent if a parent is unable to provide informed consent:		
25		<u>a.</u>	A guardian acting under a court order specifically authorizing the guardian to		
26			make health care decisions for the minor;		
27		<u>b.</u>	An appointed guardian or custodian of the minor;		
28		<u>c.</u>	A noncustodial parent of the minor, including a stepparent who has maintained		
29			significant contact with the patient;		
30		<u>d.</u>	An adult sibling of the minor who has maintained significant contact with the		
31			minor;		

ŧ		<u>e.</u>	Agi	andparent of the minor who has maintained significant contact with the minor,
2		<u>f.</u>	A cl	ose relative or friend of the minor who is at least eighteen years of age and
3		who has maintained significant contact with the minor; or		
4		g. An interdisciplinary team consisting of at least three health care professionals.		
5			<u>(1)</u>	An interdisciplinary team may include an employee or agent of a health care
6				provider treating a minor, including a member of the ethics committee,
7				provided a member of the team is not directly involved with the treatment of
8				the minor.
9			<u>(2)</u>	If consent is provided under this subdivision, a health care provider shall
10				continue good faith efforts to identify and locate an individual in a preceding
11				level of priority.
12	<u>4.</u>	A pl	<del>nysici</del>	anhealth care provider seeking informed consent for proposed health care for
13		a m	<del>inor p</del>	patient or a patient who is an incapacitated person andan incapacitated
14		pati	ent or	r a minor who is unable to consent must make reasonable efforts to locate
15		and	secu	re authorization for the health care from a competent personindividual in the
16		first	or su	cceeding class identified in subsection 42 for an incapacitated patient or
17		sub	sectio	on 3 for a minor. If the physicianhealth care provider is unable to locate such
18		pere	<del>son</del> inc	dividual, authorization may be given by any personindividual in the next class
19		in th	e ord	er of descending priority. A personAn individual identified in subsection 42 for
20		<u>an i</u>	ncapa	acitated patient or subsection 3 for a minor may not provide informed consent
21		to h	ealth	care if a personan individual of higher priority has refused to give such
22		auth	oriza	tion.
23	<del>3.</del> 5.	Befo	ore an	ny <del>person</del> individual authorized to provide informed consent <del>pursuant to</del> <u>under</u>
24		this	sectio	on exercises that authority, the personindividual must first determine in good
25		faith	that t	the patient, if not incapacitated, would consent to the proposed health care. If
26		such	n a de	termination cannot be made, the decision to consent to the proposed health
27		care	may	be made only after determining that the proposed health care is in the
28		patie	ent's t	pest interests.
29	4.	No p	ersor	<del>1</del>
30	<u>6.</u>	<u>An i</u>	ndivid	ual authorized to provide informed consent pursuant toin accordance with
31		this	sectio	on may not provide consent for sterilization, abortion, or psychosurgery or for

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1		admission to a state mental health facility for a period of more than forty-five days
2		without a mental health proceeding or other court order.
3	<del>5.</del> 7.	If a patient who is determined by a physician, psychiatrist, or psychologist to be an
4		incapacitated personpatient, or a personan individual interested in the patient's
5		welfare, objects to a determination of incapacity made pursuant toin accordance with
6		this section, a court hearing pursuant to chapter 30.1-28 must be held to determine the
7		issue of incapacity.

## SB 2297 041425 1533 PM Roll Call Vote

## **Final Recommendation**

SB 2297

**Date Submitted:** April 14, 2025, 3:33 p.m.

Recommendation: In Place Of
Amendment LC #: 25.1234.02002

Engrossed LC #: N/A

**Description:** 

Motioned By: Roers, Kristin

Seconded By: Van Oosting, Desiree

**House Carrier:** Hendrix, Jared **Senate Carrier:** Clemens, David A.

Emergency Clause: None Vote Results: 6 - 0 - 0

Sen. Clemens, David A.	Yea
Sen. Roers, Kristin	Yea
Sen. Van Oosting, Desiree	Yea
Rep. Hendrix, Jared	Yea
Rep. Ruby, Matthew	Yea
Rep. Rohr, Karen M.	Yea

Module ID: s\_cfcomrep\_61\_003

Insert LC: 25.1234.02002 Title: 04000 Senate Carrier: Clemens House Carrier: Hendrix

# REPORT OF CONFERENCE COMMITTEE ENGROSSED SB 2297

Your conference committee (Sens. Clemens, Roers, Van Oosting and Reps. Hendrix, M. Ruby, Rohr) recommends that in place of amendment <a href="25.1234.02001">25.1234.02001</a> adopted by the House, Engrossed SB 2297 is amended by amendment <a href="25.1234.02002">25.1234.02002</a>.

Engrossed SB 2297 was placed on the Seventh order of business on the calendar.