November 2012

PRELIMINARY BUDGET OUTLOOK - 2013-15 BIENNIUM

All amounts shown on the schedule are based on preliminary estimates that are subject to change. Revenues items are based on the Office of Management and Budget (OMB) September 2012 revenue forecast for the remainder of the 2011-13 biennium and for the 2013-15 biennium. A summary of the September revenue forecast is attached as an appendix. The revenue forecast will be revised in the December 2012 executive budget. Amounts shown for possible increases in state employee salaries, elementary and secondary education, higher education, major human services programs, etc., are not recommended amounts but are provided so the reader can substitute whatever level he or she believes appropriate. Only major items have been included. Additional amounts that may be requested as part of agency budget requests, additional items that may be recommended by the Governor, and potential legislative initiatives are not reflected on this schedule.

	General Fund		
	Ongoing Revenues and Expenditures	One-Time Resources and Expenditures	Total
Beginning balance	•		
Estimated balance - June 30, 2013		\$1,621,225,0361	\$1,621,225,0361
Less: Potential deficiency appropriation requests Potential transfer to budget stabilization fund		$(72,872,008)^2$	(72,872,008) ²
•	-	(43,882,625) ³	(43,882,625)3
Estimated balance - July 1, 2013 Revenues		\$1,504,470,403	\$1,504,470,403
2013-15 biennium revenues (based on the OMB September 2012 preliminary revenue forecast)	\$4,920,098,718		\$4,920,098,718
Transfers	360,925,000 ⁴		360,925,0004
Total revenues	\$5,281,023,718		\$5,281,023,718
Governor Dalrymple's 2013-15 budget proposals affecting general fund revenues and tax rates identified to date			
 Increase the maximum allowable credits available for contribution to the housing incentive fund from \$15 million for the 2011-13 biennium to \$20 million for the 2013-15 biennium 	(\$5,000,000)		(\$5,000,000)
 Provide \$100 million of individual income tax relief (The proposal would reduce individual income tax rates; however, the actual rate reduction percentages are unknown at this time.) 	(100,000,000)		(100,000,000)
 Provide \$25 million of corporate income tax relief (The proposal would reduce corporate income tax rates; however, the actual rate reduction percentages are unknown at this time.) 	(25,000,000)		(25,000,000)
Total Governor Dalrymple's revenue proposals identified to date	(\$130,000,000)		(\$130,000,000)
Total revised revenues	\$5,151,023,718		\$5,151,023,718
Total 2013-15 biennium resources	\$5,151,023,718	\$1,504,470,403	\$6,655,494,121
Appropriations			
2011-13 biennium ongoing general fund appropriations	(\$3,534,591,025)		(\$3,534,591,025)
Potential funds available Less general fund requirements due to 2011 legislative action or federal program changes	\$1,616,432,693	\$1,504,470,403	\$3,120,903,096
 Cost to continue the 3 percent second-year state employee salary increase for two years in the 2013-15 biennium 	(\$8,000,000)		(\$8,000,000)
 Cost to continue the retirement contribution increase (a state contribution of 1 percent beginning January 1, 2012, and an additional state contribution of 1 percent beginning January 1, 2013) for two years in the 2013-15 biennium 	(4,916,000)		(4,916,000)

