

2025 SENATE FINANCE AND TAXATION

SB 2378

2025 SENATE STANDING COMMITTEE MINUTES

Finance and Taxation Committee Fort Totten Room, State Capitol

SB 2378
2/10/2025

Relating to limitations on taxing district budgets without voter approval; and to provide an effective date.

9:00 a.m. Chairman Weber called the meeting to order.

Members present: Chairman Weber, Vice Chairman Rummel, Senator Marcellais, Senator Patten, Senator Powers, Senator Walen

Discussion Topics:

- Voting frequency for levying additional mills
- Tax revenue volatility

9:00 a.m. Senator Weber, District 22, introduced SB 2378 and testified in favor.

9:05 a.m. Senator David Houge, District 38, testified in favor.

9:16 a.m. Matt Gardner, Executive Director, North Dakota League of Cities, testified in favor.

9:25 a.m. Linda Svihovec, Research Analyst, NDACo, testified in opposition.

9:33 a.m. Brandt Dick, President, North Dakota Small Organized Schools, testified in opposition and submitted testimony #36618.

9:42 a.m. Amy De Kok, Executive Director, North Dakota School Boards Association, testified in opposition.

9:43 a.m. Chairman Weber closed the hearing.

Chance Anderson, Committee Clerk



STATE AID TO SCHOOLS PAYMENT WORKSHEET

North Dakota Department of Public Instruction
Office of School Finance and Organization

District Name	County District Number	Payment Month	School Year
Glen Ullin 48	30-048	October	2024-25

A. STATE AID FORMULA:

Student membership includes regular school year average daily membership (ADM). ADM for students attending school in Montana and Minnesota (NDCC 15.1-29.01), South Dakota students attending school in North Dakota (NDCC 15.1-29.02.1) under cross border attendance agreements, and students in private or out-of-state placements for purposes other than education (NDCC 15.1-29-14) are also included.

Student Membership

	ADM	Weighting Factor	Weighted ADM
1 Pk Special Education	0.95	1.000	0.95
2 Kindergarten	9.00	1.000	9.00
3 Grade 1-6	58.00	1.000	58.00
4 Grade 7-8	14.00	1.000	14.00
5 Grade 9-12	58.00	1.000	58.00
6 Alternate High School	0.00	1.000	0.00
7 Total Average Daily Membership (ADM)			139.95

Other Program Membership

8 Alt High School (from line 6)	0.00	0.250	0.00
9 Special Ed ADM (from line 7)	139.95	0.088	12.32
10 PK Special Ed ADM (from line 1)	0.95	0.170	0.16
11 Regional Educational Association (if member from line 7)	139.95	0.002	0.28
12 2024-2025 Fall Enrollment above 2024 ADM	1.82	1.000	1.82
13 Spring 2024 ADM Adjustment	0.00	1.000	0.00
14 ELL Level 1	0.00	0.400	0.00
15 ELL Level 2	1.00	0.280	0.28
16 ELL Level 3	0.00	0.070	0.00
17 At Risk	58.92	0.025	1.47
18 Home-Education (district supervised)	0.00	0.200	0.00
19 Alt Middle School	0.00	0.150	0.00
Summer Programs			
20 Summer School	14.63	0.600	8.78
21 Special Ed ESY	0.00	1.000	0.00
Isolated School District			
22 > 275 sq miles and < 100 ADM	0.00	0.100	0.00
23 > 600 sq miles and < 50 ADM	0.00	1.100	0.00

24 Total Weighted Average Daily Membership (Add Lines 7 through 23)	165.06
25 Virtual Average Daily Membership	0.00
26 In Person Average Daily Membership	165.06
27 School District Size Weighting Factor	1.4600
28 In Person Weighted Student Units	240.99
29 Total Weighted Student Units	240.99
30 Per Student Payment Rate	11,072.00
31 Total Formula Payment	2,668,241.28

Formula Adjustments

32 Transition Minimum Adjustment (from line 72) 55% Reduction	2,415,817.47	0.00	0.00
33 Total Adjusted Formula Amount (total lines 31 and 32)			2,668,241.28
34 Contribution from Property Tax (from line 50)			741,767.82
35 Contribution from Other Local Revenue (from line 43)			476,372.37
36 State Aid Payment (line 33 minus lines 34 and 35)			1,450,101.09