Cost to continue the new state employee minimum salary levels implemented by OMB on July 1, 2012, relating to the implementation of recommendations from the classified state employee compensation study completed by Hay Group	(1,200,000)	(1,200,000)
Cost to continue the second-year state school aid per student payment levels for two years in the 2013-15 biennium assuming no increase in student enrollment (including funding to replace the \$9 million of 2009-11 biennium appropriation authority authorized to continue in the 2011-13 biennium for state aid per student payments)	(29,300,000)	(29,300,000)
Funding to support the State Department of Health's Provider Choice immunization program resulting from the loss of federal 317 vaccine for insured children vaccinated at local public health units	(2,000,000)	(2,000,000)
Cost to continue the 3 percent second-year inflationary increase for Department of Human Services' providers for two years in the 2013-15 biennium	(8,000,000)	(8,000,000)
Increased costs for Department of Human Services' grants resulting from a reduction in the federal medical assistance percentage (FMAP) (assumes an FMAP of 50 percent for federal fiscal years 2014 and 2015)	(91,500,000)	(91,500,000)
Cost to continue property tax relief in the 2013-15 biennium based on the same percentage increase from the 2009-11 biennium to the 2011-13 biennium	(48,192,400)	(48,192,400)
Funding for the Heritage Center expansion project relating to utilities and staff provided for only one year during the 2011-13 biennium	(450,000)	(450,000)
Funding for the Department of Corrections and Rehabilitation for staffing, maintenance, and inmate costs associated with the State Penitentiary expansion project	(1,500,000)	(1,500,000)
Funding for the Industrial Commission for costs associated with new employees that started at various times during the 2011-13 biennium	(230,000)	(230,000)
Funding for the Highway Patrol for costs related to new trooper positions authorized during the November 2011 special legislative session	(262,053)	(262,053)
Funding for the Department of Human Services for costs related to positions authorized during the November 2011 special legislative session for implementation of the federal Affordable Care Act	(150,000)	(150,000)
Funding for the North Dakota University System for costs related to adding new medical and allied health students	(2,000,000)	(2,000,000)
Funding for the Secretary of State for costs related to three new full-time equivalent (FTE) positions authorized during the 2011-13 biennium by the Emergency Commission and Budget Section to respond to the increase in demand for services, including increases in legal business registration documents and in contractor licensing applications	(324,000)	(324,000)
Funding for the State Department of Health for costs related to three new FTE positions authorized during the 2011-13 biennium by the Emergency Commission for the department's Environmental Health Section to provide inspection, outreach, investigation, and other services relating to water quality, wastewater disposal and treatment, and oil spill response and remediation in western North Dakota	(747,500)	(747,500)
Total cost-to-continue items	(\$198,771,953)	(\$198,771,953)
Remaining balance available	\$1,417,660,740	\$1,504,470,403 \$2,922,131,143

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Governor Dalrymple's 2013-15 budget proposals relating to housing, elementary and secondary education, and transportation spending identified to date			
 PACE - Increase funding the Bank of North Dakota's PACE program, including flex PACE, by \$12 million, from \$6 million to \$18 million 	(\$12,000,000)		(\$12,000,000)
Homestead tax credit program - Provide funding to expand the homestead tax credit program	(20,000,000) ⁵		(20,000,000) ⁵
 County and township road projects - Provide funding to complete county and township road projects planned and begun during the 2011-13 biennium 		(\$150,000,000)	(150,000,000)
 Road projects - Provide funding to continue the program for new county and township road projects during the 2013-15 biennium 		(145,000,000)	(145,000,000)
 Priority highway and road projects - Provide funding for a new enhanced road and highway fund for one-time investments in priority highway and road projects 		(1,000,000,000)	(1,000,000,000)
Non-oil county road projects - Provide a special allocation of funding to non-oil counties for road projects		(100,000,000)	(100,000,000)
Property tax relief - Provide additional property tax relief	$(400,000,000)^6$		(400,000,000)6
Total - Governor Dalrymple's spending proposals identified to date	(\$432,000,000)	(\$1,395,000,000)	(\$1,827,000,000)
Remaining balance available	\$985,660,740	\$109,470,403	\$1,095,131,143
Other potential selected general fund spending increases the Legislative Assembly in 2013 may be asked to consider			
State employee salary increases, excluding higher education, of 3 percent for each year of the biennium (A one percent salary increases costs approximately \$2.81 million per year.)	(\$25,290,000)		(\$25,290,000)
State employee health insurance increases based on the preliminary estimate of approximately a 13 percent increase (monthly premium increasing from \$886.62 to \$1,001.72)	(13,500,000)		(13,500,000)
Additional funding for elementary and secondary education - Same dollar increase as the 2011-13 biennium	(125,000,000)		(125,000,000)
Higher education - Same dollar increase as the 2011-13 biennium (The University System has requested a base funding increase of \$85.2 million for the higher education institutions, including the University of North Dakota School of Medicine and Health Sciences and the Forest Service, and \$146.3 million for major capital projects. The base funding increase of \$85.2 million does not include funding for salary or health insurance increases for the 2013-15 biennium. A 3 percent per year salary increase would require funding of \$28.4 million from the general fund and health insurance increases are	(72,500,000)	(\$51,300,000)	(123,800,000)
estimated to cost \$11.6 million from the general fund.) Information technology project requests (as prioritized by the State Information Technology Advisory		(8,630,504)	(8,630,504)
Committee) • Department of Human Services - Cost and caseload increases not including inflationary adjustments	(35,000,000)		(35,000,000)
Department of Human Services - Three percent annual increases for growth and inflation of major department programs	(26,700,000)		(26,700,000)
Continuation of centers of research excellence grants (same level of funding as provided for the 2011-13 biennium)		(12,000,000)	(12,000,000)
Tax Department - Additional funding for the homestead tax credit program (\$1.7 million) and the disabled veteran property tax credit program (\$2.9 million)	(4,600,000)		(4,600,000)