State School Aid Summary

	Entitlement	EFB Offset	Net Entitlement
1 State Aid Formula Payment (from line 36)	1,450,101.09	-	1,450,101.09
2 Transportation (from line 62)	110,224.80	-	110,224.80
3 State Child Placement	-	-	-
4 Special Education Contracts - Agency	-	-	-
5 Special Education Contracts - School Placed	-	-	-
6 Special Education - Boarding	-	-	-
7 Special Education - Gifted and Talented	-	-	-
Total State Aid	1,560,325.89	-	1,560,325.89

B. CONTRIBUTION FROM OTHER LOCAL REVENUE

	Total Revenue	Apportioned Revenue	Percent	
37 1300 Tuition	16,688.27	16,688.27	75%	12,516.20
38 2999 County	817.35	817.35	75%	613.01
39 US Flood	-	-	75%	-
40 Electric Generation, Distribution and Transmission Tax	592,083.79	592,083.79	75%	444,062.84
41 Mobile Home and Other In-Lieu Taxes	12,310.61	12,310.61	75%	9,232.96
42 Telecommunications	13,263.15	13,263.15	75%	9,947.36
43 Contribution from Other Local Revenue				476,372.37
	S & I Levy	Total Levy	Non S & I Percentage	
	-	80.23	100.00	

C. CONTRIBUTION FROM PROPERTY TAX

44 District Taxable Valuation		12,362,797.00
45 Contribution Mill Rate		60.00
46 Contribution from Property Tax (line 44 times line 45 divided by 1000)		741,767.82
47 Minimum Local Effort Adjustment (NDCC 15.1-27-04.2)		-
48 Maximum Contribution Increase Adjustment(NDCC15.1-27-04.1.4.a.)	836,687.64	-
49 Local Effort Adjustment (NDCC 15.1-27-04.3)		-
50 Adjusted Contribution from Property Tax (total lines 46, 47, 48 and 49)		741,767.82

E. TRANSPORTATION WORKSHEET

Transportation Statistics	Rate	Miles	Rides	Total
51 Small Bus Miles	0.520	-	-	-
52 Large Bus Miles	1.110	85,680.0	-	95,104.80
53 Rural Rides	0.300	-	50,400	15,120.00
54 Small In-City Miles	0.520	-	-	-
55 Large In-City Miles	1.110	-	-	-
56 In-City Rides	0.300	-	-	-
57 Family - To School	0.250	-	-	-
58 Family - To Bus	0.250	-	-	-
59 Not Reimbursable	-	-	-	-
60 Total Transportation Reimbursement				110,224.80
61 Reimbursement Cap --- 90% of transportation expenditures				160,290.86
62 Block Grant Total (lesser of 90% cap or total)				110,224.80

F. BASELINE FUNDING - MINIMUM AND MAXIMUM PAYMENTS

63 Baseline Funding (2018-19 State Aid Formula Payment, MLRG, GF levies and 75%-100% In-lieu)	1,974,632.66
64 Baseline Weighted Student Units (2018-19)	204.71
65 Baseline Funding Rate	\$9,646.00

Adjustment for Minimum	Baseline Funding Rate	Minimum Percent	Weighted Student Units	
66 Minimum Increase Per Student	\$9,646.00	102%	204.71	2,014,125.31
67 WSUs Above Baseline	11,072.00		36.28	401,692.16
68 Baseline Funding Per Student				2,415,817.47
69 Baseline Funding (from line 63)				1,974,632.66
70 Minimum Funding Percentage				100%
71 Minimum Funding Amount				1,974,632.66
72 Minimum Increase Amount (greater of line 68 or line 71)				2,415,817.47

G. On Time Funding Calculation Lines 12 & 13

73 2023-24 K-12 ADM (Lines 2-6)	139.00
74 2024-25 K-12 Fall Enrollment	140.82
75 Line 12 (Line 74 - 73 Can't fall below 0)	1.82
76 2023-24 On Time Funding (Line 12 2023-24 Worksheet)	0.00
77 2023-24 Fall Enrollment	139.00
78 2023-24 K-12 ADM (Lines 2-6)	139.00
79 Line 13	0.00



STATE AID TO SCHOOLS PAYMENT WORKSHEET

North Dakota Department of Public Instruction
Office of School Finance and Organization

District Name	County District Number	Payment Month	School Year
Glen Ullin 48	30-048	January	2024-25

A. STATE AID FORMULA:

Student membership includes regular school year average daily membership (ADM). ADM for students attending school in Montana and Minnesota (NDCC 15.1-29.01), South Dakota students attending school in North Dakota (NDCC 15.1-29-02.1) under cross border attendance agreements, and students in private or out-of-state placements for purposes other than education (NDCC 15.1-29-14) are also included.

Student Membership

	ADM	Weighting Factor	Weighted ADM
1 Pk Special Education	0.08	1.000	0.08
2 Kindergarten	7.88	1.000	7.88
3 Grade 1-6	58.55	1.000	58.55
4 Grade 7-8	14.23	1.000	14.23
5 Grade 9-12	53.91	1.000	53.91
6 Alternate High School	0.00	1.000	0.00
7 Total Average Daily Membership (ADM)			134.65

Other Program Membership

8 Alt High School (from line 6)	0.00	0.250	0.00
9 Special Ed ADM (from line 7)	134.65	0.088	11.85
10 PK Special Ed ADM (from line 1)	0.08	0.170	0.01
11 Regional Educational Association (if member from line 7)	134.65	0.002	0.27
12 2024-2025 Fall Enrollment above 2024 ADM	0.00	1.000	0.00
13 Spring 2024 ADM Adjustment	0.00	1.000	0.00
14 ELL Level 1	0.00	0.400	0.00
15 ELL Level 2	1.00	0.280	0.28
16 ELL Level 3	0.00	0.070	0.00
17 At Risk	58.98	0.025	1.47
18 Home-Education (district supervised)	0.00	0.200	0.00
19 Alt Middle School	0.00	0.150	0.00
Summer Programs			
20 Summer School	1.86	0.600	1.12
21 Special Ed ESY	0.00	1.000	0.00
Isolated School District			
22 > 275 sq miles and < 100 ADM	0.00	0.100	0.00
23 > 600 sq miles and < 50 ADM	0.00	1.100	0.00

24 Total Weighted Average Daily Membership (Add Lines 7 through 23)	149.65
25 Virtual Average Daily Membership	0.00
26 In Person Average Daily Membership	149.65
27 School District Size Weighting Factor	1.4800
28 In Person Weighted Student Units	221.48
29 Total Weighted Student Units	221.48
30 Per Student Payment Rate	11,072.00
31 Total Formula Payment	2,452,226.56

Formula Adjustments

32 Transition Minimum Adjustment (from line 72) 55% Reduction	2,199,802.75	0.00	0.00
33 Total Adjusted Formula Amount (total lines 31 and 32)			2,452,226.56
34 Contribution from Property Tax (from line 50)			741,767.82
35 Contribution from Other Local Revenue (from line 43)			492,526.43
36 State Aid Payment (line 33 minus lines 34 and 35)			1,217,932.31

State School Aid Summary

	Entitlement	EFB Offset	Net Entitlement
1 State Aid Formula Payment (from line 36)	1,217,932.31	-	1,217,932.31
2 Transportation (from line 62)	91,294.56	-	91,294.56
3 State Child Placement	1,820.12	-	1,820.12
4 Special Education Contracts - Agency	-	-	-
5 Special Education Contracts - School Placed	-	-	-
6 Special Education - Boarding	-	-	-
7 Special Education - Gifted and Talented	-	-	-
Total State Aid	1,311,046.99	-	1,311,046.99

B. CONTRIBUTION FROM OTHER LOCAL REVENUE			
	Total Revenue	Apportioned Revenue	Percent
37 1300 Tuition	3,725.34	3,725.34	75%
38 2999 County	442.02	442.02	75%
39 US Flood	-	-	75%
40 Electric Generation, Distribution and Transmission Tax	624,706.32	624,706.32	75%
41 Mobile Home and Other In-Lieu Taxes	14,565.07	14,565.07	75%
42 Telecommunications	13,263.15	13,263.15	75%
43 Contribution from Other Local Revenue			
			492,526.43
	S & I Levy	Total Levy	Non S & I Percentage
	-	80.23	100.00