Inflationary increases of 3 percent per year for remaining agency expenditures not included above	(13,200,000)		(13,200,000)
Total other potential selected general fund spending increases	(\$315,790,000)	(\$71,930,504)	(\$387,720,504)
Estimated remaining funds to provide for the June 30, 2015, ending balance and agency budget requests, other Governor's recommendations, and legislative initiatives that may relate to: • New programs and program enhancements; • Other infrastructure improvements, including road projects; • Other tax relief; and • Other capital projects.	\$669,870,740	\$37,539,899	\$707,410,639

¹The estimated June 30, 2013, balance is based on the OMB September 2012 revenue forecast for the 2011-13 biennium. The amount does not include any amount resulting from 2011-13 biennium unspent general fund appropriations (turnback).

²Potential amount resulting from 2011-13 biennium deficiency appropriation requests include:

Department of Human Services - Grants resulting from a reduction in the FMAP for the 2013 federal fiscal year	\$21,200,000
Department of Transportation - Loan repayment relating to the state match of federal emergency funding	45,600,000
Minot State University - Funding for emergency flood fighting cost not covered by the Federal Emergency Management Agency (FEMA) (\$201,369) and building and infrastructure restoration costs not covered by FEMA (\$1,646,613)	, ,
State Fair Association - Loan repayment relating to recovery and prevention efforts related to the flood disaster at the state fairgrounds	1,397,630
Tax Department - Additional funding for the disabled veteran property tax credit program	981,855
State Department of Health - Funding for costs associated with a food and lodging inspector for western North Dakota (\$82,894) and loan repayment relating to costs associated with a lawsuit with the Environmental Protection Agency	
Highway Patrol - Funding for increased State Fleet costs and mileage	500,000
Forest Service - Funding for expenses associated with emergency wildland firefighting	250,000
Valley City State University - Funding for permanent hillside stabilization project	505,800
Job Service North Dakota - Interest relating to a loan for disaster unemployment assistance	5,847
Total	\$72,872,008

³The amount shown as a potential transfer to the budget stabilization fund is based on statutory provisions requiring any ending general fund balance amounts in excess of \$65 million to be deposited in the budget stabilization fund and on the assumption that 2013-15 biennium general fund appropriations will increase by approximately 10 percent over 2011-13 biennium general fund appropriations allowing the maximum balance in the budget stabilization fund to be \$442.7 million. The budget stabilization fund balance is limited to 9.5 percent of biennial general fund appropriations.

⁴The amount shown reflects the following major transfers to the general fund compared to the 2011-13 biennium:

	2011-13 Biennium	2013-15 Biennium	Variance
Mill and Elevator	\$6,650,000	\$6,650,000	
Lottery	11,000,000	11,000,000	
Gas tax administration	1,485,000	1,485,000	
Property tax relief sustainability fund	295,000,000	341,790,000	\$46,790,000
Strategic investment and improvements fund	305,000,000		(305,000,000)
Total transfers	\$619,135,000	\$360,925,000	(\$258,210,000)

⁵Governor Dalrymple has proposed expanding the homestead tax credit program for individuals who are age 65 or older or permanently and totally disabled by removing the value of assets saved for retirement from the calculation of net assets and by increasing the income threshold for households to be eligible for a property tax exemption. The current income thresholds are on a graduated scale with the percentage of exemption decreasing as the level of income increases. The highest income level for exemption eligibility would increase the current level of \$26,000 to \$50,000 per year. The funding estimated to be needed for the program for the 2013-15 biennium with these changes included is \$28.7 million, an increase of \$20 million from the 2011-13 biennium appropriation.

⁶Governor Dalrymple has proposed providing additional property tax relief by reducing school property taxes by 50 percent for school districts with an average tax levy. The statewide average mill levy for school districts is approximately 120 mills. Under the Governor's proposal, the mill levy reduction grant program currently in place will continue and be expended to reduce school mill levies by an additional 60 mills. The cost to reduce the school mill levies by an additional 60 mills is estimated at \$400 million. This amount is in addition to the funding of \$342 million currently appropriated for property tax relief.