C. CONTRIBUTION FROM PROPERTY TAX

44 District Taxable Valuation		12,362,797.00
45 Contribution Mill Rate		60.00
46 Contribution from Property Tax (line 44 times line 45 divided by 1000)		741,767.82
47 Minimum Local Effort Adjustment (NDCC 15.1-27-04.2)		-
48 Maximum Contribution Increase Adjustment(NDCC15.1-27-04.1.4.a.)	836,687.64	-
49 Local Effort Adjustment (NDCC 15.1-27-04.3)		-
50 Adjusted Contribution from Property Tax (total lines 46, 47, 48 and 49)		741,767.82

E. TRANSPORTATION WORKSHEET

Transportation Statistics			
	Rate	Miles	Rides
51 Small Bus Miles	0.520	-	-
52 Large Bus Miles	1.110	74,256.0	-
53 Rural Rides	0.300	-	29,568
54 Small In-City Miles	0.520	-	-
55 Large In-City Miles	1.110	-	-
56 In-City Rides	0.300	-	-
57 Family - To School	0.250	-	-
58 Family - To Bus	0.250	-	-
59 Not Reimbursable	-	-	-
60 Total Transportation Reimbursement			91,294.56
61 Reimbursement Cap — 90% of transportation expenditures			127,604.54
62 Block Grant Total (lesser of 90% cap or total)			91,294.56

F. BASELINE FUNDING - MINIMUM AND MAXIMUM PAYMENTS

63 Baseline Funding (2018-19 State Aid Formula Payment, MLRG, GF levies and 75%-100% In-lieu)	1,974,632.66
64 Baseline Weighted Student Units (2018-19)	204.71
65 Baseline Funding Rate	\$9,646.00

	Baseline Funding Rate	Minimum Percent	Weighted Student Units	
66 Minimum Increase Per Student	\$9,646.00	102%	204.71	2,014,125.31
67 WSUs Above Baseline	11,072.00		16.77	185,677.44
68 Baseline Funding Per Student				2,199,802.75
69 Baseline Funding (from line 63)				1,974,632.66
70 Minimum Funding Percentage				100%
71 Minimum Funding Amount				1,974,632.66
72 Minimum Increase Amount (greater of line 68 or line 71)				2,199,802.75

G. On Time Funding Calculation Lines 12 & 13

73 2023-24 K-12 ADM (Lines 2-6)	134.57
74 2024-25 K-12 Fall Enrollment	123.00
75 Line 12 (Line 74 - 73 Can't fall below 0)	0.00
76 2023-24 On Time Funding (Line 12 2023-24 Worksheet)	0.00
77 2023-24 Fall Enrollment	139.00
78 2023-24 K-12 ADM (Lines 2-6)	134.57
79 Line 13	0.00

2025 SENATE STANDING COMMITTEE MINUTES

Finance and Taxation Committee Fort Totten Room, State Capitol

SB 2378
2/17/2025

Relating to limitations on taxing district budgets without voter approval; and to provide an effective date.

2:32 p.m. Chairman Weber opened the hearing.

Members present: Chairman Weber, Vice Chairman Rummel, Senator Marcellais, Senator Patten, Senator Powers, Senator Walen

Discussion Topics:

- Budget caps on local subdivisions

2:32 p.m. Vice Chairman Rummel moved a Do Not Pass.

2:32 p.m. Senator Patten seconded the motion.

Senators	Vote
Senator Mark F. Weber	N
Senator Dean Rummel	Y
Senator Richard Marcellais	N
Senator Dale Patten	Y
Senator Michelle Powers	Y
Senator Chuck Walen	Y

Motion passed 4-2-0.

Vice Chairman Rummel will carry the bill.

2:40 p.m. Chairman Weber closed the hearing.

Chance Anderson, Committee Clerk

REPORT OF STANDING COMMITTEE
SB 2378 ([25.0369.01000](#))

Finance and Taxation Committee (Sen. Weber, Chairman) recommends **DO NOT PASS** (4 YEAS, 2 NAYS, 0 ABSENT OR EXCUSED AND NOT VOTING). SB 2378 was placed on the Eleventh order on the calendar. This bill does not affect workforce development.